# UNITED STATES SECURITIES AND EXCHANGE COMMISSION

Washington, D.C. 20549

# **FORM 10-Q**

	FORWI 10-Q		
■ QUARTERLY REPORT PURSUANT TO SEC	TION 13 OR 15(d) OF Terly period ended Augus		CHANGE ACT OF 1934
☐ TRANSITION REPORT PURSUANT TO SEC	TION 13 OR 15(d) OF T	THE SECURITIES EX	CHANGE ACT OF 1934
For the transi	tion period from	to	
	ission File Number: 1-71		
NATIONA COOPERATIVE	L RURAL UTI FINANCE CO		I
(Exact name of	registrant as specified in	its charter)	
District of Columbia (State or other jurisdiction of incorporation	or organization) (I.I	<b>52-0891669</b> R.S. Employer Identificatio	n No.)
20701 Cooperat	ive Way, Dulles, Virgin	nia, 20166	
(Address of princip	pal executive offices)	(Zip Code)	
Registrant's telephone	number, including area code	e: (703) 467-1800	
Securities register	red pursuant to Section 12(	b) of the Act:	
Title of Each Class 7.35% Collateral Trust Bonds, due 2026 5.50% Subordinated Notes, due 2064	Trading Symbol(s) NRUC 26 NRUC	New York S	nge on Which Registered Stock Exchange Stock Exchange
Indicate by check mark whether the registrant (1) has filed all re 1934 during the preceding 12 months (or for such shorter period filing requirements for the past 90 days.			
Indicate by check mark whether the registrant has submitted ele Regulation S-T (§232.405 of this chapter) during the preceding files).		-	-
Indicate by check mark whether the registrant is a large accelerant emerging growth company. See the definitions of "large acce company" in Rule 12b-2 of the Exchange Act.			
Large accelerated filer $\square$ Accelerated filer $\square$ Non-accelerated	lerated filer 🗵 Smaller re	eporting company   Em	erging growth company
If an emerging growth company, indicate by check mark if the new or revised financial accounting standards provided pursuan			period for complying with any
Indicate by check mark whether the registrant is a shell compan	y (as defined in Rule 12b-2 o	of the Exchange Act).	Yes □ No 🗵
The Registrant is a tax-exempt cooperative and therefore does n	ot issue capital stock.		

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#### PART I—FINANCIAL INFORMATION

Item 2. Management's Discussion and Analysis of Financial Condition and Results of Operations ("MD&A")

# FORWARD-LOOKING STATEMENTS

This Quarterly Report on Form 10-Q for the quarterly period ended August 31, 2021 ("this Report") contains certain statements that are considered "forward-looking statements" as defined in and within the meaning of the safe-harbor provisions of the Private Securities Litigation Reform Act of 1995. Forward-looking statements do not represent historical facts or statements of current conditions. Instead, forward-looking statements represent management's current beliefs and expectations, based on certain assumptions and estimates made by, and information available to, management at the time the statements are made, regarding our future plans, strategies, operations, financial results or other events and developments, many of which, by their nature, are inherently uncertain and outside our control. Forward-looking statements are generally identified by the use of words such as "intend," "plan," "may," "should," "will," "project," "estimate," "anticipate," "believe," "expect," "continue," "potential," "opportunity" and similar expressions, whether in the negative or affirmative. All statements about future expectations or projections, including statements about loan volume, the adequacy of the allowance for credit losses, operating income and expenses, leverage and debt-to-equity ratios, borrower financial performance, impaired loans, and sources and uses of liquidity, are forward-looking statements. Although we believe the expectations reflected in our forward-looking statements are based on reasonable assumptions, actual results and performance may differ materially from our forward-looking statements. Therefore, you should not place undue reliance on any forward-looking statement and should consider the risks and uncertainties that could cause our current expectations to vary from our forward-looking statements, including, but not limited to, legislative changes that could affect our tax status and other matters, demand for our loan products, lending competition, changes in the quality or composition of our loan portfolio, changes in our ability to access external financing, changes in the credit ratings on our debt, valuation of collateral supporting impaired loans, charges associated with our operation or disposition of foreclosed assets, nonperformance of counterparties to our derivative agreements, economic conditions and regulatory or technological changes within the rural electric industry, the costs and impact of legal or governmental proceedings involving us or our members, general economic conditions, governmental monetary and fiscal policies, the occurrence and effect of natural disasters, including severe weather events or public health emergencies, such as the emergence in 2019 and spread of a novel coronavirus that causes coronavirus disease 2019 ("COVID-19") and the factors listed and described under "Item 1A. Risk Factors" in our Annual Report on Form 10-K for the fiscal year ended May 31, 2021 ("2021 Form 10-K"), as well as any risk factors identified under "Part II—Item 1A. Risk Factors" in this Report. Forward-looking statements speak only as of the date they are made, and, except as required by law, we undertake no obligation to update any forward-looking statement to reflect the impact of events, circumstances or changes in expectations that arise after the date any forward-looking statement is made.

# INTRODUCTION

Our financial statements include the consolidated accounts of National Rural Utilities Cooperative Finance Corporation ("CFC"), National Cooperative Services Corporation ("NCSC"), Rural Telephone Finance Cooperative ("RTFC") and subsidiaries created and controlled by CFC to hold foreclosed assets resulting from defaulted loans or bankruptcy. CFC and its consolidated entities have not held any foreclosed assets since the fiscal year ended May 31, 2017. Our principal operations are currently organized for management reporting purposes into three business segments, which are based on the accounts of each of the legal entities included in our consolidated financial statements: CFC, NCSC and RTFC.

CFC is a member-owned, nonprofit finance cooperative association with a principal purpose of providing financing to its members to supplement the loan programs of the Rural Utilities Service ("RUS") of the United States Department of Agriculture ("USDA"). CFC extends loans to its rural electric members for construction, acquisitions, system and facility repairs and maintenance, enhancements and ongoing operations to support the goal of electric distribution and generation and transmission ("power supply") systems of providing reliable, affordable power to the customers they service. CFC also provides its members with credit enhancements in the form of letters of credit and guarantees of debt obligations. As a Section 501(c)(4) tax-exempt, member-owned cooperative, CFC's objective is not to maximize profit, but rather to offer members cost-based financial products and services. Because CFC is a tax-exempt cooperative, we cannot issue equity securities as a source of funding. CFC's primary funding sources consist of a combination of public and private issuances of

debt securities, member investments and retained equity. NCSC is a member-owned taxable cooperative that is permitted to provide financing to members of CFC, government or quasi-government entities which own electric utility systems that meet the Rural Electrification Act definition of "rural," and for-profit and nonprofit entities that are owned, operated or controlled by, or provide significant benefits to certain members of CFC. RTFC is a taxable Subchapter T member-owned cooperative association. RTFC's principal purpose is to provide financing to its rural telecommunications members and their affiliates. See "Item 1. Business" in our 2021 Form 10-K for additional information on the business structure, principal purpose, members and core business activities business activities of each of these entities. Unless stated otherwise, references to "we," "our" or "us" relate to CFC and its consolidated entities. All references to members within this document include members, associates and affiliates of CFC and its consolidated entities, except where indicated otherwise.

CFC's business operations account for the substantial majority of our loans and revenue. Loans to members totaled \$28,883 million as of August 31, 2021, of which 96% was attributable to CFC. We generated total revenue, which consists of net interest income and fee and other income, of \$112 million for the three months ended August 31, 2021 ("current quarter"), compared with \$103 million for the three months ended August 31, 2020 ("same prior-year quarter"). Our adjusted total revenue was \$85 million for the current quarter, compared with \$76 million for the same prior-year quarter. We provide information on the financial performance of our business segments in "Note 14—Business Segments."

The following MD&A is intended to enhance the understanding of our consolidated financial statements by providing material information that we believe is relevant in evaluating our results of operations, financial condition and liquidity and the potential impact of material known events or uncertainties that, based on management's assessment, are reasonably likely to cause the financial information included in this Report not to be necessarily indicative of our future financial performance. Management monitors a variety of key indicators and metrics to evaluate our business performance. We discuss these key measures and factors influencing changes from period to period. Our MD&A is provided as a supplement to, and should be read in conjunction with, the unaudited consolidated financial statements included in this Report, our audited consolidated financial statements and related notes for the fiscal year ended May 31, 2021 ("fiscal year 2021") included in our 2021 Form 10-K and additional information, including the risk factors discussed under "Item 1A. Risk Factors," contained in our 2021 Form 10-K, as well as additional information contained elsewhere in this Report.

#### SUMMARY OF SELECTED FINANCIAL DATA

In addition to financial measures determined in accordance with generally accepted accounting principles in the United States ("U.S. GAAP"), management also evaluates performance based on certain non-GAAP measures and metrics, which we refer to as "adjusted" measures. Our key non-GAAP financial measures are adjusted net income, adjusted net interest income, adjusted interest expense, adjusted net interest yield, adjusted times interest earned ratio ("TIER") and adjusted debt-to-equity ratio. The most comparable U.S. GAAP measures are net income, net interest income, interest expense, net interest yield, TIER and debt-to-equity ratio, respectively. The primary adjustments we make to calculate these non-GAAP measures consist of (i) adjusting interest expense and net interest income to include the impact of net periodic derivative cash settlements expense amounts; (ii) adjusting net income, total liabilities and total equity to exclude the non-cash impact of the accounting for derivative financial instruments; (iii) adjusting total liabilities to exclude the amount that funds CFC member loans guaranteed by RUS, subordinated deferrable debt and members' subordinated certificates; and (iv) adjusting total equity to include subordinated deferrable debt and members' subordinated certificates and exclude cumulative derivative forward value gains and losses and accumulated other comprehensive income ("AOCI").

We believe our non-GAAP adjusted measures, which are not a substitute for measures determined under U.S. GAAP and may not be consistent with similarly titled non-GAAP measures used by other companies, provide meaningful information and are useful to investors because management evaluates performance based on these metrics for purposes of (i) establishing short- and long-term performance goals; (ii) budgeting and forecasting; (iii) comparing period-to-period operating results, analyzing changes in results and identifying potential trends; and (iv) making compensation decisions. In addition, certain of the financial covenants in our committed bank revolving line of credit agreements and debt indentures are based on non-GAAP adjusted measures, as the forward fair value gains and losses related to our interest rate swaps that are excluded from our non-GAAP measures do not affect our cash flows, liquidity or ability to service our debt. We provide

a reconciliation of our non-GAAP adjusted measures to the most comparable U.S. GAAP measures in the section "Non-GAAP Financial Measures."

Table 1 provides a summary of selected financial data and the key metrics used by management in evaluating performance for the three months ended August 31, 2021 and 2020, and as of August 31, 2021 and May 31, 2021.

Table 1: Summary of Selected Financial Data<sup>(1)</sup>

(Dollars in thousands)		2021		2020	Change
Statement of operations					
Net interest income:					
Interest income	\$	283,268	\$	279,584	1 %
Interest expense		(174,777)		(179,976)	(3)
Net interest income		108,491		99,608	9
Fee and other income		3,941		3,516	12
Total revenue		112,432	_	103,124	9
Benefit (provision) for credit losses		(4,003)		(326)	1,128
Derivative gains (losses):					
Derivative cash settlements interest expense <sup>(2)</sup>		(27,563)		(26,972)	2
Derivative forward value gains (losses) <sup>(3)</sup>		(144,600)		87,248	**
Derivative gains (losses)		(172,163)		60,276	**
Other non-interest income		(2,225)		4,659	**
Operating expenses <sup>(4)</sup>		(24,210)		(22,663)	7
Other non-interest expense	· · · · · · · · · · · · · · · · · · ·	(256)		(332)	(23)
Income (loss) before income taxes		(90,425)		144,738	**
Income tax benefit (provision)		93		(151)	**
Net income (loss)	<b>\$</b>	(90,332)	\$	144,587	**
Adjusted statement of operations measures					
Interest income	<b></b> \$	283,268	\$	279,584	1
Interest expense		(174,777)		(179,976)	(3)
Include: Derivative cash settlements interest expense <sup>(2)</sup>		(27,563)		(26,972)	2
Adjusted interest expense <sup>(5)</sup>		(202,340)		(206,948)	(2)
Adjusted net interest income <sup>(5)</sup>	\$	80,928	\$	72,636	11
Net income (loss)	\$	(90,332)	\$	144,587	**
Exclude: Derivative forward value gains (losses) <sup>(3)</sup>		(144,600)		87,248	**
Adjusted net income <sup>(5)</sup>	\$	54,268	\$	57,339	(5)
Profitability ratios					
Times interest earned ratio (TIER) <sup>(6)</sup>		0.48		1.80	(132) bps
Adjusted TIER <sup>(5)</sup>		1.27		1.28	(1)
Net interest yield <sup>(7)</sup>		1.47	%	1.42 %	
Adjusted net interest yield <sup>(5)(8)</sup>		1.09		1.04	5
Credit quality ratios					
Net charge-off rate <sup>(9)</sup>		0.00		0.00	
Nonperforming loans ratio <sup>(10)</sup>		0.80		0.84	(4)
Criticized loans ratio <sup>(11)</sup>		3.07		3.12	(5)
Allowance coverage ratio <sup>(12)</sup>		0.31		0.30	1
		0.01		0.50	

	August 31, 2021		 May 31, 2021	Change	
Balance sheet					
Assets:					
Cash, cash equivalents and restricted cash	\$	311,961	\$ 303,361	3 %	
Investment securities		605,285	611,277	(1)	
Loans to members <sup>(13)</sup>		28,882,633	28,426,961	2	
Allowance for credit losses		(89,535)	 (85,532)	5	
Loans to members, net		28,793,098	28,341,429	2	
Total assets		30,091,747	29,638,363	2	
Liabilities and equity:					
Short-term borrowings		5,378,417	4,582,096	17	
Long-term debt		20,158,891	20,603,123	(2)	
Subordinated deferrable debt		986,364	986,315	_	
Members' subordinated certificates		1,253,906	 1,254,660	_	
Total debt outstanding		27,777,578	27,426,194	1	
Total liabilities		28,837,527	28,238,484	2	
Total equity		1,254,220	1,399,879	(10)	
Adjusted balance sheet measures	-				
Adjusted total liabilities <sup>(5)</sup>	\$	25,741,166	\$ 25,273,384	2	
Adjusted total equity <sup>(5)</sup>		4,104,505	4,106,172		
Members' equity <sup>(5)</sup>		1,832,771	1,836,135		
Debt ratios	-				
Debt-to-equity ratio <sup>(14)</sup>		22.99	20.17	14	
Adjusted debt-to-equity ratio <sup>(5)</sup>		6.27	6.15	2	
Liquidity coverage ratio <sup>(15)</sup>		0.83	0.99	(16)	

<sup>\*\*</sup>Calculation of percentage change is not meaningful.

<sup>(1)</sup> Certain reclassifications may have been made for prior periods to conform to the current-period presentation.

<sup>(2)</sup> Consists of net periodic contractual interest amounts on our interest rate swaps, which we refer to as derivatives cash settlements interest expense.

<sup>(3)</sup> Consists of derivative forward value gains (losses), which represent changes in fair value during the period, excluding net periodic contractual interest amounts, related to derivatives not designated for hedge accounting.

<sup>(4)</sup> Consists of the total non-interest expense components (i) salaries and employee benefits and (ii) other general and administrative expenses, each of which is presented separately on the consolidated statements of operations.

<sup>(5)</sup> See "Item 7. MD&A—Non-GAAP Financial Measures" in our 2021 Form 10-K for a description of each of our non-GAAP measures. See the section "Non-GAAP Financial Measures" for a reconciliation of the non-GAAP measures presented in this Report to the most comparable U.S. GAAP measure.

<sup>(6)</sup> Calculated based on net income (loss) plus interest expense for the period divided by interest expense for the period.

<sup>(7)</sup> Calculated based on annualized net interest income for the period divided by average interest-earning assets for the period.

<sup>(8)</sup> Calculated based on annualized adjusted net interest income for the period divided by average interest-earning assets for the period.

<sup>(9)</sup> Calculated based on annualized net charge-offs (recoveries) for the period divided by average total loans outstanding for the period.

<sup>(10)</sup> Calculated based on total nonperforming loans at period end divided by total loans outstanding at period end.

<sup>(11)</sup> Calculated based on loans outstanding at period end to borrowers with a borrower risk rating that falls within the criticized risk rating category, which includes special mention, substandard and doubtful, divided by total loans outstanding at period end.

<sup>(12)</sup> Calculated based on the allowance for credit losses at period end divided by total loans outstanding at period end.

<sup>(13)</sup> Consists of the unpaid principal balance of member loans plus unamortized deferred loan origination costs of \$12 million as of both August 31, 2021 and May 31, 2021.

<sup>(14)</sup>Calculated based on total liabilities at period end divided by total equity at period end.

<sup>(15)</sup>Calculated based on available liquidity at period end, which totaled \$6,585 million and \$7,090 million as of August 31, 2021 and May 31, 2021, respectively, divided by the amount of maturing debt obligations over the next 12 months at period end, which totaled \$7,892 million and \$7,180 million, as of each respective date.

#### **EXECUTIVE SUMMARY**

As a member-owned, nonprofit finance cooperative, our primary objective is to provide our rural electric utility members with access to affordable, flexible financing products while also maintaining a sound, stable financial position and adequate liquidity to meet our financial obligations and maintain ongoing investment-grade credit ratings. Because maximizing profit is not our primary objective, the interest rates on lending products offered to our member borrowers reflect our funding costs plus a spread to cover operating expenses and estimated credit losses and generate sufficient earnings to cover interest owed on our debt obligations and achieve certain financial target goals. Our financial goals focus on earning an annual minimum adjusted TIER of 1.10 and maintaining an adjusted debt-to-equity ratio at approximately 6.00-to-1 or below.

We are subject to period-to-period volatility in our reported U.S. GAAP results due to changes in market conditions and differences in the way our financial assets and liabilities are accounted for under U.S. GAAP. Our financial assets and liabilities expose us to interest-rate risk. We use derivatives, primarily interest rate swaps, as part of our strategy in managing this risk. Our derivatives are intended to economically hedge and manage the interest-rate sensitivity mismatch between our financial assets and liabilities. We are required under U.S. GAAP to carry derivatives at fair value on our consolidated balance sheets; however, the financial assets and liabilities for which we use derivatives to economically hedge are carried at amortized cost. Changes in interest rates and the shape of the swap curve result in periodic fluctuations in the fair value of our derivatives, which may cause volatility in our earnings because we do not apply hedge accounting for our interest rate swaps. As a result, the mark-to-market changes in our interest rate swaps are recorded in earnings. Because our derivative portfolio consists of a higher proportion of pay-fixed swaps, the majority of which are longer dated, than receivefixed swaps, the majority of which are shorter dated, we generally record derivative losses when interest rates decline and derivative gains when interest rates rise. This earnings volatility generally is not indicative of the underlying economics of our business, as the derivative forward fair value gains or losses recorded each period may or may not be realized over time, depending on the terms of our derivative instruments and future changes in market conditions that impact the periodic cash settlement amounts of our interest rate swaps. Therefore, as discussed above under "Summary of Selected Financial Data," management uses our non-GAAP adjusted measures to evaluate financial performance. Our adjusted financial results include the realized net periodic contractual interest expense amounts on our interest rate swaps but exclude the unrealized forward fair value gains and losses.

#### **Financial Performance**

# Reported Results

We reported a net loss of \$90 million and TIER of 0.48 for the current quarter, compared with net income of \$145 million and TIER of 1.80 for the same prior-year quarter. The significant variance between our reported results for the current quarter and the same prior-year quarter was attributable to mark-to-market changes in the fair value of our derivative instruments. Our debt-to-equity ratio increased to 22.99 as of August 31, 2021, from 20.17 as of May 31, 2021, primarily due to a decrease in equity from the combined impact of our reported net loss of \$90 million and the authorized patronage capital retirement of \$58 million by the CFC Board of Directors in July 2021.

We experienced a variance of \$235 million between our reported net loss of \$90 million for the current quarter and our reported net income of \$145 million for the same prior year quarter. The variance reflected the impact of an unfavorable shift in the change in the fair value of our derivatives of \$232 million between periods. We recorded derivative losses of \$172 million for the current quarter due to a decrease in the net fair value of our swap portfolio resulting from decreases in medium- and longer-term swap interest rates. In contrast, we recorded derivative gains of \$60 million for the same prior-year quarter due to an increase in the net fair value of our swap portfolio resulting from an increase in longer-term swap interest rates.

We experienced an increase in net interest income of \$9 million, or 9%, to \$108 million for the current quarter, attributable to an increase in average interest-earning assets of \$1,559 million, or 6%, and an increase in the net interest yield of 5 basis points, or 4%, to 1.47%. The increase in the net interest yield was largely due to a reduction in our average cost of borrowings of 22 basis points to 2.53%, which was partially offset by a decrease in the average yield on our interest-earning assets of 16 basis point to 3.83%. The decreases in our average cost of borrowings and average yield on interest-earning assets were driven by the continued low interest rate environment. We recorded a provision for credit losses of \$4 million for the current quarter, predominantly attributable to an increase in the collective allowance due to higher expected default

rates derived from third-party utility sector default data, which we use to inform the default rates used in measuring our collective allowance for credit losses, and an increase in the asset-specific allowance for loans outstanding to Brazos Electric Power Cooperative, Inc. ("Brazos"). Brazos is a Texas-based CFC power supply borrower that filed for bankruptcy in March 2021 due to its exposure to elevated wholesale electric power costs during the mid-February 2021 polar vortex (the "February 2021 polar vortex"). In comparison, we recorded a provision for credit losses of less than \$1 million for the same prior-year quarter, primarily attributable to an increase in the allowance resulting from growth in loans outstanding during the period.

#### Adjusted Non-GAAP Results

Adjusted net income totaled \$54 million and adjusted TIER was 1.27 for the current quarter, compared with adjusted net income of \$57 million and adjusted TIER of 1.28 for the same prior-year quarter. While our goal is to maintain an adjusted debt-to-equity ratio of approximately 6.00-to-1, the adjusted debt-to-equity ratios of 6.27 as of August 31, 2021 and 6.15 as of May 31, 2021 were above our targeted goal, largely due to an increase in adjusted liabilities resulting from additional borrowings to fund growth in our loan portfolio and the authorized patronage capital retirement of \$58 million by the CFC Board of Directors in July 2021, partially offset by our current-quarter adjusted net income.

Adjusted net interest income increased \$8 million, or 11%, to \$81 million for the current quarter, driven by the combined impact of an increase in average interest-earning assets of \$1,559 million, or 6%, and an increase in the adjusted net interest yield of 5 basis points, or 5%, to 1.09%. The increase in our adjusted net interest yield reflected the favorable impact of a reduction in our adjusted average cost of borrowings of 24 basis points to 2.92%, which was partially offset by a decrease in the average yield on interest-earning assets of 16 basis points to 3.83%, both of which were attributable to the continued low interest rate environment. The increase in adjusted net interest income of \$8 million was partially offset by an increase in the provision for credit losses of \$4 million. As discussed above, the provision for credit losses was \$4 million for the current quarter, primarily attributable to an increase in the collective allowance due to higher expected default rates derived from third-party proxy default data and an increase in the asset-specific allowance for loans outstanding to Brazos. The provision for credit losses of less than \$1 million for the same prior-year quarter was primarily attributable to an increase in loans outstanding during the period.

See "Non-GAAP Financial Measures" for additional information on our adjusted measures, including a reconciliation of these measures to the most comparable U.S. GAAP measures.

#### **Lending Activity**

Loans to members totaled \$28,883 million as of August 31, 2021, an increase of \$456 million, or 2%, from May 31, 2021, reflecting net increases in long-term and line of credit loans of \$358 million and \$98 million, respectively. We experienced increases in CFC distribution loans, CFC power supply loans and RTFC loans of \$384 million, \$67 million and \$11 million, respectively, and decreases in CFC statewide and associate loans and NCSC loans of \$5 million and \$1 million, respectively.

Long-term loan advances totaled \$727 million during the current quarter, of which approximately 62% was provided to members for capital expenditures and approximately 35% was provided to members for operating expenses, primarily for the payment of elevated wholesale electric power costs incurred during the February 2021 polar vortex. In comparison, long-term loan advances totaled \$807 million during the same prior-year quarter, of which approximately 93% was provided to members for capital expenditures and 4% was provided for the refinancing of loans made by other lenders. CFC had long-term fixed-rate loans totaling \$109 million that were scheduled to reprice during the current quarter. Of this total, \$105 million repriced to a new long-term fixed rate and \$4 million was repaid in full. In comparison, CFC had long-term fixed-rate loans totaling \$79 million that were scheduled to reprice during the same prior-year quarter, of which \$78 million repriced to a new long-term fixed rate and the remainder either repriced to a long-term variable rate or were repaid in full.

# **Credit Quality**

We believe the overall credit quality of our loan portfolio remained strong as of August 31, 2021. Historically, we have had limited defaults and losses on loans in our electric utility loan portfolio largely because of the essential nature of the service provided by electric utility cooperatives as well as other factors, such as limited rate regulation and competition, which we

discuss further in the section "Credit Risk—Loan Portfolio Credit Risk." In addition, we generally lend to members on a senior secured basis, which reduces the risk of loss in the event of a borrower default. Loans outstanding to electric utility organizations of \$28,439 million and \$27,995 million as of August 31, 2021 and May 31, 2021, respectively, represented approximately 99% of total loans outstanding as of each date. Of our total loans outstanding, 93% were secured as of both August 31, 2021 and May 31, 2021.

We had loans to four borrowers, including Brazos, totaling \$232 million as of August 31, 2021 and \$237 million as of May 31, 2021, classified as nonperforming as of each respective date. These nonperforming loans represented 0.80% and 0.84% of total loans outstanding as of August 31, 2021 and May 31, 2021, respectively. Each of the borrowers with loans outstanding classified as nonperforming, except Brazos, has continued to make scheduled loan payments. Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court. As a result, we have not received payments from Brazos, and its loans outstanding of \$86 million and \$85 million as of August 31, 2021 and May 31, 2021, respectively, were delinquent as of each respective date. Prior to Brazos' bankruptcy filing in March 2021, we had not experienced any defaults or charge-offs in our electric utility and telecommunications loan portfolios since fiscal years 2013 and 2017, respectively.

Our allowance for credit losses and allowance coverage ratio increased to \$90 million and 0.31%, respectively, as of August 31, 2021, from \$86 million and 0.30%, respectively as of May 31, 2021, resulting from a current-quarter addition to the allowance of \$4 million, predominantly attributable to an increase in the collective allowance due to higher expected default rates based on third-party proxy default data and an increase in the asset-specific allowance for loans outstanding to Brazos.

We provide additional information on the credit quality of our loan portfolio and the allowance for credit losses below in the section "Credit Risk—Allowance for Credit Losses" and in "Note 4—Loans" and "Note 5—Allowance for Credit Losses" in this Report.

#### **Financing Activity**

We issue debt primarily to fund growth in our loan portfolio. As such, our outstanding debt volume generally increases and decreases in response to member loan demand. Total debt outstanding increased \$352 million, or 1% to \$27,778 million as of August 31, 2021, due to borrowings to fund the increase in loans to members. Outstanding dealer commercial paper of \$1,010 million as of August 31, 2021 was below our targeted maximum threshold of \$1,250 million.

On August 6, 2021, S&P Global Inc. ("S&P") revised its outlook on CFC to stable from negative, stating that the outlook revision mainly reflected its view that the risk of CFC experiencing substantial further losses stemming from the February 2021 polar vortex had diminished. S&P also affirmed CFC's issuer ratings. On September 13, 2021, Fitch Ratings ("Fitch") affirmed CFC's issuer ratings and stable outlook. Our credit ratings by S&P, Moody's Investors Service ("Moody's") and Fitch remain unchanged from August 31, 2021 through the date of this Report.

We provide additional information on our financing activities during the current quarter, as well as information on the amendment to and extension of our three-year and five-year committed bank revolving line of credit agreements under "Consolidated Balance Sheet Analysis—Debt" and "Liquidity Risk."

# Liquidity

Our primary sources of funds include member loan principal repayments, securities held in our investment portfolio, committed bank revolving lines of credit, committed loan facilities under the USDA Guaranteed Underwriter Program ("Guaranteed Underwriter Program"), revolving note purchase agreements with The Federal Agricultural Mortgage Corporation ("Farmer Mac") and proceeds from debt issuances to members, in private placements and in the capital markets. Although as a non-bank financial institution we are not subject to regulatory liquidity requirements, we monitor our liquidity and funding positions on an ongoing basis and assess our ability to meet our scheduled debt obligations and other cash flow requirements based on point-in-time metrics as well as forward-looking projections. Our liquidity and funding assessment takes into consideration amounts available under existing liquidity sources, the expected rollover of member short-term investments and scheduled loan principal repayment amounts, as well as our continued ability to access the private placement and capital markets.

As of August 31, 2021, our available liquidity totaled \$6,585 million, consisting of: (i) cash and cash equivalents of \$303 million; (ii) investments in debt securities with an aggregate fair value of \$570 million, which is subject to change based on changes in market values; (iii) up to \$2,597 million available under committed bank revolving line of credit agreements; (iv) up to \$975 million available under committed loan facilities under the Guaranteed Underwriter Program; and (v) up to \$2,140 million available under a Farmer Mac revolving note purchase agreement, subject to market conditions. In addition to our existing available liquidity of \$6,585 million as of August 31, 2021, we expect to receive \$1,653 million from scheduled repayments on long-term loans over the next 12 months.

Debt scheduled to mature over the next 12 months totaled \$7,892 million as of August 31, 2021, consisting of short-term borrowings of \$5,378 million and long-term and subordinated debt of \$2,514 million. The short-term borrowings scheduled maturity amount of \$5,378 million consists of member investments of \$3,643 million, dealer commercial paper of \$1,010 million, short-term notes payable of \$500 million under the Farmer Mac revolving note purchase agreement and borrowings under a securities repurchase transaction of \$225 million. The long-term and subordinated debt obligations over the next 12 months of \$2,514 million consists of debt maturities and scheduled debt payment amounts to various sources.

Although our available liquidity of \$6,585 million as of August 31, 2021, was \$1,308 million below our total debt obligations over the next 12 months of \$7,892 million, we believe we can continue to roll over member short-term investments, which totaled \$3,643 million as of August 31, 2021, based on our expectation that our members will continue to reinvest their excess cash in short-term investment products offered by CFC. Our members historically have maintained a relatively stable level of short-term investments in CFC in the form of daily liquidity fund notes, commercial paper, select notes and medium-term notes. Member short-term investments in CFC have averaged \$3,372 million over the last 12 fiscal quarter-end reporting periods. In addition, we expect to receive \$1,653 million from scheduled long-term loan principal repayments over the next 12 months.

Our available liquidity of \$6,585 million as of August 31, 2021, was \$2,336 million in excess of, or 1.5 times, our total debt obligations, excluding member short-term investments, over the next 12 months of \$4,249 million. Our available liquidity of \$6,585 million as of August 31, 2021 plus scheduled long-term loan principal repayments over the next 12 months of \$1,653 million, which together total \$8,238 million, was \$3,989 million in excess of, or 1.9 times, our total debt obligations, excluding member short-term debt, over the next 12 months.

We expect to continue accessing the dealer commercial paper market as a cost-effective means of satisfying our incremental short-term liquidity needs. Although the intra-period amount of dealer commercial paper outstanding may fluctuate based on our liquidity requirements, our intent is to manage our short-term wholesale funding risk by maintaining dealer commercial paper outstanding at an amount near or below \$1,250 million for the foreseeable future. Maintaining our committed bank revolving line of credit agreements and continuing to be in compliance with the covenants of these agreements serve to mitigate our rollover risk, as we can draw on these facilities, if necessary, to repay dealer or member commercial paper that cannot be refinanced with similar debt. In addition, under master repurchase agreements we have with two banks, we can obtain short-term funding in secured borrowing transactions by selling investment-grade corporate debt securities from our investment securities portfolio subject to an obligation to repurchase the same or similar securities at an agreed-upon price and date.

The issuance of long-term debt, which represents the most significant component of our funding, allows us to reduce our reliance on short-borrowings as well as effectively manage our refinancing and interest rate risk. We expect to continue to issue debt in the private placement and capital markets to meet our funding needs and believe that we have sufficient sources of liquidity to meet our debt obligations and support our operations over the next 12 months and for the foreseeable future.

We provide additional information on our liquidity profile and our primary sources and uses of funds, including projected amounts, by quarter, over each of the next six fiscal quarters through the quarter ending February 28, 2023, in the "Liquidity Risk" section of this Report.

# **COVID-19 Update**

We believe that the COVID-19 pandemic has not adversely affected our primary objective of providing our members with the credit products they need to fund their operations and that we have been able to successfully navigate the challenges of the COVID-19 pandemic to date. We also believe that the overall credit quality of our loan portfolio has not been adversely

affected by market, economic and other disruptions caused by the pandemic. Our electric utility cooperative borrowers operate in a sector identified by the United States ("U.S.") government as one of the 16 critical infrastructure sectors because the nature of the services provided in these sectors are considered essential and vital in supporting and maintaining the overall functioning of the U.S. economy. Historically, the utility sector in which our electric utility borrowers operate has been resilient to economic downturns. We have not experienced any delinquencies in scheduled loan payments or received requests for payment deferrals from our borrowers due to the pandemic.

CFC has been able to maintain business continuity throughout the pandemic and has experienced no pandemic-related employee furloughs or layoffs. We currently have a mask policy for all employees at CFC headquarters, regardless of vaccination status, to protect the safety and health of our employees. We also have remote-work options available for most employees while providing in person collaboration at CFC headquarters, as we believe this working model allows CFC to provide the highest quality of service and deliver more effectively on our member-focused mission We continue to monitor and update our practices due to changes in the COVID-19 workplace safety and health standards established by Virginia as they relate to Loudoun County and guidance provided by the CDC.

Although most of the initial restrictions imposed at the onset of the pandemic in the U.S. have been relaxed or lifted as a result of the distribution of vaccines, the recent surge in COVID-19 cases could cause federal, state and local governments to reimpose certain measures and restrictions to contain the spread of COVID-19 and mitigate public health risks in jurisdictions where significant outbreaks are detected. Such actions could possibly disrupt the business, activities and operations of CFC, as well as the business and operations of our members, the extent to which are highly uncertain and depend on future developments, which include, among others, the severity and duration of the recent COVID-19 resurgence, vaccination rates, the longer-term efficacy of vaccinations and the potential emergence of new, more transmissible severe variants.

As part of our credit risk management process, we maintain ongoing communications with our members, closely monitor developments and review key credit metrics to facilitate the timely identification and active management of loans to borrowers with potential credit weaknesses and assess any notable shifts in the credit quality of our loan portfolio due to the pandemic or to other factors. To date, we believe that the pandemic has not had a significant negative impact on the overall financial performance of our members.

We provide additional information on actions taken in response to the pandemic to protect the safety and health of our employees under "Item 1. Business—Human Capital" and "Item 7. MD&A—Executive Summary" in our 2021 Form 10-K.

# Outlook

As indicated in the "Liquidity Risk—Projected Near-Term Sources and Uses of Funds" section, we currently anticipate net long-term loan growth over the next 12 months of \$696 million. We believe that our current projected loan growth, coupled with our current estimated cost of funding this loan growth, will result in a slight increase in our net interest income and adjusted net interest income over this period. However, we expect a slight decrease in our net interest yield and adjusted net interest yield over the next 12 months, as we anticipate an increase in the cost of borrowings needed to fund our projected loan growth over the next 12 months. We expect that our adjusted debt-to-equity ratio, which excludes the impact of derivative forward fair value gains and losses, will remain elevated above our target threshold of 6.00-to-1 in the near term due to a projected increase in total debt outstanding to fund the anticipated growth in our loan portfolio. Our reported income and equity include the impact of periodic unrealized fluctuations in the fair value of our interest rate swaps. These periodic fluctuations are primarily driven by changes in expected interest rates over the life of the swaps, which we are unable to predict because the majority of our swaps are long-term, with an average remaining life of approximately 15 years as of August 31, 2021. We therefore exclude the potential impact of derivative forward value gains and losses from our forecasted adjusted net income-related measures.

As noted above, on August 6, 2021, S&P revised its outlook on CFC to stable from negative based on S&P's view that the risk we would experience substantial further losses stemming from the February 2021 polar vortex had diminished. We continue to believe that the significant adverse financial impact from the surge in wholesale power costs in Texas during the February 2021 polar vortex was primarily limited to our outstanding loan exposure to Brazos and Rayburn Country Electric Cooperative, Inc. ("Rayburn") and that the overall credit quality of our loan portfolio remained high as of August 31, 2021. Loans outstanding to Brazos and Rayburn of \$86 million and \$375 million, respectively, together totaled \$461 million as of

August 31, 2021, of which \$184 million was secured and \$277 million was unsecured. In June 2021, Texas enacted securitization legislation that offers financing programs for qualifying electric cooperatives exposed to elevated power costs during the February 2021 polar vortex. We believe Brazos and Rayburn qualify for the financing programs, but we are currently uncertain whether Brazos will utilize the provisions available under this legislation. In filings made with the Public Utility Commission of Texas, Rayburn has stated that it intends to utilize the securitization legislation to finance its elevated power costs and has taken steps to begin the process to do so. However, there are many factors that may impact the outcome of a securitization transaction and the ultimate collectibility of Rayburn's loans outstanding, which we are unable to predict.

See "Item 1A. Risk Factors" in our 2021 Form 10-K for a discussion of the potential adverse impact of natural disasters, including weather-related events such as the February 2021 polar vortex, and widespread health emergencies, such as COVID-19, on our business, results of operations, financial condition and liquidity.

#### CRITICAL ACCOUNTING POLICIES AND ESTIMATES

The preparation of financial statements in accordance with U.S. GAAP requires management to make a number of judgments, estimates and assumptions that affect the reported amount of assets, liabilities, income and expenses in our consolidated financial statements. Understanding our accounting policies and the extent to which we use management's judgment and estimates in applying these policies is integral to understanding our financial statements. We provide a discussion of our significant accounting policies in "Note 1—Summary of Significant Accounting Policies" in our 2021 Form 10-K.

Certain accounting policies are considered critical because they involve significant judgments and assumptions about highly complex and inherently uncertain matters, and the use of reasonably different estimates and assumptions could have a material impact on our results of operations or financial condition. The determination of the allowance for expected credit losses over the remaining expected life of the loans in our loan portfolio involves a significant degree of management judgment and level of estimation uncertainty. As such, we have identified our accounting policy governing the estimation of the allowance for credit losses as a critical accounting policy. We describe our allowance methodology and process for estimating the allowance for credit losses under "Note 1—Summary of Significant Accounting Policies—Allowance for Credit Losses—Loan Portfolio—Current Methodology" in our 2021 Form 10-K.

We identify the key inputs used in determining the allowance for loan losses, discuss the assumptions that require the most significant management judgment and provide and disclose the sensitivity of our allowance to hypothetical changes in the assumptions underlying the calculation of our reported allowance for credit losses of \$86 million as of May 31, 2021 under "Item 7. MD&A—Critical Accounting Policies and Estimates" in our 2021 Form 10-K. We regularly evaluate the key inputs and assumptions used in determining the allowance for credit losses and update them, as necessary, to better reflect present conditions, including current trends in credit performance and borrower risk profile, portfolio concentration risk, changes in risk-management practices, changes in the regulatory environment and other factors relevant to our loan portfolio segments. We did not change our allowance methodology or the nature of the underlying key inputs and assumptions used in measuring our allowance for credit losses during the current quarter. We experienced an increase in our allowance for credit losses of \$4 million during the current quarter to \$90 million as of August 31, 2021, which was primarily attributable to an increase in the collective allowance due to higher expected default rates derived from third-party proxy default data and an increase in the asset-specific allowance for loans outstanding to Brazos.

Management has discussed the significant judgments, key inputs and assumptions in applying our critical accounting policy governing the measurement of the allowance for credit losses with the Audit Committee of the CFC Board of Directors. We discuss the risks and uncertainties related to management's judgments and estimates in applying accounting policies that have been identified as a critical accounting policy under "Item 1A. Risk Factors—Regulatory and Compliance Risks" in our 2021 Form 10-K. We provide additional information on the allowance for credit losses under "Credit Risk—Allowance for Credit Losses" section and in "Note 5—Allowance for Credit Losses" in this Report.

#### RECENT ACCOUNTING CHANGES AND OTHER DEVELOPMENTS

# **Recent Accounting Changes**

We provide information on recently adopted accounting standards and the adoption impact on CFC's consolidated financial statements and recently issued accounting standards not yet required to be adopted and the expected adoption impact in "Note 1—Summary of Significant Accounting Policies." To the extent we believe the adoption of new accounting standards has had or will have a material impact on our consolidated results of operations, financial condition or liquidity, we discuss the impact in the applicable section(s) of this MD&A.

# CONSOLIDATED RESULTS OF OPERATIONS

This section provides a comparative discussion of our consolidated results of operations between the three months ended August 31, 2021 and 2020. Following this section, we provide a discussion and analysis of material changes between amounts reported on our consolidated balance sheet as of August 31, 2021 and amounts reported as of May 31, 2021. You should read these sections together with our "Executive Summary—Outlook" where we discuss trends and other factors that we expect will affect our future results of operations.

#### **Net Interest Income**

Net interest income, which is our largest source of revenue, represents the difference between the interest income earned on our interest-earning assets and the interest expense on our interest-bearing liabilities. Our net interest yield represents the difference between the yield on our interest-earning assets and the cost of our interest-bearing liabilities plus the impact of non-interest bearing funding. We expect net interest income and our net interest yield to fluctuate based on changes in interest rates and changes in the amount and composition of our interest-earning assets and interest-bearing liabilities. We do not fund each individual loan with specific debt. Rather, we attempt to minimize costs and maximize efficiency by proportionately funding large aggregated amounts of loans.

Table 2 presents average balances for the three months ended August 31, 2021 and 2020, and for each major category of our interest-earning assets and interest-bearing liabilities, the interest income earned or interest expense incurred, and the average yield or cost. Table 2 also presents non-GAAP adjusted interest expense, adjusted net interest income and adjusted net interest yield, which reflect the inclusion of net accrued periodic derivative cash settlements expense in interest expense. We provide reconciliations of our non-GAAP adjusted measures to the most comparable U.S. GAAP measures under "Non-GAAP Financial Measures."

 Table 2: Average Balances, Interest Income/Interest Expense and Average Yield/Cost

	Three Months Ended August 31,							
		2021						
(Dollars in thousands)	Average Balance	Interest Income/ Expense	Average Yield/ Cost	Average Balance	Interest Income/ Expense	Average Yield/ Cost		
Assets:								
Long-term fixed-rate loans <sup>(1)</sup>	\$ 25,446,598	\$ 263,085	4.10 %	\$ 24,607,166	\$ 263,184	4.24 %		
Long-term variable-rate loans	763,746	4,278	2.22	686,024	4,400	2.54		
Line of credit loans	2,141,864	11,621	2.15	1,416,678	8,242	2.31		
Troubled debt restructuring ("TDR") loans	9,925	192	7.67	10,781	207	7.62		
Nonperforming loans		_	_	164,758	_	_		
Other, net <sup>(2)</sup>	_	(357)	_	_	(335)	_		
Total loans	28,595,774	278,819	3.87	26,885,407	275,698	4.07		
Cash, time deposits and investment securities	754,485	4,449	2.34	906,308	3,886	1.70		
Total interest-earning assets	\$ 29,350,259	\$ 283,268	3.83 %	\$ 27,791,715	\$ 279,584	3.99 %		
Other assets, less allowance for credit losses <sup>(3)</sup>	544,647			476,024				
Total assets <sup>(3)</sup>				\$ 28,267,739				
Liabilities:								
Commercial paper	\$ 2,523,651	\$ 2,148	0.34 %	\$ 1,751,120	\$ 2,062	0.47 %		
Other short-term borrowings		1,245	0.25	2,113,767	2,279	0.43		
Total short-term borrowings		3,393	0.30	3,864,887	\$ 4,341	0.45		
Medium-term notes		25,772	2.37	3,684,835	29,887	3.22		
Collateral trust bonds	7,193,391	63,142	3.48	6,850,779	62,593	3.62		
Guaranteed Underwriter Program notes payable	6,248,775	43,570	2.77	6,242,813	42,413	2.70		
Farmer Mac notes payable	2,954,384	12,341	1.66	3,052,451	13,933	1.81		
Other notes payable	8,241	48	2.31	11,625	87	2.97		
Subordinated deferrable debt	986,332	12,882	5.18	986,136	12,890	5.19		
Subordinated certificates	1,253,971	13,629	4.31	1,307,879	13,832	4.20		
Total interest-bearing liabilities	\$ 27,451,601	\$ 174,777	2.53 %	\$ 26,001,405	\$ 179,976	2.75 %		
Other liabilities <sup>(3)</sup>	1,091,762			1,591,883				
Total liabilities <sup>(3)</sup>	28,543,363			27,593,288				
Total equity <sup>(3)</sup>	1,351,543			674,451				
Total liabilities and equity <sup>(3)</sup>	\$ 29,894,906			\$ 28,267,739				
Net interest spread <sup>(4)</sup>			1.30 %			1.24 %		
Impact of non-interest bearing funding <sup>(5)</sup>			0.17			0.18		
Net interest income/net interest yield <sup>(6)</sup>		\$ 108,491	1.47 %		\$ 99,608	1.42 %		
Adjusted net interest income/adjusted net interest yield:								
Interest income		\$ 283,268	3.83 %		\$ 279,584	3.99 %		
Interest expense		174,777	2.53		179,976	2.75		
Add: Net periodic derivative cash settlements interest expense <sup>(7)</sup>		27,563	1.25		26,972	1.16		
Adjusted interest expense/adjusted average cost <sup>(8)</sup>		\$ 202,340	2.92 %		\$ 206,948	3.16 %		
Adjusted net interest spread <sup>(6)</sup>			0.91 %			0.83 %		
Impact of non-interest bearing funding <sup>(5)</sup>			0.18			0.21		
Adjusted net interest income/adjusted net interest yield <sup>(9)</sup>		\$ 80,928	1.09 %		\$ 72,636	1.04 %		

Table 3 displays the change in net interest income between periods and the extent to which the variance for each category of interest-earning assets and interest-bearing liabilities is attributable to: (i) changes in volume, which represents the change in the average balances of our interest-earning assets and interest-bearing liabilities or volume and (ii) changes in the rate, which represents the change in the average interest rates of these assets and liabilities. The table also presents the change in adjusted net interest income between periods.

<sup>(1)</sup> Interest income on long-term, fixed-rate loans includes loan conversion fees, which are generally deferred and recognized as interest income using the effective interest method.

<sup>(2)</sup> Consists of late payment fees and net amortization of deferred loan fees and loan origination costs.

<sup>(3)</sup> The average balance represents average monthly balances, which is calculated based on the month-end balance as of the beginning of the reporting period and the balances as of the end of each month included in the specified reporting period.

<sup>(4)</sup> Net interest spread represents the difference between the average yield on total average interest-earning assets and the average cost of total average interest-bearing liabilities. Adjusted net interest spread represents the difference between the average yield on total average interest-earning assets and the adjusted average cost of total average interest-bearing liabilities.

<sup>(5)</sup>Includes other liabilities and equity.

<sup>(6)</sup> Net interest yield is calculated based on annualized net interest income for the period divided by total average interest-earning assets for the period.

<sup>(7)</sup>Represents the impact of net periodic contractual interest amounts on our interest rate swaps during the period. This amount is added to interest expense to derive non-GAAP adjusted interest expense. The average (benefit)/cost associated with derivatives is calculated based on the annualized net periodic swap settlement interest amount during the period divided by the average outstanding notional amount of derivatives during the period. The average outstanding notional amount of interest rate swaps was \$8,742 million and \$9,225 million for the three months ended August 31, 2021 and 2020, respectively.

<sup>(8)</sup> Adjusted interest expense consists of interest expense plus net periodic derivative cash settlements interest expense during the period. Net periodic derivative cash settlement interest amounts are reported on our consolidated statements of operations as a component of derivative gains (losses). Adjusted average cost is calculated based on annualized adjusted interest expense for the period divided by total average interest-bearing liabilities during the period.

<sup>(9)</sup> Adjusted net interest yield is calculated based on annualized adjusted net interest income for the period divided by total average interest-earning assets for the period.

Table 3: Rate/Volume Analysis of Changes in Interest Income/Interest Expense

Three Months Ended August 31, 2021 versus 2020

	2021 versus 2020							
		Total		Γο: <sup>(1)</sup>				
(Dollars in thousands)		Variance		Volume		Rate		
Interest income:								
Long-term fixed-rate loans	. \$	(99)	\$	8,978	\$	(9,077)		
Long-term variable-rate loans		(122)		498		(620)		
Line of credit loans		3,379		4,219		(840)		
TDR loans		(15)		(16)		1		
Other, net		(22)				(22)		
Total loans		3,121		13,679		(10,558)		
Cash, time deposits and investment securities		563		(651)		1,214		
Total interest income		3,684		13,028		(9,344)		
Interest expense:								
Commercial paper		86		910		(824)		
Other short-term borrowings		(1,034)		(158)		(876)		
Total short-term borrowings		(948)		752		(1,700)		
Medium-term notes		(4,115)		5,114		(9,229)		
Collateral trust bonds		549		3,130		(2,581)		
Guaranteed Underwriter Program notes payable		1,157		41		1,116		
Farmer Mac notes payable		(1,592)		(448)		(1,144)		
Other notes payable		(39)		(25)		(14)		
Subordinated deferrable debt		(8)		3		(11)		
Subordinated certificates		(203)		(570)		367		
Total interest expense		(5,199)		7,997		(13,196)		
Net interest income	\$_	8,883	\$	5,031	\$	3,852		
Adjusted net interest income:								
Interest income	. \$	3,684	\$	13,028	\$	(9,344)		
Interest expense		(5,199)		7,997		(13,196)		
Net periodic derivative cash settlements interest expense <sup>(2)</sup>		591		(1,415)		2,006		
Adjusted interest expense <sup>(3)</sup>		(4,608)		6,582		(11,190)		
Adjusted net interest income	. \$	8,292	\$	6,446	\$	1,846		
				•				

<sup>(1)</sup> The changes for each category of interest income and interest expense represent changes in either average balances (volume) or average rates for both interest-earning assets and interest-bearing liabilities. We allocate the amount attributable to the combined impact of volume and rate to the rate

<sup>(2)</sup> For the net periodic derivative cash settlements interest amount, the variance due to average volume represents the change in the net periodic derivative cash settlements interest expense amount resulting from the change in the average notional amount of derivative contracts outstanding. The variance due to average rate represents the change in the net periodic derivative cash settlements amount resulting from the net difference between the average rate paid and the average rate received for interest rate swaps during the period.

(3) See "Non-GAAP Financial Measures" for additional information on our adjusted non-GAAP measures.

#### Reported Net Interest Income

Reported net interest income of \$108 million for the current quarter increased \$9 million, or 9%, from the same prior-year quarter, driven by an increase in average interest-earning assets of \$1,559 million, or 6%, and an increase in the net interest yield of 5 basis points, or 4%, to 1.47%.

- Average Interest-Earning Assets: The increase in average interest-earning assets of 6% during the current quarter was attributable to growth in average total loans of \$1,710 million, or 6% including an increase in average long-term fixed-rate loans of \$839 million, or 3%, coupled with an increase in average line of credit loans of \$725 million, or 51%. The lower interest rate environment presented an opportunity for members to obtain long-term loan advances to fund capital investments and refinance with us loans made by other lenders at a reduced fixed rate of interest. The increase in average line of credit loans was largely attributable to loans advanced to one distribution member that experienced an adverse financial impact from restoration costs incurred to repair damage caused by two successive hurricanes and loans advanced to several Texas-based power supply borrowers that incurred increased costs during the February 2021 polar vortex.
- Net Interest Yield: The increase in the net interest yield of 5 basis points, or 4%, was primarily attributable to a reduction in our average cost of borrowings of 22 basis points to 2.53%, partially offset by a decrease in the average yield on interest-earning assets of 16 basis points to 3.83%. The decreases in our average cost of borrowings and average yield on interest-earning assets were driven by the continued low interest rate environment. As a result, we experienced significant reductions in the cost of our short-term and variable-rate funding and in the average yield on our loans, as higher interest rate loans that matured or repriced were replaced by new loans with lower interest rates.

# Adjusted Net Interest Income

Adjusted net interest income of \$81 million for the current quarter increased \$8 million, or 11%, from the same prior-year quarter, driven by the combined impact of an increase in average interest-earning assets of \$1,559 million, or 6%, and an increase in the adjusted net interest yield of 5 basis points, or 5%, to 1.09%.

- Average Interest-Earning Assets: The increase in average interest-earning assets of 6% during the current quarter was primarily driven by the growth in average total loans of \$1,710 million, or 6%, attributable to the increase in average long-term fixed-rate and line of credit loans as discussed above.
- Adjusted Net Interest Yield: The increase in the adjusted net interest yield of 5 basis points, or 5%, reflected the favorable impact of a reduction in our adjusted average cost of borrowings of 24 basis points to 2.92%, which was partially offset by a decrease in the average yield on interest-earning assets of 16 basis points to 3.83%, both of which were attributable to the continued low interest rate environment.

We include the net periodic derivative cash settlements interest expense amounts on our interest rate swaps in the calculation of our adjusted average cost of borrowings, which, as a result, also impacts the calculation of adjusted net interest income and adjusted net interest yield. We recorded net periodic derivative cash settlements interest expense of \$28 million for the current quarter, compared with \$27 million for the same prior-year quarter. The floating-rate payments on our interest rate swaps are typically based on the 3-month London Interbank Offered Rate ("LIBOR") rate. Because our derivative portfolio consists of a higher proportion of pay-fixed swaps than receive-fixed swaps, the net periodic derivative cash settlements interest expense amounts generally change based on changes in the floating interest amount received each period. When the 3-month LIBOR rate increases during the period, the received floating interest amounts on our pay-fixed swaps increase and, conversely, when the 3-month LIBOR swap rate decreases, the received floating interest amounts on our pay-fixed swaps decrease. The 3-month LIBOR rate decreased 12 basis points over the last 12 months to 0.12% as of August 31, 2021, resulting in a decrease in received floating interest amounts and contributing to a slight increase in the net periodic derivative cash settlements interest expense amount recorded in the current quarter versus in the same prior-year quarter.

See "Non-GAAP Financial Measures" for additional information on our adjusted measures, including a reconciliation of these measures to the most comparable U.S. GAAP measures.

#### **Provision for Credit Losses**

Our provision for credit losses each period is driven by changes in our measurement of lifetime expected credit losses for our loan portfolio recorded in the allowance for credit losses. Our allowance for credit losses and allowance coverage ratio increased to \$90 million and 0.31%, respectively, as of August 31, 2021, from \$86 million and 0.30%, respectively as of May 31, 2021, resulting from a current-quarter addition to the allowance of \$4 million.

As a result of the current-quarter addition to the allowance, we recorded a provision for credit losses of \$4 million, which was primarily attributable an increase in the collective allowance due to higher expected default rates derived from third-party utility sector default data, which we use to inform the default rates used in measuring our collective allowance for credit losses, and an increase in the asset-specific allowance for loans outstanding to Brazos. In comparison, we recorded a provision for credit losses of less than \$1 million for the same prior-year quarter, primarily attributable to an increase in loans outstanding during the period.

We discuss our methodology for estimating the allowance for credit losses in "Note 1—Summary of Significant Accounting Policies—Allowance for Credit Losses—Current Methodology" in our 2021 Form 10-K and provide additional information on our allowance for credit losses under "Credit Risk—Allowance for Credit Losses" and "Note 5—Allowance for Credit Losses" in this Report.

#### **Non-Interest Income**

Non-interest income consists of fee and other income, gains and losses on derivatives not accounted for in hedge accounting relationships and gains and losses on equity and debt investment securities.

Table 4 presents the components of non-interest income recorded in our consolidated statements of operations for the three months ended August 31, 2021 and 2020.

**Table 4: Non-Interest Income** 

	Three Months Ended August 31,					
(Dollars in thousands)		2021		2020		
Non-interest income components:		_				
Fee and other income	\$	3,941	\$	3,516		
Derivative gains (losses)		(172,163)		60,276		
Investment securities gains (losses)		(2,225)		4,659		
Total non-interest income	\$	(170,447)	\$	68,451		

The significant variance in non-interest income between the current quarter and the same prior-year quarter was primarily attributable to changes in the derivative gains (losses) recognized in our consolidated statements of operations. In addition, we experienced an unfavorable shift in investment securities gains and losses of \$7 million, as we recorded losses on investment securities of \$2 million in the current quarter versus investment gains of \$5 million in the same prior-year quarter, both of which were largely due to changes in the market value of our investment securities during each period.

#### Derivative Gains (Losses)

Our derivative instruments are an integral part of our interest rate risk management strategy. Our principal purpose in using derivatives is to manage our aggregate interest rate risk profile within prescribed risk parameters. The derivative instruments we use primarily include interest rate swaps, which we typically hold to maturity. In addition, we may on occasion use treasury locks to manage the interest rate risk associated with debt that is scheduled to reprice in the future. The primary factors affecting the fair value of our derivatives and derivative gains (losses) recorded in our results of operations include changes in interest rates, the shape of the swap curve and the composition of our derivative portfolio. We generally do not designate our interest rate swaps, which currently account for all our derivatives, for hedge accounting. Accordingly, changes in the fair value of interest rate swaps are reported in our consolidated statements of operations under derivative gains (losses). However, if we execute a treasury lock, we typically designate the treasury lock as a cash flow hedge.

We currently use two types of interest rate swap agreements: (i) we pay a fixed rate of interest and receive a variable rate of interest ("pay-fixed swaps"), and (ii) we pay a variable rate of interest and receive a fixed rate of interest ("receive-fixed swaps"). The interest amounts are based on a specified notional balance, which is used for calculation purposes only. The benchmark variable rate for the substantial majority of the floating-rate payments under our swap agreements is 3-month LIBOR. As interest rates decline, pay-fixed swaps generally decrease in value and result in the recognition of derivative losses, as the amount of interest we pay remains fixed, while the amount of interest we receive declines. In contrast, as interest rates rise, pay-fixed swaps generally increase in value and result in the recognition of derivative gains, as the amount of interest we pay remains fixed, but the amount we receive increases. With a receive-fixed swap, the opposite results occur as interest rates decline or rise. Our derivative portfolio consists of a higher proportion of pay-fixed swaps than receive-fixed swaps; therefore, we generally record derivative losses when interest rates decline and derivative gains when interest rates rise. Because our pay-fixed and receive-fixed swaps are referenced to different maturity terms along the swap curve, different changes in the swap curve—parallel, flattening, inversion or steepening—will also impact the fair value of our derivatives.

On July 20, 2021, we executed two treasury lock agreements with an aggregate notional amount of \$250 million to lock in the underlying U.S. Treasury interest rate component of interest rate payments on anticipated debt issuances and repricings. The treasury locks, which mature on October 29, 2021, were designated and qualify as cash flow hedges. We therefore recorded changes in the fair value of the treasury locks in AOCI during the current quarter. We had an unrealized gain related to these treasury locks of less than \$1 million recorded in AOCI as of August 31, 2021. We did not have any derivatives designated as accounting hedges as of May 31, 2021.

Table 5 presents the components of net derivative gains (losses) recorded in our consolidated statements of operations for the three months ended August 31, 2021 and 2020. Derivative cash settlements interest expense represents the net periodic contractual interest amount for our interest-rate swaps during the reporting period. Derivative forward value gains (losses) represent the change in fair value of our interest rate swaps during the applicable reporting period due to changes in expected future interest rates over the remaining life of our derivative contracts.

**Table 5: Derivative Gains (Losses)** 

		Three Months Ended August 31,					
(Dollars in thousands)		2021	2020				
Derivative gains (losses) attributable to:							
Derivative cash settlements interest expense	\$	(27,563)	\$	(26,972)			
Derivative forward value gains (losses)		(144,600)		87,248			
Derivative gains (losses)	\$	(172,163)	\$	60,276			

We recorded derivative losses of \$172 million for the three months ended August 31, 2021 due to a decrease in the net fair value of our swap portfolio resulting from decreases in medium- and longer-term swap interest rates, as depicted by the comparative by the comparative August 31, 2021 and May 31, 2021 swap curves presented in Table 7 below.

In contrast, we recorded derivative gains of \$60 million for the three months ended August 31, 2020 due to an increase in the net fair value of our swap portfolio resulting from an increase in longer-term swap interest rates, as depicted by the comparative August 31, 2020 and May 31, 2020 swap curves presented in Table 7 below.

# Derivative Cash Settlements

As indicated in Table 5 above and discussed above under "Consolidated Results of Operations—Net Interest Income—Adjusted Net Interest Income, we recorded net periodic derivative cash settlements interest expense of \$28 million for the current quarter compared with \$27 million recorded for the same prior-year quarter. The slight increase in the net periodic derivative settlements interest expense was attributable to a decrease in the 3-month LIBOR over the last 12 months.

Table 6 displays, by interest rate swap agreement type, the average notional amount and the weighted-average interest rate paid and received for the net periodic derivative cash settlements interest expense during each respective period. As discussed above, our derivative portfolio consists of a higher proportion of pay-fixed swaps than receive-fixed swaps, with

pay-fixed swaps accounting for approximately 72% and 73% of the outstanding notional amount of our derivative portfolio as of August 31, 2021 and May 31, 2021, respectively.

Table 6: Derivatives—Average Notional Amounts and Interest Rates

Three Months Ended August 31,

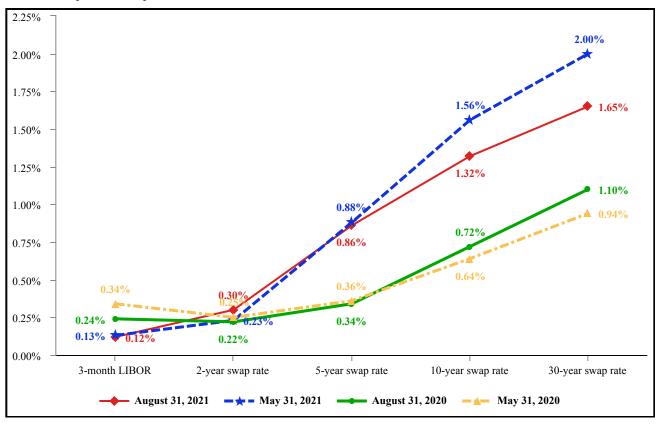
		2021			2020				
	Average	Weighted-		Average	Weigh	ted-			
	Notional	Average Rate		Notional	Average	Rate			
(Dollars in thousands)	Amount	Paid	Received	Amount	Paid	Received			
Interest rate swap type:									
Pay-fixed swaps	\$ 6,342,578	2.63 %	0.16 %	\$ 6,579,420	2.78 %	0.38 %			
Receive-fixed swaps	2,399,000	0.89	2.80	2,646,826	1.21	2.76			
Total	\$ 8,741,578	2.15 %	0.88 %	\$ 9,226,246	2.33 %	1.06 %			

The average remaining maturity of our pay-fixed and receive-fixed swaps was 19 years and three years, respectively, as of August 31, 2021. In comparison, the average remaining maturity of our pay-fixed and receive-fixed swaps was 19 years and four years, respectively, as of August 31, 2020.

Comparative Swap Curves

Table 7 below provides comparative swap curves as of August 31, 2021, May 31, 2021, August 31, 2020 and May 31, 2020.

**Table 7: Comparative Swap Curves** 



Benchmark rates obtained from Bloomberg.

See "Note 9—Derivative Instruments and Hedging Activities" for additional information on our derivative instruments. Also refer to "Note 14—Fair Value Measurement" to the Consolidated Financial Statements in our 2021 Form 10-K for information on how we estimate the fair value of our derivative instruments.

#### **Non-Interest Expense**

Non-interest expense consists of salaries and employee benefit expense, general and administrative expenses, gains and losses on the early extinguishment of debt and other miscellaneous expenses.

Table 8 presents the components of non-interest expense recorded in our consolidated statements of operations for the three months ended August 31, 2021 and 2020.

**Table 8: Non-Interest Expense** 

	Three Months Ended August 31,					
(Dollars in thousands)		2021		2020		
Non-interest expense components:						
Salaries and employee benefits	<b>\$</b>	(13,310)	\$	(13,133)		
Other general and administrative expenses		(10,900)		(9,530)		
Operating expenses		(24,210)		(22,663)		
Other non-interest expense		(256)		(332)		
Total non-interest expense	\$	(24,466)	\$	(22,995)		

Non-interest expense of \$24 million for the three months ended August 31, 2021 increased \$1 million, or 6%, from the same prior-year quarter, primarily attributable to an increase in other general and administrative expenses due to higher travel and meeting costs, as we lifted certain restrictions put in place at the onset of the COVID-19 pandemic and resumed business travel and in-person corporate meetings and events that were cancelled during the prior-year quarter due to the pandemic.

#### Net Income (Loss) Attributable to Noncontrolling Interests

Net income (loss) attributable to noncontrolling interests represents 100% of the results of operations of NCSC and RTFC, as the members of NCSC and RTFC own or control 100% of the interest in their respective companies. The fluctuations in net income (loss) attributable to noncontrolling interests are primarily due to changes in the fair value of NCSC's derivative instruments recognized in NCSC's earnings.

We recorded a net loss attributable to noncontrolling interests of less than \$1 million for the current quarter. In comparison, we recorded net income attributable to noncontrolling interests of less than \$1 million for the same prior-year quarter.

#### CONSOLIDATED BALANCE SHEET ANALYSIS

Total assets increased \$454 million, or 2%, to \$30,092 million as of August 31, 2021, primarily due to growth in our loan portfolio. Similarly, we experienced an increase in total liabilities of \$600 million, or 2%, to \$28,838 million as of August 31, 2021, largely due to the issuances of debt to partially fund the growth in our loan portfolio. Total equity decreased \$146 million to \$1,254 million as of August 31, 2021, due to our reported net loss of \$90 million for the current quarter and the authorized patronage capital retirement of \$58 million by the CFC Board of Directors in July 2021.

Below is a discussion of changes in the major components of our assets and liabilities during the current quarter. Period-end balance sheet amounts may vary from average balance sheet amounts due to liquidity and balance sheet management activities that are intended to manage our liquidity requirements and market risk exposure in accordance with our risk appetite framework.

#### Loan Portfolio

We segregate our loan portfolio into segments based on the borrower member class, which consists of CFC distribution, CFC power supply, CFC statewide and associate, NCSC and RTFC. We offer both long-term and line of credit loans to our borrowers. Under our long-term loan facilities, a borrower may select a fixed interest rate or a variable interest rate at the time of each loan advance. Line of credit loans are revolving loan facilities and generally have a variable interest rate. We describe and provide additional information on our member classes under "Item 1. Business—Members" and information about our loan programs and loan product types under "Item 1. Business—Loan and Guarantee Programs" in our 2021 Form 10-K.

#### Loans Outstanding

Loans to members totaled \$28,883 million and \$28,427 million as of August 31, 2021 and May 31, 2021, respectively. Loans to CFC distribution and power supply borrowers accounted for 96% of total loans to members as of both August 31, 2021 and May 31, 2021. The increase in loans to members of \$456 million, or 2%, from May 31, 2021, was attributable to net increases in long-term and line of credit loans of \$358 million and \$98 million, respectively. We experienced increases in CFC distribution loans, CFC power supply loans and RTFC loans of \$384 million, \$67 million and \$11 million, respectively, and decreases in CFC statewide and associate loans and NCSC loans of \$5 million and \$1 million, respectively.

Long-term loan advances totaled \$727 million during the current quarter, of which approximately 62% was provided to members for capital expenditures and approximately 35% was provided to members for operating expenses, primarily for the payment of elevated wholesale electric power costs incurred during the February 2021 polar vortex. In comparison, long-term loan advances totaled \$807 million during the same prior-year quarter, of which approximately 93% was provided to members for capital expenditures and 4% was provided for the refinancing of loans made by other lenders.

We provide information on the credit performance and risk profile of our loan portfolio below under the section "Credit Risk—Loan Portfolio Credit Risk." Also refer to "Note 4—Loans" for addition information on our loans to members.

#### Loans—Retention Rate

Long-term fixed-rate loans accounted for 89% and 90%, respectively, of our loans to members of \$28,883 million as of August 31, 2021 and \$28,427 million as of May 31, 2021. Borrowers that select a fixed rate on a loan advance under a long-term loan facility have the option of choosing a term on the advance between one year and the final maturity date of the loan. At the expiration of a selected fixed-rate term, or the repricing date, borrowers have the option of: (i) selecting CFC's current long-term fixed rate for a term ranging from one year up to the full remaining term of the loan; (ii) selecting CFC's current long-term variable rate; or (iii) repaying the loan in full.

Table 9 displays the retention rate of CFC's long-term fixed-rate loans that repriced, in accordance with our standard loan repricing provisions, during the three months ended August 31, 2021 and in fiscal year 2021, and the repricing option selected by borrowers for loans retained by CFC.

Table 9: Loans—Retention Rate and Repricing Selection<sup>(1)</sup>

	Three Months Ended			Fiscal Year Ended			
		August 31	, 2021	May 31, 2021			
(Dollars in thousands)		Amount	% of Total		Amount	% of Total	
Borrower option selected at repricing:							
Loans retained:							
Long-term fixed rate selected	\$	104,583	96 %	\$	383,939	97 %	
Long-term variable rate selected					9,564	2	
Total loans retained by CFC		104,583	96		393,503	99	
Loans repaid		4,187	4		3,508	1	
Total	\$	108,770	100 %	\$	397,011	100 %	

<sup>(1)</sup> Reflects repricing for CFC long-term fixed-rate loans only. Excludes NCSC and RTFC long-term fixed-rate loans.

As displayed in Table 9, of the loans that repriced during the current quarter and during fiscal year 2021, the substantial majority of borrowers selected a new long-term fixed or variable rate. The average annual retention rate, calculated based on the election made by the borrower at the repricing date, was 96% for CFC loans that repriced during each of the three fiscal years ended May 31, 2021.

#### Debt

We utilize both short-term borrowings and long-term debt as part of our funding strategy and asset/liability interest rate risk management. We seek to maintain diversified funding sources, including our members, affiliates and the capital markets, across products, programs and markets to manage funding concentrations and reduce our liquidity or debt rollover risk. Our funding sources include a variety of secured and unsecured debt securities, in a wide range of maturities, to our members and affiliates and in the capital markets.

#### **Debt Outstanding**

Table 10 displays the composition, by product type, of our outstanding debt as of August 31, 2021 and May 31, 2021. Table 10 also displays the composition of our debt based on several additional selected attributes.

**Table 10: Total Debt Outstanding** 

(Dollars in thousands)	August 31, 2021	May 31, 2021	Change
Debt product type:			
Commercial paper:			
Members, at par	\$ 1,135,587	\$ 1,124,607	\$ 10,980
Dealer, net of discounts	1,009,967	894,977	114,990
Total commercial paper	2,145,554	2,019,584	125,970
Select notes to members	1,699,382	1,539,150	160,232
Daily liquidity fund notes to members	449,266	460,556	(11,290)
Securities sold under repurchase agreements	225,435	200,115	25,320
Medium-term notes:			
Members, at par	578,876	595,037	(16,161)
Dealer, net of discounts	3,644,723	3,923,385	(278,662)
Total medium-term notes	4,223,599	4,518,422	(294,823)
Collateral trust bonds	7,196,122	7,191,944	4,178
Guaranteed Underwriter Program notes payable	6,229,957	6,269,303	(39,346)
Farmer Mac notes payable		2,977,909	381,835
Other notes payable	8,249	8,236	13
Subordinated deferrable debt	986,364	986,315	49
Members' subordinated certificates:			
Membership subordinated certificates	628,594	628,594	
Loan and guarantee subordinated certificates		386,896	(754)
Member capital securities		239,170	_
Total members' subordinated certificates			(754)
Total debt outstanding			\$ 351,384
Security type:			
Security type: Secured debt	61 %	61 %	
Unsecured debt		39	
Total			
Funding source:	10.04	10.07	
Members	18 %	18 %	
Private placement:			
Guaranteed Underwriter Program notes payable		23	
Farmer Mac notes payable		11	
Total private placement		34	
Capital markets		48	
Total	100 %	100 %	
Interest rate type:			
Fixed-rate debt	78 %	77 %	
Variable-rate debt	22	23	
Total	100 %	100 %	
Interest rate type, including the impact of swaps:			
Fixed-rate debt <sup>(1)</sup>	92 %	93 %	
Variable-rate debt <sup>(2)</sup>		7	
Total			
	100 70	100 70	
Maturity classification: (3)			
Short-term borrowings			
Long-term and subordinated debt <sup>(4)</sup>		83	
Total	100 %	100 %	

We issue debt primarily to fund growth in our loan portfolio. As such, our outstanding debt volume generally increases and decreases in response to member loan demand. The increase in debt outstanding of \$352 million, or 1%, to \$27,778 million as of August 31, 2021, was attributable to borrowings to fund the increase in loans to members. Dealer commercial paper outstanding of \$1,010 million as of August 31, 2021 was below our targeted maximum threshold of \$1,250 million.

Below is a summary of significant financing activities during the current quarter:

- On June 7, 2021, we amended the three-year and five-year committed bank revolving line of credit agreements to extend the maturity dates to November 28, 2024 and November 28, 2025, respectively, and to terminate certain bank commitments totaling \$70 million under the three-year agreement and \$55 million under the five-year agreement. The terminations reduced the total commitment amount under the three-year facility to \$1,245 million and the five-year facility to \$1,355 million, resulting in an aggregate commitment amount under the two facilities of \$2,600 million.
- On August 18, 2021, we borrowed \$500 million, which matures on October 20, 2021, under the revolving note purchase agreement with Farmer Mac.
- On August 27, 2021, we obtained short-term funding of \$225 million under a repurchase transaction collateralized by investment-grade corporate debt securities in our investment securities portfolio. We repurchased the securities, which were classified as trading and had an aggregate fair value of \$236 million as of August 31, 2021, on September 3, 2021.

#### Member Investments

Debt securities issued to our members represent an important, stable source of funding. Table 11 displays member debt outstanding, by product type, as of August 31, 2021 and May 31, 2021.

**Table 11: Member Investments** 

	August 3	31, 2021	May 31	, 2021	
(Dollars in thousands)	Amount	% of Total <sup>(1)</sup>	Amount	% of Total <sup>(1)</sup>	Change
Member investment product type:					
Commercial paper	\$ 1,135,587	53 %	\$ 1,124,607	56 %	\$ 10,980
Select notes	1,699,382	100	1,539,150	100	160,232
Daily liquidity fund notes	449,266	100	460,556	100	(11,290)
Medium-term notes	578,876	14	595,037	13	(16,161)
Members' subordinated certificates	1,253,906	100	1,254,660	100	(754)
Total member investments	\$ 5,117,017		\$ 4,974,010		\$ 143,007
Percentage of total debt outstanding	18 %		18 %		

<sup>(1)</sup> Represents outstanding debt attributable to members for each debt product type as a percentage of the total outstanding debt for each debt product type.

Member investments accounted for 18% of total debt outstanding as of both August 31, 2021 and May 31, 2021. Over the last twelve fiscal quarters, our outstanding member investments as of the end of each quarter has averaged \$5,035 million.

<sup>(1)</sup> Includes variable-rate debt that has been swapped to a fixed rate, net of any fixed-rate debt that has been swapped to a variable rate.

<sup>(2)</sup> Includes fixed-rate debt that has been swapped to a variable rate, net of any variable-rate debt that has been swapped to a fixed rate. Also includes commercial paper notes, which generally have maturities of less than 90 days. The interest rate on commercial paper notes does not change once the note has been issued; however, the interest rate for new commercial paper issuances changes daily.

<sup>(3)</sup> Borrowings with an original contractual maturity of one year or less are classified as short-term borrowings. Borrowings with an original contractual maturity of greater than one year are classified as long-term debt.

<sup>(4)</sup> Consists of long-term debt, subordinated deferrable debt and total members' subordinated debt reported on our consolidated balance sheets. Maturity classification is based on the original contractual maturity as of the date of issuance of the debt.

# Short-Term Borrowings

Short-term borrowings consist of borrowings with an original contractual maturity of one year or less and do not include the current portion of long-term debt. Short-term borrowings totaled \$5,378 million and accounted for 19% of total debt outstanding as of August 31, 2021, compared with \$4,582 million and 17% of total debt outstanding as of May 31, 2021.

See "Liquidity Risk" below and "Note 6—Short-Term Borrowings" for information on the composition of our short-term borrowings.

# Long-Term and Subordinated Debt

Long-term debt, defined as debt with an original contractual maturity term of greater than one year, primarily consists of medium-term notes, collateral trust bonds, notes payable under the Guaranteed Underwriter Program and notes payable under our note purchase agreement with Farmer Mac. Subordinated debt consists of subordinated deferrable debt and members' subordinated certificates. Long-term and subordinated debt of \$22,399 million and \$22,844 million as of August 31, 2021 and May 31, 2021, respectively, accounted for 81% and 83% of total debt outstanding as of each respective date.

We provide additional information on our long-term debt below under "Liquidity Risk" and in "Note 7—Long-Term Debt" and "Note 8—Subordinated Deferrable Debt."

# **Equity**

Table 12 presents the components of total CFC equity and total equity as of August 31, 2021 and May 31, 2021.

**Table 12: Equity** 

(Dollars in thousands)	August 31, 2021			May 31, 2021
<b>Equity components:</b>				
Membership fees and educational fund:				
Membership fees	\$	968	\$	968
Educational fund		1,788		2,157
Total membership fees and educational fund		2,756		3,125
Patronage capital allocated		866,405		923,970
Members' capital reserve		909,749		909,749
Total allocated equity		1,778,910		1,836,844
Unallocated net income (loss):				
Prior fiscal year-end cumulative derivative forward value losses <sup>(1)</sup>		(461,162)		(1,079,739)
Year-to-date derivative forward value gains (losses) (1)		(144,464)		618,577
Period-end cumulative derivative forward value losses <sup>(1)</sup>		(605,626)		(461,162)
Other unallocated net income (loss)		53,861		(709)
Unallocated net loss		(551,765)		(461,871)
CFC retained equity		1,227,145		1,374,973
Accumulated other comprehensive loss		365		(25)
Total CFC equity		1,227,510		1,374,948
Noncontrolling interests		26,710		24,931
Total equity	\$	1,254,220	\$	1,399,879

<sup>(1)</sup> Represents derivative forward value gains (losses) for CFC only, as total CFC equity does not include the noncontrolling interests of the variable interest entities NCSC and RTFC, which we are required to consolidate. We present the consolidated total derivative forward value gains (losses) in Table 29 in the "Non-GAAP Financial Measures" section below. Also, see "Note 14—Business Segments" for the statements of operations for CFC.

The decrease in total equity of \$146 million to \$1,254 million as of August 31, 2021 was attributable to our reported net loss of \$90 million for the current quarter and the authorized patronage capital retirement of \$58 million by the CFC Board of Directors in July 2021.

# Allocation and Retirement of Patronage Capital

We are subject to District of Columbia regulations governing cooperatives, under which CFC is required to make annual allocations of net earnings, if any, in accordance with the provisions of the District of Columbia cooperative regulations. We describe the allocation requirements under "Item 7. MD&A—Consolidated Balance Sheet Analysis—Equity—Allocation and Retirement of Patronage Capital" in our 2021 Form 10-K.

In May 2021, the CFC Board of Directors authorized the allocation of \$1 million of net earnings for fiscal year 2021 to the cooperative educational fund. In July 2021, the CFC Board of Directors authorized the allocation of fiscal year 2021 adjusted net income as follows: \$90 million to members in the form of patronage capital and \$102 million to the members' capital reserve. The amount of patronage capital allocated each year by CFC's Board of Directors is based on non-GAAP adjusted net income, which excludes the impact of derivative forward value gains (losses). We provide a reconciliation of our adjusted net income to our reported net income and an explanation of the adjustments below in "Non-GAAP Financial Measures."

In July 2021, the CFC Board of Directors also authorized the retirement of patronage capital totaling \$58 million, of which \$45 million represented 50% of the patronage capital allocation for fiscal year 2021, and \$13 million represented the portion of the allocation from fiscal year 1996 net earnings that has been held for 25 years pursuant to the CFC Board of Directors' policy. This amount was returned to members in cash in September 2021. The remaining portion of the patronage capital allocation for fiscal year 2021 will be retained by CFC for 25 years pursuant to the guidelines adopted by the CFC Board of Directors in June 2009.

#### RISK MANAGEMENT

#### Overview

We face a variety of risks that can significantly affect our financial performance, liquidity, reputation and ability to meet the expectations of our members, investors and other stakeholders. As a financial services company, the major categories of risk exposures inherent in our business activities include credit risk, liquidity risk, market risk and operational risk. These risk categories are summarized below.

- *Credit risk* is the risk that a borrower or other counterparty will be unable to meet its obligations in accordance with agreed-upon terms.
- *Liquidity risk* is the risk that we will be unable to fund our operations and meet our contractual obligations or that we will be unable to fund new loans to borrowers at a reasonable cost and tenor in a timely manner.
- *Market risk* is the risk that changes in market variables, such as movements in interest rates, may adversely affect the match between the timing of the contractual maturities, re-pricing and prepayments of our financial assets and the related financial liabilities funding those assets.
- Operational risk is the risk of loss resulting from inadequate or failed internal controls, processes, systems, human error or
  external events, including natural disasters or public health emergencies, such as the current COVID-19 pandemic.
   Operational risk also includes cybersecurity risk, compliance risk, fiduciary risk, reputational risk and litigation risk.

Effective risk management is critical to our overall operations and to achieving our primary objective of providing cost-based financial products to our rural electric members while maintaining the sound financial results required for investment-grade credit ratings on our rated debt instruments. Accordingly, we have a risk-management framework that is intended to govern the principal risks we face in conducting our business and the aggregate amount of risk we are willing to accept, referred to as risk appetite and risk guidelines, in the context of CFC's mission and strategic objectives and initiatives.

We provide a discussion of our risk management framework in our 2021 Form 10-K under "Item 7. MD&A—Risk Management" and describe how we manage these risks under each respective MD&A section in our 2021 Form 10-K.

#### **CREDIT RISK**

Our loan portfolio, which represents the largest component of assets on our balance sheet, accounts for the substantial majority of our credit risk exposure. We also engage in certain non-lending activities that may give rise to counterparty credit risk, such as entering into derivative transactions to manage interest rate risk and purchasing investment securities.

#### Loan Portfolio Credit Risk

Our primary credit exposure is loans to rural electric cooperatives, which provide essential electric services to end-users, the majority of which are residential customers. We also have a limited portfolio of loans to not-for-profit and for-profit telecommunication companies. Loans outstanding to electric utility organizations totaled \$28,440 million and \$27,995 million as of August 31, 2021 and May 31, 2021, respectively, representing 99% of our total loans outstanding as of each respective date. The remaining loans outstanding in our loan portfolio were to RTFC members, affiliates and associates in the telecommunications industry sector. The substantial majority of loans to our borrowers are long-term fixed-rate loans with terms of up to 35 years. Long-term fixed-rate loans accounted for 89% and 90% of total loans outstanding as of August 31, 2021 and May 31, 2021, respectively.

Because we lend primarily to our rural electric utility cooperative members, we have had a loan portfolio inherently subject to single-industry and single-obligor credit concentration risk since our inception in 1969. We historically, however, have experienced limited defaults and losses in our electric utility loan portfolio due to several factors. First, the majority of our electric cooperative borrowers operate in states where electric cooperatives are not subject to rate regulation. Thus, they are able to make rate adjustments to pass along increased costs to the end customer without first obtaining state regulatory approval, allowing them to cover operating costs and generate sufficient earnings and cash flows to service their debt obligations. Second, electric cooperatives face limited competition, as they tend to operate in exclusive territories not serviced by public investor-owned utilities. Third, electric cooperatives typically are consumer-owned, not-for-profit entities that provide an essential service to end-users, the majority of which are residential customers. Fourth, electric cooperatives tend to adhere to a conservative core business strategy model that has historically resulted in a relatively stable, resilient operating environment and overall strong financial performance and credit strength for the electric cooperative network. Finally, we generally lend to our members on a senior secured basis, which reduces the risk of loss in the event of a borrower default.

Below we provide information on the credit risk profile of our loan portfolio, including security provisions, credit concentration, credit quality indicators and our allowance for credit losses.

# Security Provisions

Except when providing line of credit loans, we generally lend to our members on a senior secured basis. Table 13 presents, by loan type and by company, secured and unsecured loans in our loan portfolio as of August 31, 2021 and May 31, 2021. Of our total loans outstanding, 93% were secured as of both August 31, 2021 and May 31, 2021.

**Table 13: Loan Portfolio Security Profile** 

Obliars in thousands)         Secured         % of Total         Unscenared         Member class:           CFC:           Distribution         \$ 21,137,293         94 %         \$ 1,273,639         6 %         \$ 22,410,932           Power supply         4,550,922         87         670,159         13         5,221,081           Statewide and associate         88,485         87         12,927         13         101,412           Total CFC         25,776,700         93         1,956,725         7         \$ 27,334,23           NCSC         679,168         96         18,854         4         705,891           RTFC         412,588         96         18,854         4         431,442           Total Conso outstanding <sup>(1)</sup> 2 26,868,456         93         2,202,302         7         2,887,0758           Total coans outstanding <sup>(1)</sup> 8 80,399         100         2,741         —         883,146           Total conso outstanding <sup>(1)</sup> 2 26,868,456         93         2 20,803         1         9         2,33,244           Total long-term loans         2 6,427,575         99 %         2 23,544         1         75,33,244           Total congetterm loans		August 31, 2021										
CFC:         Distribution         \$ 21,137,293         94 %         \$ 1,273,639         6 %         \$ 22,410,932           Power supply         4,550,922         87         670,159         13         5,221,081           Statewide and associate         88,485         87         12,927         13         101,412           Total CFC         25,776,700         93         1,956,725         7         \$ 27,733,425           NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,854         4         431,442           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Lomat tyee:         ************************************	(Dollars in thousands)		Secured	% of Total		Unsecured	% of Total		Total			
Distribution         \$ 21,137,293         94 %         \$ 1,273,639         6 %         \$ 22,410,93           Power supply         4,550,922         87         670,159         13         5,221,081           Statewide and associate         88,485         87         12,927         13         101,412           Total CFC         25,776,700         93         1,956,725         7         \$ 27,734,225           NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,854         4         431,442           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 2,8870,758           Long-term loans           Fixed rate         \$ 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         \$ 880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans outstanding <sup>(1)</sup> \$ 20,686,456         93         \$ 2,002,302         7         \$ 2,8870,758           Potal credit loans o	Member class:											
Power supply         4,550,922         87         670,159         13         5,21,081           Statewide and associate         88,485         87         12,927         13         101,412           Total CFC         25,776,700         93         1,956,725         7         \$27,733,425           NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,884         4         431,442           Total loans outstanding(1)         26,868,456         93         2,002,302         7         28,870,758           Long-term loans           Exercise 1         25,427,575         99 %         220,803         1 %         25,648,78           Variable rate         880,399         10         2,741         —         883,141           Total long-term loans         26,307,974         99         223,544         7         28,391,481           Total loans outstanding(1)         50,482         24         1,778,788         76         2,392,440           Total loans outstanding(1)         50,482         24         1,778,785         76         2,887,075           Note thousands         50,20,486	CFC:											
Statewide and associate         88,485         87         12,927         13         101,412           Total CFC         25,776,700         93         1,956,725         7         \$27,733,425           NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,854         4         431,442           Total loans outstanding <sup>(1)</sup> \$26,868,456         93         \$2,002,302         7         \$28,870,758           Loan type:           Long-term loans           Secured         \$25,427,575         99 %         \$220,903         1 %         \$25,648,378           Variable rate         880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         50,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> \$26,868,456         93         \$2,002,302         7         \$28,870,758           Line of credit loans         \$25,488,456         93         \$1,324,766         6%         \$22,8870,758	Distribution	\$ 2	21,137,293	94 %	\$	1,273,639	6 %	\$	22,410,932			
Total CFC         25,776,700         93         1,956,725         7         \$ 27,733,425           NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,854         4         431,442           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           User type:           Eong-term loans:           Fixed rate         \$ 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         50,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           May 1, 2021           Total loans outstanding <sup>(1)</sup> \$ 20,868,456         93         \$ 1,324,766         6 %         \$ 22,027,423           Distribution         \$ 20,702,657	Power supply		4,550,922	87		670,159	13		5,221,081			
NCSC         679,168         96         26,723         4         705,891           RTFC         412,588         96         18,854         4         431,422           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Loan type:           Long-term loans:           S 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         880,399         100         2,744         —         883,140           Total loans ceredit loans         26,307,974         99         223,544         1         26,531,181           Line of credit loans         560,482         24         1,778,788         76         2,339,248           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,788           Total loans outstanding <sup>(1)</sup> \$ 20,868,456         93         \$ 1,324,766         7         2,339,418           Total loans outstanding <sup>(1)</sup> \$ 20,702,657         94 %         \$ 1,324,766         6         %         \$ 22,027,426           Total CFC         \$ 25,248,972         93	Statewide and associate		88,485	87		12,927	13		101,412			
RTFC         412,588         96         18,854         4         431,442           Total loans outstanding¹¹¹         \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Loan type:           Long-term loans:           Fixed rate         \$ 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         \$ 880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,339,241           Total loans outstanding¹¹¹         \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Total loans outstanding¹¹¹         \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Total loans outstanding¹¹¹         \$ 20,002,4657         94         \$ 1,324,766         6 %         22,027,426           Total chousands         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,425           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,425           Statewide and associat	Total CFC		25,776,700	93		1,956,725	7	\$	27,733,425			
Total loans outstanding(1)         \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           Loan type:         Use of the property of the prop	NCSC		679,168	96		26,723	4		705,891			
Loan type:           Long-term loans:         Fixed rate         \$25,427,575         99 %         \$20,803         1 %         \$25,648,378           Variable rate         \$880,399         100         \$2,314         ———————————————————————————————————	RTFC		412,588	96		18,854	4		431,442			
Long-term loans:           Fixed rate         \$ 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         560,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           May 31, 2021           Total loans outstanding <sup>(1)</sup> \$ 5ccured         % of Total         Unsecured         % of Total         Total           Total Chessian thousands)         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Octal CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94	Total loans outstanding <sup>(1)</sup>	\$ 2	26,868,456	93	\$	2,002,302	7	\$	28,870,758			
Fixed rate         \$ 25,427,575         99 %         \$ 220,803         1 %         \$ 25,648,378           Variable rate         880,399         100         2,741         —         883,140           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         560,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> 826,868,456         93         8,2002,302         7         828,870,758           CDollars in thousands)         8ccured         % of Total         Unsecured         % of Total         Total           Member class:         CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868	Loan type:											
Variable rate         880,399         100         2,741         —         883,149           Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         560,482         24         1,778,758         76         2,339,240           Total loans outstanding(1)         526,868,456         93         2,002,302         7         28,870,758           Mount of thousands         Secured         wof Total         Unsecured         % Total         Total           Total loans outstanding(1)         \$20,702,657         94 %         1,324,766         6%         \$2,2027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,117         95         20,666         5         420,383           Total loans outstanding(1)         \$26,311,471         93         2,103,636 <td>Long-term loans:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Long-term loans:											
Total long-term loans         26,307,974         99         223,544         1         26,531,518           Line of credit loans         560,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> 26,868,456         93         2,002,302         7         28,870,758           May 31, 2021           Total loans outstanding <sup>(1)</sup> Secured         % of Total         Unsecured         % of Total         Total           Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,117         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 25,214,766         <	Fixed rate	\$ 2	25,427,575	99 %	\$	220,803	1 %	\$	25,648,378			
Line of credit loans         560,482         24         1,778,758         76         2,339,240           Total loans outstanding <sup>(1)</sup> 26,868,456         93         2,002,302         7         2,8870,758           May 31, 2021           Total loans outstanding <sup>(1)</sup> Secured         % of Total         Unsecured         % of Total         Total           Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         2,103,636         7         \$ 28,415,107           Long-term loans:           Fixed r	Variable rate		880,399	100		2,741	_		883,140			
Total loans outstanding(1)         \$ 26,868,456         93         \$ 2,002,302         7         \$ 28,870,758           (Dollars in thousands)         Secured         √of Total         Unsecured         % of Total         Total           Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding(1)         \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:         Long-term loans:           Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variab	Total long-term loans		26,307,974	99		223,544	1		26,531,518			
Chollars in thousands)         Secured         % of Total         Unsecured         % of Total         Total           Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:           Long-term loans:         * 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865	Line of credit loans		560,482	24		1,778,758	76		2,339,240			
Coollars in thousands)         Secured         % of Total         Unsecured         % of Total         Total           Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Long-term loans:           Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865 </td <td>Total loans outstanding<sup>(1)</sup></td> <td>\$ 2</td> <td>26,868,456</td> <td>93</td> <td>\$</td> <td>2,002,302</td> <td>7</td> <td>\$</td> <td>28,870,758</td>	Total loans outstanding <sup>(1)</sup>	\$ 2	26,868,456	93	\$	2,002,302	7	\$	28,870,758			
Member class:           CFC:           Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Long-term loans:           Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,						May 31 2021						
CFC:         Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:         Long-term loans:         Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762					17	1ay 31, 2021						
Distribution         \$ 20,702,657         94 %         \$ 1,324,766         6 %         \$ 22,027,423           Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:           Long-term loans:         Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	(Dollars in thousands)	_	Secured	% of Total			% of Total		Total			
Power supply         4,458,311         86         696,001         14         5,154,312           Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:         Long-term loans:           Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class:		Secured	% of Total			% of Total	_	Total			
Statewide and associate         88,004         83         18,117         17         106,121           Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:           Long-term loans:         Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC:		Secured	% of Total			% of Total		Total			
Total CFC         \$ 25,248,972         93         2,038,884         7         27,287,856           NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:           Long-term loans:         Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC: Distribution		20,702,657			Unsecured		\$				
NCSC         662,782         94         44,086         6         706,868           RTFC         399,717         95         20,666         5         420,383           Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:           Long-term loans:         Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC: Distribution Power supply		20,702,657 4,458,311	94 % 86		1,324,766 696,001	6 %	\$	22,027,423			
RTFC       399,717       95       20,666       5       420,383         Total loans outstanding <sup>(1)</sup> \$ 26,311,471       93       \$ 2,103,636       7       \$ 28,415,107         Loan type:         Long-term loans:         Fixed rate       \$ 25,278,805       99 %       \$ 235,961       1 %       \$ 25,514,766         Variable rate       655,675       100       2,904       —       658,579         Total long-term loans       25,934,480       99       238,865       1       26,173,345         Line of credit loans       376,991       17       1,864,771       83       2,241,762	Member class: CFC: Distribution Power supply Statewide and associate	·	20,702,657 4,458,311 88,004	94 % 86 83		1,324,766 696,001 18,117	6 % 14	\$	22,027,423 5,154,312 106,121			
Total loans outstanding <sup>(1)</sup> \$ 26,311,471         93         \$ 2,103,636         7         \$ 28,415,107           Loan type:         Long-term loans:           Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC	·	20,702,657 4,458,311 88,004 25,248,972	94 % 86 83		1,324,766 696,001 18,117 2,038,884	6 % 14 17	\$	22,027,423 5,154,312 106,121 27,287,856			
Loan type:       Long-term loans:       Fixed rate     \$ 25,278,805     99 %     \$ 235,961     1 %     \$ 25,514,766       Variable rate     655,675     100     2,904     —     658,579       Total long-term loans     25,934,480     99     238,865     1     26,173,345       Line of credit loans     376,991     17     1,864,771     83     2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782	94 % 86 83 93		1,324,766 696,001 18,117 2,038,884	6 % 14 17 7	\$	22,027,423 5,154,312 106,121 27,287,856 706,868			
Long-term loans:       Fixed rate     \$ 25,278,805     99 %     \$ 235,961     1 %     \$ 25,514,766       Variable rate     655,675     100     2,904     —     658,579       Total long-term loans     25,934,480     99     238,865     1     26,173,345       Line of credit loans     376,991     17     1,864,771     83     2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC RTFC	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782	94 % 86 83 93 94 95		1,324,766 696,001 18,117 2,038,884 44,086	6 % 14 17 7 6	\$	22,027,423 5,154,312 106,121 27,287,856 706,868			
Fixed rate         \$ 25,278,805         99 %         \$ 235,961         1 %         \$ 25,514,766           Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC RTFC	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717	94 % 86 83 93 94 95	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666	6 % 14 17 7 6 5	_	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383			
Variable rate         655,675         100         2,904         —         658,579           Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class:  CFC:  Distribution  Power supply  Statewide and associate  Total CFC  NCSC  RTFC  Total loans outstanding <sup>(1)</sup>	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717	94 % 86 83 93 94 95	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666	6 % 14 17 7 6 5	_	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383			
Total long-term loans         25,934,480         99         238,865         1         26,173,345           Line of credit loans         376,991         17         1,864,771         83         2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC RTFC Total loans outstanding(1) Loan type:	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717	94 % 86 83 93 94 95	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666	6 % 14 17 7 6 5	_	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383			
Line of credit loans 376,991 17 1,864,771 83 2,241,762	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC RTFC Total loans outstanding <sup>(1)</sup> Loan type: Long-term loans:	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717 26,311,471	94 % 86 83 93 94 95	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666 2,103,636	6 % 14 17 7 6 5	\$	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383 28,415,107			
	Member class:  CFC:  Distribution  Power supply  Statewide and associate  Total CFC  NCSC  RTFC  Total loans outstanding <sup>(1)</sup> Loan type:  Long-term loans:  Fixed rate	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717 26,311,471	94 % 86 83 93 94 95 93	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666 2,103,636	6 % 14 17 7 6 5	\$	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383 28,415,107			
Total loans outstanding <sup>(1)</sup> 93 \$\frac{\$ 26,311,471}{ } 93 \$\frac{\$ 2,103,636}{ } 7 \$\frac{\$ 28,415,107}{ }	Member class:  CFC:  Distribution  Power supply  Statewide and associate  Total CFC  NCSC  RTFC  Total loans outstanding <sup>(1)</sup> Loan type:  Long-term loans:  Fixed rate  Variable rate	\$ 2	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717 26,311,471 25,278,805 655,675	94 % 86 83 93 94 95 93	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666 2,103,636	6 % 14 17 7 6 5 7	\$	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383 28,415,107			
	Member class: CFC: Distribution Power supply Statewide and associate Total CFC NCSC RTFC Total loans outstanding(1) Loan type: Long-term loans: Fixed rate Variable rate Total long-term loans Line of credit loans	\$ :	20,702,657 4,458,311 88,004 25,248,972 662,782 399,717 26,311,471 25,278,805 655,675 25,934,480	94 % 86 83 93 94 95 93	\$	1,324,766 696,001 18,117 2,038,884 44,086 20,666 2,103,636  235,961 2,904 238,865	6 % 14 17 7 6 5 7	\$	22,027,423 5,154,312 106,121 27,287,856 706,868 420,383 28,415,107 25,514,766 658,579 26,173,345			

<sup>(1)</sup> Represents the unpaid principal balance, net of charge-offs and recoveries, of loans as of the end of each period. Excludes unamortized deferred loan origination costs of \$12 million as of both August 31, 2021 and May 31, 2021.

#### **Credit Concentration**

Concentrations of credit may exist when a lender has large credit exposures to single borrowers, large credit exposures to borrowers in the same industry sector or engaged in similar activities or large credit exposures to borrowers in a geographic region that would cause the borrowers to be similarly impacted by economic or other conditions in the region. As discussed above under "Credit Risk—Loan Portfolio Credit Risk," because we lend primarily to our rural electric utility cooperative

members, our loan portfolio is inherently subject to single-industry and single-obligor credit concentration risk, and loans outstanding to electric utility organizations represented approximately 99% of our total loans outstanding of \$28,440 million as of August 31, 2021 and \$27,995 million as of May 31, 2021.

# Single-Obligor Concentration

Table 14 displays the outstanding loan exposure for our 20 largest borrowers, by member class, as of August 31, 2021 and May 31, 2021. Our 20 largest borrowers consisted of 10 distribution systems and 10 power supply systems as of both August 31, 2021 and May 31, 2021. The largest total exposure to a single borrower or controlled group represented less than 2% of total loans outstanding as of both August 31, 2021 and May 31, 2021.

Table 14: Loan Exposure to 20 Largest Borrowers

August 31,	2021		May 31, 2021					
Amount	% of Total		Amount	% of Total				
\$ 3,325,175	11 %	\$	3,312,571	12 %				
 2,789,703	10		2,665,771	9				
6,114,878	21		5,978,342	21				
 201,312	1		203,392	1				
6,316,190	22		6,181,734	22				
(303,630)	(1)		(308,580)	(1)				
\$ 6,012,560	21 %	\$	5,873,154	21 %				
<b>\$</b>	\$ 3,325,175 2,789,703 6,114,878 201,312 6,316,190 (303,630)	\$ 3,325,175 11 % 2,789,703 10 6,114,878 21 201,312 1 6,316,190 22 (303,630) (1)	Amount       % of Total         \$ 3,325,175       11 % \$         2,789,703       10         6,114,878       21         201,312       1         6,316,190       22         (303,630)       (1)	Amount       % of Total       Amount         \$ 3,325,175       11 % \$ 3,312,571         2,789,703       10 2,665,771         6,114,878       21 5,978,342         201,312       1 203,392         6,316,190       22 6,181,734         (303,630)       (1) (308,580)				

As part of our strategy in managing credit exposure to large borrowers, we entered into a long-term standby purchase commitment agreement with Farmer Mac during fiscal year 2016. Under this agreement, we may designate certain long-term loans to be covered under the commitment, subject to approval by Farmer Mac, and in the event any such loan later goes into payment default for at least 90 days, upon request by us, Farmer Mac must purchase such loan at par value. The aggregate unpaid principal balance of designated and Farmer Mac approved loans was \$493 million and \$512 million as of August 31, 2021 and May 31, 2021, respectively. Loan exposure to our 20 largest borrowers covered under the Farmer Mac agreement totaled \$304 million and \$309 million as of August 31, 2021 and May 31, 2021, respectively, which reduced our exposure to the 20 largest borrowers to 21% as of each respective date. No loans have been put to Farmer Mac for purchase pursuant to this agreement. Our credit exposure is also mitigated by long-term loans guaranteed by RUS, which totaled \$137 million and \$139 million as of August 31, 2021 and May 31, 2021, respectively.

# Geographic Concentration

Although our organizational structure and mission results in single-industry concentration, we serve a geographically diverse group of electric and telecommunications borrowers throughout the U.S. The consolidated number of borrowers with loans outstanding totaled 896 and 892 as of August 31, 2021 and May 31, 2021, respectively, located in 49 states. Of the 896 borrowers with loans outstanding as of August 31, 2021, 50 were electric power supply borrowers. In comparison, of the 892 borrowers with loans outstanding as of May 31, 2021, 49 were electric power supply borrowers. Electric power supply borrowers generally require significantly more capital than electric distribution and telecommunications borrowers.

Texas, which had 68 and 67 borrowers with loans outstanding as of August 31, 2021 and May 31, 2021, respectively, accounted for the largest number of borrowers with loans outstanding in any one state as of each respective date, as well as the largest concentration of loan exposure in any one state. Loans outstanding to Texas-based electric utility organizations totaled \$5,102 million and \$4,878 million as of August 31, 2021 and May 31, 2021, respectively, and accounted for approximately 18% and 17% of total loans outstanding as of each respective date. Of the loans outstanding to Texas-based electric utility organizations, \$170 million and \$172 million as of August 31, 2021 and May 31, 2021, respectively, were covered by the Farmer Mac standby repurchase agreement, which slightly reduced our credit risk exposure to Texas-based

borrowers. Of the 50 electric power supply borrowers with loans outstanding as of August 31, 2021, eight were located in Texas.

# Credit Quality Indicators

Assessing the overall credit quality of our loan portfolio and measuring our credit risk is an ongoing process that involves tracking payment status, troubled debt restructurings, nonperforming loans, charge-offs, the internal risk ratings of our borrowers and other indicators of credit risk. We monitor and subject each borrower and loan facility in our loan portfolio to an individual risk assessment based on quantitative and qualitative factors. Payment status trends and internal risk ratings are indicators, among others, of the probability of borrower default and overall credit quality of our loan portfolio.

We believe the overall credit quality of our loan portfolio remained strong as of August 31, 2021. Although we experienced an increase in nonperforming and criticized loans in the third quarter of fiscal year 2021 due to the significant adverse financial impact that the elevated wholesale power costs during the February 2021 polar vortex had on Brazos and Rayburn, we continue to believe that our risk of loss from conditions during the February 2021 polar vortex is primarily limited to these two CFC Texas-based electric power supply borrowers. Because of its bankruptcy filing in March 2021, Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court. As such, we have not received scheduled loan payments from Brazos and its loans are delinquent. With the exception of Brazos, all of our borrowers have been making scheduled payments in accordance with the terms of their loan agreements and we had no other delinquent loans as of either August 31, 2021 or May 31, 2021.

# Troubled Debt Restructurings

We actively monitor problem loans and, from time to time, attempt to work with borrowers to manage such exposures through loan workouts or modifications that better align with the borrower's current ability to pay. A loan restructuring or modification of terms is accounted for as a troubled debt restructuring ("TDR") if, for economic or legal reasons related to the borrower's financial difficulties, a concession is granted to the borrower that we would not otherwise consider.

We have not had any loan modifications that were required to be accounted for as TDRs since fiscal year 2016. We had TDR loans outstanding to two borrowers, a CFC electric distribution borrower and a RTFC telecommunications borrower, totaling \$10 million as of both August 31, 2021 and May 31, 2021. Since the modification date, the loans have been performing in accordance with the terms of their respective restructured loan agreement for an extended period of time and were classified as performing and on accrual status as of August 31, 2021 and May 31, 2021. We did not have any TDR loans classified as nonperforming as of August 31, 2021 or May 31, 2021. Although TDR loans may be returned to performing status if the borrower performs under the modified terms of the loan for an extended period of time, we evaluate TDR loans on an individual basis in measuring expected credit losses for these loans.

We provide additional information on TDR loans under "Note 4—Loans—Credit Quality Indicators—Troubled Debt Restructurings."

#### Nonperforming Loans

In addition to TDR loans that may be classified as nonperforming, we also may have nonperforming loans that have not been modified as a TDR. We classify such loans as nonperforming at the earlier of the date when we determine: (i) interest or principal payments on the loan is past due 90 days or more; (ii) as a result of court proceedings, the collection of interest or principal payments based on the original contractual terms is not expected; or (iii) the full and timely collection of interest or principal is otherwise uncertain. Once a loan is classified as nonperforming, we generally place the loan on nonaccrual status. Interest accrued but not collected at the date a loan is placed on nonaccrual status is reversed against earnings.

We had loans to four borrowers, including Brazos, totaling \$232 million as of August 31, 2021, and \$237 million as of May 31, 2021, classified as nonperforming as of each respective date. These nonperforming loans represented 0.80% and 0.84% of total loans outstanding as of August 31, 2021 and May 31, 2021, respectively. Each of the borrowers with loans outstanding classified as nonperforming, except Brazos, has continued to make scheduled loan payments. Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court. As a result, we have not received payments from Brazos, and its loans outstanding of \$86 million and \$85 million as of August 31, 2021 and May 31, 2021,

respectively, were delinquent as of each respective date. Prior to Brazos' bankruptcy filing in March 2021, we had not experienced any defaults or charge-offs in our electric utility and telecommunications loan portfolios since fiscal years 2013 and 2017, respectively.

We provide additional information on nonperforming loans in "Note 4—Loans—Credit Quality Indicators—Nonperforming Loans."

#### Net Charge-Offs

We had no loan charge-offs during the current quarter, nor during the same prior-year quarter. Prior to Brazos' bankruptcy filing in March 2021, we had not experienced any defaults or charge-offs in our electric utility and telecommunications loan portfolios since fiscal years 2013 and 2017, respectively.

# Borrower Risk Ratings

As part of our management of credit risk, we maintain a credit risk rating framework under which we employ a consistent process for assessing the credit quality of our loan portfolio. We evaluate each borrower and loan facility in our loan portfolio and assign internal borrower and loan facility risk ratings based on consideration of a number of quantitative and qualitative factors. We categorize loans in our portfolio based on our internally assigned borrower risk ratings, which are intended to assess the general creditworthiness of the borrower and probability of default. Our borrower risk ratings align with the U.S. federal banking regulatory agencies credit risk definitions of pass and criticized categories, with the criticized category further segmented among special mention, substandard and doubtful. Pass ratings reflect relatively low probability of default, while criticized ratings have a higher probability of default. Our internally assigned borrower risk ratings serve as the primary credit quality indicator for our loan portfolio. Because our internal borrower risk ratings provide important information on the probability of default, they are a key input in determining our allowance for credit losses.

Criticized loans totaled \$887 million and \$886 million as of August 31, 2021 and May 31, 2021, respectively, and represented approximately 3% of total loans outstanding as of each respective date. Each of the borrowers with loans outstanding in the criticized category, with the exception of Brazos, was current with regard to all principal and interest amounts due as of August 31, 2021 and May 31, 2021. As noted above under "Nonperforming Loans" Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court.

We provide additional information on our borrower risk rating framework in our 2021 Form 10-K under "Item 7. MD&A Credit Risk—Loan Portfolio Credit Risk—Credit Quality Indicators." See "Note 4—Loans" in this Report for detail, by member class, on loans outstanding in each borrower risk rating category.

#### Allowance for Credit Losses

We are required to maintain an allowance based on a current estimate of credit losses that are expected to occur over the remaining contractual term of the loans in our portfolio. Our allowance for credit losses consists of a collective allowance and an asset-specific allowance. The collective allowance is established for loans in our portfolio that share similar risk characteristics and are therefore evaluated on a collective, or pool, basis in measuring expected credit losses. The asset-specific allowance is established for loans in our portfolio that do not share similar risk characteristics with other loans in our portfolio and are therefore evaluated on an individual basis in measuring expected credit losses.

Table 15 presents, by member class, loans outstanding and the related allowance for credit losses and allowance coverage ratio and the allowance components as of August 31, 2021 and May 31, 2021.

Table 15: Allowance for Credit Losses by Borrower Member Class and Evaluation Methodology

	A	ugus	t 31, 2021		May 31, 2021							
(Dollars in thousands)	Loans Outstanding <sup>(1)</sup>		Allowance or Credit Losses	Allowance Coverage Ratio <sup>(2)</sup>	Loans Outstanding (1)			llowance or Credit Losses	Allowance Coverage Ratio <sup>(2)</sup>			
Member class:												
CFC:												
Distribution	\$ 22,410,932	\$	15,369	0.07 %	\$ 2	2,027,423	\$	13,426	0.06 %			
Power supply	5,221,081		66,469	1.27		5,154,312		64,646	1.25			
Statewide and associate	101,412		1,422	1.40		106,121		1,391	1.31			
Total CFC	27,733,425		83,260	0.30	2	7,287,856		79,463	0.29			
NCSC	705,891		1,455	0.21		706,868		1,374	0.19			
RTFC	431,442		4,820	1.12		420,383		4,695	1.12			
Total	\$ 28,870,758	\$	89,535	0.31	\$ 2	8,415,107	\$	85,532	0.30			
Allowance components:												
Collective allowance	\$ 28,629,270	\$	45,119	0.16 %	\$ 2	8,167,639	\$	42,442	0.15 %			
Asset-specific allowance	241,488		44,416	18.39		247,468		43,090	17.41			
Total allowance for credit losses	\$ 28,870,758	\$	89,535	0.31	\$ 2	8,415,107	\$	85,532	0.30			
Allowance coverage ratios:												
Percentage of nonperforming and nonaccrual loans (3)	\$ 231,642			38.65 %	\$	237,497			36.01 %			

<sup>(1)</sup> Represents the unpaid principal balance, net of charge-offs and recoveries of loans as of each period end. Excludes unamortized deferred loan origination costs of \$12 million as of both August 31, 2021 and May 31, 2021.

Our allowance for credit losses and allowance coverage ratio increased to \$90 million and 0.31%, respectively, as of August 31, 2021, from \$86 million and 0.30%, respectively as of May 31, 2021, resulting from a current-quarter addition to the allowance of \$4 million, predominantly attributable to an increase in the collective allowance due to higher expected default rates derived from third-party utility sector default data, which we use to inform the default rates used in measuring our collective allowance for credit losses, and an increase in the asset-specific allowance for loans outstanding to Brazos.

# February 2021 Polar Vortex— CFC Texas Exposure

We continue to believe that the significant adverse financial impact from the surge in wholesale power costs in Texas during the February 2021 polar vortex was primarily limited to our outstanding loan exposure to Brazos and Rayburn of \$86 million and \$375 million, respectively, as of August 31, 2021. In June 2021, Texas enacted securitization legislation that offers financing programs for qualifying electric cooperatives exposed to elevated power costs during the February 2021 polar vortex. We believe Brazos and Rayburn qualify for the financing programs, but we are currently uncertain whether Brazos will utilize the provisions available under this legislation. In filings made with the Public Utility Commission of Texas, Rayburn has stated that it intends to utilize the securitization legislation to finance its elevated power costs and has taken steps to begin the process to do so. However, there are many factors that may impact the outcome of a securitization transaction and the ultimate collectibility of Rayburn's loans outstanding, which we are unable to predict.

We discuss our methodology for estimating the allowance for credit losses under the CECL model in "Note 1—Summary of Significant Accounting Policies—Allowance for Credit Losses" and provide information on the management judgment and uncertainties involved in our determining the allowance for credit losses in "MD&A—Critical Accounting Policies and Estimates—Allowance for Credit Losses" in our 2021 Form 10-K. We provide additional information on our loans and allowance for credit losses under "Note 4—Loans" and "Note 5—Allowance for Credit Losses" of this Report.

<sup>(2)</sup> Calculated based on the allowance for credit losses attributable to each member class divided by the related loans outstanding at period end.

<sup>(3)</sup> Calculated based on the total allowance for credit losses at period end divided by loans outstanding classified as nonperforming and on nonaccrual status at period end.

#### **Counterparty Credit Risk**

We are exposed to counterparty credit risk related to the performance of the parties with which we enter into financial transactions, primarily for derivative instruments, cash and time deposit accounts and our investment security holdings. To mitigate this risk, we only enter into these transactions with financial institutions with investment-grade ratings. Our cash and time deposits with financial institutions generally have an original maturity of less than one year.

Our active derivative counterparties had credit ratings ranging from Aa2 to Baa2 by Moody's and from AA- to A- by S&P as of August 31, 2021. Our largest counterparty exposure, based on the outstanding notional amount, represented approximately 24% of the total outstanding notional amount of derivatives as of both August 31, 2021 and May 31, 2021.

# Credit Risk-Related Contingent Features

Our derivative contracts typically contain mutual early-termination provisions, generally in the form of a credit rating trigger. Under the mutual credit rating trigger provisions, either counterparty may, but is not obligated to, terminate and settle the agreement if the credit rating of the other counterparty falls below a level specified in the agreement. If a derivative contract is terminated, the amount to be received or paid by us would be equal to the prevailing fair value, as defined in the agreement, as of the termination date.

Our senior unsecured credit ratings from Moody's, S&P, and Fitch were A2, A- and A, respectively, as of August 31, 2021. Moody's, S&P and Fitch had our ratings on stable outlook as of August 31, 2021. We had \$6,130 million of outstanding notional amounts of our derivative contracts with rating triggers as of August 31, 2021, with required net payments of \$427 million if the contracts were terminated as of that date because of a downgrade of our unsecured credit ratings or the counterparty's unsecured credit ratings below A3/A-, below Baa1/BBB+, to or below Baa2/BBB, or to or below Ba2/BB+ by Moody's or S&P, respectively. In calculating the payment amounts that would be required upon termination of the derivative contracts, we assumed that the amounts for each counterparty would be netted in accordance with the provisions of the counterparty's master netting agreements. The net payment amounts are based on the fair value of the underlying derivative instrument, excluding the credit risk valuation adjustment, plus any unpaid accrued interest amounts. We provide additional detail on the notional amount and payments due on these derivative contracts in "Note 9—Derivative Instruments and Hedging Activities."

In addition, we had an interest rate swap agreement with one counterparty that is subject to a ratings trigger and early termination provision in the event of a downgrade of CFC's senior unsecured credit ratings below Baa3, BBB- or BBB- by Moody's, S&P or Fitch, respectively. The outstanding notional amount of interest rate swaps with this counterparty totaled \$224 million as of August 31, 2021, and the swaps were in an unrealized loss position of \$33 million as of August 31, 2021.

The aggregate fair value amount, including the credit valuation adjustment, of all interest rate swaps with rating triggers that were in a net liability position was \$450 million as of August 31, 2021, compared with \$344 million as of May 31, 2021. There were no counterparties that fell below the rating trigger levels in our interest swap contracts as of August 31, 2021. If a counterparty has a credit rating that falls below the rating trigger level specified in the interest swap contract, we have the option to terminate all derivatives with the counterparty. However, we generally do not terminate such agreements prior to maturity because our interest rate swaps are critical to our matched funding strategy to mitigate interest rate risk.

See "Item 1A. Risk Factors" in our 2021 Form 10-K and "Item 1A. Risk Factors" in this Report for additional information about credit risks related to our business.

# LIQUIDITY RISK

We define liquidity as the ability to convert assets into cash quickly and efficiently, maintain access to available funding and roll-over or issue new debt under normal operating conditions and periods of CFC-specific and/or market stress, to ensure that we can meet borrower loan requests, pay current and future obligations and fund our operations on a cost-effective basis. We provide additional information on our liquidity risk-management framework under "Item 7. MD&A—Liquidity Risk Management" in our 2021 Form 10-K.

Our primary sources of funds include member loan principal repayments, securities held in our investment portfolio, committed bank revolving lines of credit, committed loan facilities under Guaranteed Underwriter Program, revolving note purchase agreements with Farmer Mac and proceeds from debt issuances to members, in private placements and in the capital markets. Our primary uses of funds include loan advances to members, principal and interest payments on borrowings, periodic interest settlement payments related to our derivative contracts and operating expenses.

Although as a non-bank financial institution we are not subject to regulatory liquidity requirements, we monitor our liquidity and funding positions on an ongoing basis and assess our ability to meet our scheduled debt obligations and other cash flow requirements based on point-in-time metrics as well as forward-looking projections. Our liquidity and funding assessment takes into consideration amounts available under existing liquidity sources, the expected rollover of member short-term investments and scheduled loan principal repayment amounts, as well as our continued ability to access the private placement and capital markets.

# **Available Liquidity**

As part of our strategy in managing liquidity risk and meeting our liquidity objectives, we seek to maintain various committed sources of funding that are available to meet our near-term liquidity needs. Table 16 presents our available liquidity, which consists of cash and cash equivalents, our debt securities investment portfolio and amounts under committed credit facilities, as of August 31, 2021 and May 31, 2021.

**Table 16: Available Liquidity** 

		A	Lugus	t 31, 202	21		May 31, 2021						
(Dollars in millions)	Total		Total Acces		Available		Total		Accessed		A	vailable	
Liquidity sources:													
Cash and cash equivalents	\$	303	\$		\$	303	\$	295	\$		\$	295	
Debt securities investment portfolio <sup>(1)</sup>		570				570		576		_		576	
Committed bank revolving line of credit agreements—unsecured <sup>(2)</sup>	2	2,600		3		2,597		2,725		3		2,722	
Guaranteed Underwriter Program committed facilities—secured <sup>(3)</sup>	8	3,173		7,198		975		8,173	7,	198		975	
Farmer Mac revolving note purchase agreement, dated March 24, 2011, as amended—secured <sup>(4)</sup>	5	5,500		3,360		2,140		5,500	2,	978		2,522	
Total available liquidity	\$ 17	,146	\$ 1	0,561	\$	6,585	\$ 1	7,269	\$ 10,	179	\$	7,090	

<sup>(1)</sup> Our portfolio of equity securities consists primarily of preferred stock securities that are not as readily redeemable; therefore, we exclude our portfolio of equity securities from our available liquidity. We had investment-grade corporate debt securities with an aggregate fair value of \$236 million and \$211 million as of August 31, 2021 and May 31, 2021, respectively, that we transferred and pledged as collateral in short-term repurchase transactions. We repurchased these securities on September 3, 2021 and June 2, 2021, respectively.

# **Investment Securities Portfolio**

We have an investment portfolio of debt securities classified as trading and equity securities, both of which are reported on our consolidated balance sheets at fair value. The aggregate fair value of the securities in our investment portfolio was \$605 million as of August 31, 2021, consisting of debt securities with a fair value of \$570 million and equity securities with a fair value of \$35 million. In comparison, the aggregate fair value of the securities in our investment portfolio was \$611 million as of May 31, 2021, consisting of debt securities with a fair value of \$576 million and equity securities with a fair value of \$35 million.

Our debt securities investment portfolio is intended to serve as an additional source of liquidity. Under master repurchase agreements that we have with two banks, we can obtain short-term funding in secured borrowing transactions by selling investment-grade corporate debt securities from our investment securities portfolio subject to an obligation to repurchase the

<sup>(2)</sup> The committed bank revolving line of credit agreements consist of a three-year and a five-year revolving line of credit agreement. The accessed amount of \$3 million as of both August 31, 2021 and May 31, 2021, relates to letters of credit issued pursuant to the five-year revolving line of credit agreement.

<sup>(3)</sup> The committed facilities under the Guaranteed Underwriter Program are not revolving.

<sup>(4)</sup> Availability subject to market conditions.

same or similar securities at an agreed-upon price and date. On August 27, 2021, we borrowed \$225 million under a securities repurchase transaction. On September 3, 2021, we repurchased the underlying pledged debt securities, which had an aggregate fair value of \$236 million as of August 31, 2021.

We provide additional information on our investment securities portfolio in "Note 3—Investment Securities."

## **Borrowing Capacity Under Committed Credit Facilities**

The following is a discussion of our borrowing capacity and key terms and conditions under our revolving line of credit agreements with banks and committed loan facilities under the Guaranteed Underwriter Program and revolving note purchase agreements with Farmer Mac.

### Committed Bank Revolving Line of Credit Agreements—Unsecured

Our committed bank revolving lines of credit may be used for general corporate purposes; however, we generally rely on them as a backup source of liquidity for our member and dealer commercial paper. On June 7, 2021, we amended the three-year and five-year committed bank revolving line of credit agreements to extend the maturity dates to November 28, 2024 and November 28, 2025, respectively, and to terminate certain bank commitments totaling \$70 million under the three-year agreement and \$55 million under the five-year agreement. As a result, the total commitment amount under the three-year facility and the five-year facility is \$1,245 million and \$1,355 million, respectively, resulting in a combined total commitment amount under the two facilities of \$2,600 million. Under our current committed bank revolving line of credit agreements, we have the ability to request up to \$300 million of letters of credit, which would result in a reduction in the remaining available amount under the facilities.

Table 17 presents the total commitment amount under our committed bank revolving line of credit agreements, outstanding letters of credit and the amount available for access as of August 31, 2021. We did not have any outstanding borrowings under our bank revolving line of credit agreements as of August 31, 2021.

**Table 17: Committed Bank Revolving Line of Credit Agreements** 

		Augus	t 31, 2021			
(Dollars in millions)	Total nmitment	C	ters of redit tanding	Available Amount	Maturity	Annual Facility Fee <sup>(1)</sup>
Bank revolver agreement term:						
3-year agreement	\$ 1,245	\$		\$ 1,245	November 28, 2024	7.5 bps
5-year agreement	 1,355		3	1,352	November 28, 2025	10 bps
Total	\$ 2,600	\$	3	\$ 2,597		

<sup>(1)</sup> Facility fee based on CFC's senior unsecured credit ratings in accordance with the established pricing schedules at the inception of the related agreement.

Our committed bank revolving line of credit agreements do not contain a material adverse change clause or rating triggers that would limit the banks' obligations to provide funding under the terms of the agreements; however, we must be in compliance with the covenants to draw on the facilities. We have been and expect to continue to be in compliance with the covenants under our committed bank revolving line of credit agreements. As such, we could draw on these facilities to repay dealer or member commercial paper that cannot be rolled over.

### Guaranteed Underwriter Program Committed Facilities—Secured

Under the Guaranteed Underwriter Program, we can borrow from the Federal Financing Bank and use the proceeds to make new loans and refinance existing indebtedness. As part of the program, we pay fees, based on outstanding borrowings supporting the USDA Rural Economic Development Loan and Grant program. The borrowings under this program are guaranteed by RUS. Each advance is subject to quarterly amortization and a final maturity not longer than 30 years from the date of the advance, and we are required to pledge eligible distribution system loans or power supply system loans as collateral in an amount at least equal to our total outstanding borrowings.

Under this agreement, we had accessed \$7,198 million as of both August 31, 2021 and May 31, 2021. We had up to \$975 million available for borrowing under the Guaranteed Underwriter Program as of August 31, 2021. Of this amount, \$100 million is available for advance through July 15, 2023, \$500 million is available for advance through July 15, 2024 and \$375 million is available for advance through July 15, 2025.

On September 15, 2021, we received a commitment letter for the guarantee by RUS of a \$550 million loan facility from the Federal Financing Bank under the Guaranteed Underwriter Program.

### Farmer Mac Revolving Note Purchase Agreement—Secured

As indicated in Table 16, we have a revolving note purchase agreement with Farmer Mac, dated March 24, 2011, as amended, under which we can borrow up to \$5,500 million from Farmer Mac at any time, subject to market conditions, through June 30, 2026, with successive automatic one-year renewals without notice by either party. Beginning June 30, 2025, the revolving note purchase agreement is subject to termination of the draw period by Farmer Mac upon 425 days' prior written notice.

Under this agreement, we had outstanding secured notes payable totaling \$3,360 million and \$2,978 million as of August 31, 2021 and May 31, 2021, respectively. We borrowed \$500 million under this note purchase agreement with Farmer Mac during the current quarter. The amount available for borrowing under this agreement was \$2,140 million as of August 31, 2021. We are required to pledge eligible electric distribution system or electric power supply system loans as collateral in an amount at least equal to the total principal amount of notes outstanding under this agreement.

We provide additional information on pledged collateral below under "Pledged Collateral" in this section and in "Note 3—Investment Securities" and "Note 4—Loans."

### **Short-Term Borrowings**

Our short-term borrowings, which we rely on to meet our daily, near-term funding needs, consist of commercial paper, which we offer to members and dealers, select notes and daily liquidity fund notes offered to members, medium-term notes offered to members and dealers and funds from repurchase secured borrowing transactions.

Short-term borrowing increased \$796 million to \$5,378 million as of August 31, 2021, and accounted for 19% of total debt outstanding, from \$4,582 million as of May 31, 2021 and 17% of total debt outstanding. The increase in short-term borrowings was primarily driven by an advance of \$500 million under the Farmer Mac revolving note purchase agreement during the current quarter.

Member investments have historically been our primary source of short-term borrowings. Table 18 displays the composition, by funding source, of our short-term borrowings as of August 31, 2021 and May 31, 2021. As indicated in Table 18, members' investments represented 68% and 76% of our outstanding short-term borrowings as of August 31, 2021 and May 31, 2021, respectively.

Table 18: Short-Term Borrowings—Funding Sources

	August 31, 2021				May 31, 2021		
(Dollars in thousands)		Amount Outstanding	% of Total Short-Term Borrowings	Amount Outstanding		% of Total Short-Term Borrowings	
Funding source:							
Members	\$	3,643,015	68 %	\$	3,487,004	76 %	
Private placement—Farmer Mac notes payable		500,000	9		_		
Capital markets		1,235,402	23		1,095,092	24	
Total	\$	5,378,417	100 %	\$	4,582,096	100 %	

Our intent is to manage our short-term wholesale funding risk by maintaining dealer commercial paper outstanding at an amount near or below \$1,250 million for the foreseeable future, although the intra-period amount of dealer commercial

paper outstanding may fluctuate based on our liquidity requirements. Dealer commercial paper outstanding of \$1,010 million as of August 31, 2021 and \$895 million as of May 31, 2021 was below our targeted maximum threshold of \$1,250 million. We had borrowings under securities repurchase transactions of \$225 million and \$200 million as of August 31, 2021 and May 31, 2021, respectively.

See "Note 6—Short-Term Borrowing" for additional information on our short-term borrowings.

#### **Long-Term and Subordinated Debt**

Long-term and subordinated debt, which represents the most significant source of our funding, totaled \$22,399 million and \$22,844 million as of August 31, 2021 and May 31, 2021, respectively, and accounted for 81% and 83% of total debt outstanding as of each respective date.

The issuance of long-term debt allows us to reduce our reliance on short-term borrowings and effectively manage our refinancing and interest rate risk, due in part to the multi-year contractual maturity structure of long-term debt. In addition to access to private debt facilities, we also issue debt in the public capital markets. Pursuant to Rule 405 of the Securities Act, we are classified as a "well-known seasoned issuer." Under our effective shelf registration statements filed with the U.S. Securities and Exchange Commission ("SEC"), we may offer and issue the following debt securities:

- an unlimited amount of collateral trust bonds until October 2023;
- an unlimited amount of senior and subordinated debt securities, including medium-term notes, member capital securities and subordinated deferrable debt, until October 2023; and
- daily liquidity fund notes up to \$20,000 million in the aggregate—with a \$3,000 million limit on the aggregate principal amount outstanding at any time—until March 2022.

Although we register member capital securities and the daily liquidity fund notes with the SEC, these securities are not available for sale to the general public. Medium-term notes are available for sale to both the general public and members. Notwithstanding the foregoing, we have contractual limitations with respect to the amount of senior indebtedness we may incur.

#### Long-Term Debt and Subordinated Debt—Issuances and Repayments

Table 19 summarizes long-term and subordinated debt issuances and repayments during the three months ended August 31, 2021.

Table 19: Long-Term and Subordinated Debt Issuances and Repayments

Three Months Ended August 31, 2021 Repayments<sup>(1)</sup> (Dollars in thousands) Issuances Change **Debt product type:** Guaranteed Underwriter Program notes payable \$ 39,346 (39,346)Farmer Mac notes payable 118,165 (118,165)Medium-term notes sold to members 12,800 25,050 (12,250)Medium-term notes sold to dealers 31,834 311,367 (279,533)Members' subordinated certificates 33 787 (754)44,667 494,715 (450,048)\$

<sup>(1)</sup> Repayments include principal maturities, scheduled amortization payments, repurchases and redemptions.

### Long-Term and Subordinated Debt—Principal Maturity and Amortization

Table 20 summarizes scheduled principal maturity and amortization of our long-term debt, subordinated deferrable debt and members' subordinated certificates outstanding of as of August 31, 2021, in each fiscal year during the five-year period ending May 31, 2026, and thereafter.

Table 20: Long-Term and Subordinated Debt—Scheduled Principal Maturities and Amortization<sup>(1)</sup>

(2) %	of Total
65	10 %
95	8
235	7
376	4
112	11
167	60
350	100 %
ð	<u>850</u>

<sup>(1)</sup> Amounts presented are based on the face amount of debt outstanding as of August 31, 2021, and therefore does not include related debt issuance costs and discounts.

We provide additional information on our financing activities above under "Consolidated Balance Sheet Analysis—Debt" and in "Note 7—Long-Term Debt" and "Note 8—Subordinated Deferrable Debt."

### **Pledged Collateral**

Under our secured borrowing agreements we are required to pledge loans, investment debt securities or other collateral and maintain certain pledged collateral ratios. Of our total debt outstanding of \$27,778 million as of August 31, 2021, \$17,016 million, or 61%, was secured by pledged loans totaling \$19,110 million and pledged investment debt securities with an aggregate fair value of \$236 million. In comparison, of our total debt outstanding of \$27,426 million as of May 31, 2021, \$16,644 million, or 61%, was secured by pledged loans totaling \$19,153 million and pledged investment debt securities with an aggregate fair value of \$211 million. Following is additional information on the collateral pledging requirements for our secured borrowing agreements.

### Secured Borrowing Agreements—Pledged Loan Requirements

We are required to pledge loans or other collateral in transactions under our collateral trust bond indentures, bond agreements under the Guaranteed Underwriter Program and note purchase agreements with Farmer Mac. Total debt outstanding is presented on our consolidated balance sheets net of unamortized discounts and issuance costs. However, as discussed below, we typically maintain pledged collateral in excess of the required percentage. Under the provisions of our committed bank revolving line of credit agreements, the excess collateral that we are allowed to pledge cannot exceed 150% of the outstanding borrowings under our collateral trust bond indentures, the Guaranteed Underwriter Program or the Farmer Mac note purchase agreements.

Table 21 displays the collateral coverage ratios pursuant to these secured borrowing agreements as of August 31, 2021 and May 31, 2021.

<sup>(2)</sup> Member loan subordinated certificates totaling \$189 million amortize annually based on the unpaid principal balance of the related loan.

**Table 21: Collateral Pledged** 

	Requirement	Coverage Ratios				
		Maximum Committed Bank	Actual Coverage Ratios <sup>(1)</sup>			
	Minimum Debt Indentures	Revolving Line of Credit Agreements	August 31, 2021	May 31, 2021		
Secured borrowing agreement type:						
Collateral trust bonds 1994 indenture	100 %	150 %	114 %	116 %		
Collateral trust bonds 2007 indenture	100	150	113	115		
Guaranteed Underwriter Program notes payable	100	150	114	114		
Farmer Mac notes payable	100	150	106	116		
Clean Renewable Energy Bonds Series 2009A	100	150	109	120		

<sup>(1)</sup> Calculated based on the amount of collateral pledged divided by the face amount of outstanding secured debt.

Table 22 displays the unpaid principal balance of loans pledged for secured debt, the excess collateral pledged and unencumbered loans as of August 31, 2021 and May 31, 2021.

**Table 22: Unencumbered Loans** 

(Dollars in thousands)	August 31, 2021		 May 31, 2021
Total loans outstanding <sup>(1)</sup>	\$	28,870,758	\$ 28,415,107
Less: Loans required pledged under secured debt agreements <sup>(2)</sup>		(17,046,824)	(16,704,335)
Loans pledged in excess of required amount <sup>(2)(3)</sup>		(2,063,072)	(2,448,424)
Total pledged loans		(19,109,896)	(19,152,759)
Unencumbered loans	\$	9,760,862	\$ 9,262,348
Unencumbered loans as a percentage of total loans outstanding		34 %	33 %

<sup>(1)</sup> Represents the unpaid principal balance of loans as of the end of each period. Excludes unamortized deferred loan origination costs of \$12 million as of both August 31, 2021 and May 31, 2021.

As displayed above in Table 22, we had excess loans pledged as collateral totaling \$2,063 million and \$2,448 million as of August 31, 2021 and May 31, 2021, respectively. We typically pledge loans in excess of the required amount for the following reasons: (i) our distribution and power supply loans are typically amortizing loans that require scheduled principal payments over the life of the loan, whereas the debt securities issued under secured indentures and agreements typically have bullet maturities; (ii) distribution and power supply borrowers have the option to prepay their loans; and (iii) individual loans may become ineligible for various reasons, some of which may be temporary.

We provide additional information on our borrowings, including the maturity profile, below in "Liquidity Risk" and additional information on pledged loans in "Note 4—Loans" in this Report. For additional detail on each of our debt product types, refer to "Note 5—Short-Term Borrowings," "Note 7—Long-Term Debt," "Note 8—Subordinated Deferrable Debt" and "Note 9—Members' Subordinated Certificates" in our 2021 Form 10-K.

### Secured Borrowing Agreements—Pledged Investment Securities

As discussed above in this section, we have master repurchase agreements with two banks whereby we may sell investment-grade corporate debt securities from our investment securities portfolio subject to an obligation to repurchase the same or similar securities at an agreed-upon price and date. Transactions under these repurchase agreements are accounted for as collateralized financing agreements and not as a sale. The obligation to repurchase the securities is reported as securities sold under repurchase agreements, which we include as a component of short-term borrowings on our consolidated balance sheets. We disclose the fair value of the debt securities underlying repurchase transactions; however, the pledged debt

<sup>(2)</sup> Reflects unpaid principal balance of pledged loans.

<sup>(3)</sup> Excludes cash collateral pledged to secure debt. If there is an event of default under most of our indentures, we can only withdraw the excess collateral if we substitute cash or permitted investments of equal value.

securities remain in the investment debt securities portfolio reported on our consolidated balance sheets. We had borrowings under repurchase transactions of \$225 million and \$200 million as of August 31, 2021 and May 31, 2021, respectively. We repurchased the pledged debt securities underlying these transactions, which had a fair value of \$236 million and \$211 million as of August 31, 2021 and May 31, 2021, respectively, within eight days or less of the repurchase transaction dates.

## **Off-Balance Sheet Arrangements**

In the ordinary course of business, we engage in financial transactions that are not presented on our consolidated balance sheets, or may be recorded on our consolidated balance sheets in amounts that are different from the full contract or notional amount of the transaction. Our off-balance sheet arrangements consist primarily of unadvanced loan commitments intended to meet the financial needs of our members and guarantees of member obligations, which may affect our liquidity and funding requirements based on the likelihood that borrowers will advance funds under the loan commitments or we will be required to perform under the guarantee obligations. We provide information on our unadvanced loan commitments in "Note 4—Loans" and information on our guarantee obligations in "Note 11—Guarantees."

### **Projected Near-Term Sources and Uses of Funds**

Table 23 below displays a projection of our primary sources and uses of funds, by quarter, over each of the next six fiscal quarters through the quarter ending February 28, 2023. Our projection is based on the following, which includes several assumptions: (i) the estimated issuance of long-term debt, including collateral trust bonds and private placement of term debt, is based on our market-risk management goal of minimizing the mismatch between the cash flows from our financial assets and our financial liabilities; (ii) amounts available under our committed bank revolving lines of credit are intended to serve as a backup source of liquidity; (iii) long-term loan scheduled amortization repayment amounts represent scheduled loan principal payments for long-term loans outstanding as of August 31, 2021, plus estimated prepayment amounts on long-term loans; (iv) amounts reported in Table 23 as "other loan repayments" and "other loan advances" are primarily attributable to expected repayments and advances under lines of credit; (v) long-term and subordinated debt maturities consist of both scheduled principal maturity and amortization amounts and projected principal maturity and amortization amounts on term debt outstanding in each period presented; and (vi) long-term loan advances are based on our current projection of member demand for loans.

Table 23: Projected Sources and Uses of Funds<sup>(1)</sup>

		Projected S	ources of Funds						
(Dollars in millions)	Long- Term Debt Issuance	Anticipated Long-Term Loan Repayments <sup>(2</sup>	Other Loan Repayments <sup>(3)</sup>	Total Projected Sources of Funds	Long-Term and Subordinated Debt Maturities <sup>(4)</sup>	Long- Term Loan Advances	Other Loan Advances <sup>(5)</sup>	Total Projected Uses of Funds	Other Sources/ (Uses) of Funds <sup>(6)</sup>
2Q FY2022	\$ 1,252	\$ 592	\$ 73	\$ 1,917	\$ 503	\$ 685	\$ 80	\$ 1,268	\$ (832)
3Q FY2022	1,899	346	150	2,395	1,762	666	15	2,443	8
4Q FY2022	568	347	_	915	602	442	30	1,074	100
1Q FY2023	336	368	_	704	452	556	_	1,008	304
2Q FY2023	593	354	_	947	740	541	_	1,281	274
3Q FY2023	1,308	357	_	1,665	942	543	_	1,485	(218)
Total	\$ 5,956	\$ 2,364	\$ 223	\$ 8,543	\$ 5,001	\$ 3,433	\$ 125	\$ 8,559	\$ (364)

<sup>(1)</sup> The dates presented represent the end of each quarterly period through the quarter ended February 28, 2023.

<sup>(2)</sup> Anticipated long-term loan repayments include scheduled long-term loan amortizations, anticipated cash repayments at repricing date and loan sales.

<sup>(3)</sup> Other loan repayments include anticipated short-term loan repayments.

<sup>(4)</sup> Long-term debt maturities also include medium-term notes with an original maturity of one year or less and expected early redemptions of debt.

<sup>&</sup>lt;sup>(5)</sup>Other loan advances include anticipated short-term loan advances.

<sup>(6)</sup> Includes net increase or decrease to dealer commercial paper, member commercial paper and select notes, and purchases and maturity of investments.

As displayed in Table 23, we currently project long-term advances of \$2,349 million over the next 12 months, which we anticipate will exceed anticipated long-term loan repayments over the same period of \$1,653 million, resulting in net loan growth of approximately \$696 million over the next 12 months.

The estimates presented above are developed at a particular point in time based on our expected future business growth and funding. Our actual results and future estimates may vary, perhaps significantly, from the current projections, as a result of changes in market conditions, management actions or other factors.

### **Credit Ratings**

Our funding and liquidity, borrowing capacity, ability to access capital markets and other sources of funds and the cost of these funds are partially dependent on our credit ratings.

On August 6, 2021, S&P revised its outlook on CFC to stable from negative, stating that the outlook revision mainly reflected its view that the risk of CFC experiencing substantial further losses stemming from the February 2021 polar vortex had diminished. S&P also affirmed CFC's issuer ratings. On September 13, 2021, Fitch affirmed CFC's issuer rating and stable outlook. Our credit ratings by Moody's, S&P and Fitch remain unchanged from August 31, 2021 through the date of this Report. Table 24 displays our credit ratings as of August 31, 2021.

**Table 24: Credit Ratings** 

		August 31, 2021	
	Moody's	S&P	Fitch
CFC debt product type:			
Long-term issuer credit rating <sup>(1)</sup>	<b>A2</b>	<b>A-</b>	$\mathbf{A}$
Senior secured debt <sup>(2)</sup>	<b>A1</b>	<b>A-</b>	$\mathbf{A}$ +
Senior unsecured debt <sup>(3)</sup>	<b>A2</b>	<b>A-</b>	$\mathbf{A}$
Subordinated debt	<b>A3</b>	BBB	BBB+
Commercial paper	P-1	A-2	F1
Outlook	Stable	Stable	Stable

<sup>(1)</sup> Based on our senior unsecured debt rating.

See "Credit Risk—Counterparty Credit Risk—Credit Risk-Related Contingent Features" above for information on credit rating provisions related to our derivative contracts.

#### **Financial Ratios**

Our debt-to-equity ratio increased to 22.99 as of August 31, 2021, from 20.17 as of May 31, 2021, primarily due to a decrease in equity from the combined impact of our reported net loss of \$90 million and the allocation of patronage capital of \$58 million authorized by the CFC Board of Directors in July 2021.

Our adjusted debt-to-equity ratio increased above our targeted threshold of 6.00-to-1 to 6.27 as of August 31, 2021, from 6.15 as of May 31, 2021. The increase was primarily attributable to an increase in adjusted liabilities resulting from additional borrowings to fund growth in our loan portfolio. We provide a reconciliation of our adjusted debt-to-equity ratio to the most comparable U.S. GAAP measure and an explanation of the adjustments below in "Non-GAAP Financial Measures."

### **Debt Covenants**

As part of our short-term and long-term borrowing arrangements, we are subject to various financial and operational covenants. If we fail to maintain specified financial ratios, such failure could constitute a default by CFC of certain debt

<sup>(2)</sup> Applies to our collateral trust bonds.

<sup>(3)</sup> Applies to our medium-term notes.

covenants under our committed bank revolving line of credit agreements and senior debt indentures. We believe we were in compliance with all covenants and conditions under our committed bank revolving line of credit agreements and senior debt indentures as of August 31, 2021.

As discussed above in "Summary of Selected Financial Data," the financial covenants set forth in our committed bank revolving line of credit agreements and senior debt indentures are based on adjusted financial measures, including adjusted TIER. We provide a reconciliation of adjusted TIER and other non-GAAP measures disclosed in this Report to the most comparable U.S. GAAP measures below in "Non-GAAP Financial Measures." See "Item 7. MD&A—Non-GAAP Measures" in our 2021 Form 10-K for a discussion of each of our non-GAAP measures and an explanation of the adjustments to derive these measures.

#### MARKET RISK

Interest rate risk represents our primary source of market risk, as movements in interest rates can have a significant impact on the earnings and safety and soundness of a financial institution. We are exposed to interest rate risk primarily from the differences in the timing between the maturities or repricing of our loans and the liabilities funding our loans. We seek to generate stable adjusted net interest income on a sustained and long-term basis by minimizing the mismatch between the cash flows from our financial assets and our financial liabilities. We use derivatives as a tool in matching the duration and repricing characteristics of our interest-rate sensitive assets and liabilities. We provide additional information on our management of interest rate risk in our 2021 Form 10-K under "Item 7. MD&A—Market Risk—Interest Rate Risk Management."

Below we discuss how we measure interest rate risk. We also provide a status update on actions taken to identify, assess, monitor and mitigate risks associated with the expected discontinuance or unavailability of LIBOR and facilitate an orderly transition from LIBOR as a benchmark interest reference rate to an alternative benchmark rate.

#### **Measurement of Interest Rate Risk**

Our Asset Liability Management ("ALM") framework includes the use of analytic tools and capabilities, which allow us to provide a comprehensive profile of our interest rate risk exposure. We routinely measure and assess our interest rate risk exposure using various methodologies through the use of ALM models that enable us to more accurately measure and monitor our interest rate risk exposure under multiple interest rate scenarios using several different techniques, including, among others, the sensitivity of our net interest and adjusted net interest income to changes in interest rates and duration gap analysis. Below we present two measures we use to assess our interest rate risk exposure: (i) the interest rate sensitivity of our projected net interest income and adjusted net interest income; and (ii) duration gap.

### Interest Rate Sensitivity Analysis

We regularly evaluate the sensitivity of our interest-earning assets and the interest-bearing liabilities funding those assets and our net interest income and adjusted net interest income projections under multiple interest rate scenarios. Each month we update our ALM models to reflect our existing balance sheet position and incorporate different assumptions about forecasted changes in our current balance sheet position over the next 12 months. Based on the forecasted balance sheet changes, we generate various projections of net interest income and adjusted net interest income over the next 12 months. Management reviews and assesses these projections and underlying assumptions to identify a baseline projection of net interest income and adjusted net interest income over the 12 months, which reflects what management considers, at the time, as the most likely scenario.

Table 25 presents the estimated percentage impact that a hypothetical instantaneous parallel shift of plus or minus 100 basis points in the interest rate yield curve as of each of the reported dates would have on our baseline 12-month projected net interest income and adjusted net interest income as of these dates. As discussed under "Summary of Selected Financial Data," we derive adjusted net interest income by adjusting our reported interest expense and net interest income to include the impact of net periodic derivative cash settlements expense amounts. Because short-term interest rates were near zero as of both August 31, 2021 and May 31, 2021, we assumed an interest rate floor rate of 0% if the hypothetical instantaneous interest rate shift of minus 100 basis points resulted in a negative interest rate.

**Table 25: Interest Rate Sensitivity Analysis** 

	August	31, 2021	May 31, 2021			
Estimated Impact <sup>(1)</sup>	+ 100 Basis Points	- 100 Basis Points <sup>(2)</sup>	+ 100 Basis Points	– 100 Basis Points <sup>(2)</sup>		
Net interest income	(8.13)%	(1.22)%	(6.13)%	(3.34)%		
expense	7.53%	(2.07)%	8.12%	(3.01)%		
Adjusted net interest income <sup>(3)</sup>	(0.60)%	(3.29)%	1.99%	(6.35)%		

<sup>(1)</sup> The actual impact on our reported and adjusted net interest income may differ significantly from the sensitivity analysis presented.

The above interest rate sensitivity analysis takes into consideration existing interest rate-sensitive assets and liabilities as of the reported date and forecasted changes to the balance sheet over the next 12 months under management's baseline projection. Loans with a fixed interest rate to maturity and loans on nonaccrual status have no impact on the sensitivity measures. As discussed in the "Executive Summary—Outlook" section, we currently anticipate growth in long-term loans outstanding over the next 12 months of \$696 million, and we believe that our current projected loan growth, coupled with our current estimated cost of funding this loan growth, will result in a slight increase in our net interest income and adjusted net interest income over the next 12 months.

As indicated in Table 25, a hypothetical instantaneous 100 basis point plus or minus change in interest rates across the yield curve would result in reduction in our projected net interest income over the next 12 months of 8.13% and 1.22%, respectively, as of August 31, 2021, and a reduction in our projected adjusted net interest income over the next 12 months of 0.60% and 3.29%, respectively, as of August 31, 2021. The sensitivity measure changes between August 31, 2021 and May 31, 2021 are primarily attributable to changes in the timing, size, and interest rate type composition of our forecasted balance sheet changes as well as changes in current interest rates and forecasted interest rates.

### **Duration Gap**

The duration gap, which represents the difference between the estimated duration of our interest-earning assets and the estimated duration of our interest-bearing liabilities, summarizes the extent to which the cash-flows for assets and liabilities are matched over time. A positive duration gap indicates that the duration of our interest-earning assets is greater than the duration of our debt and derivatives used in managing the differences in the timing between the maturities or repricing of our loans and the debt funding our loans and therefore an increased exposure to rising interest rates over the long term. Conversely, a negative duration gap indicates that the duration of our interest-earning assets is less than the duration of our debt and derivatives and therefore an increased exposure to declining interest rates over the long term. The duration gap provides a relatively concise and simple measure of the interest rate risk inherent in our balance sheet as of the reported date and does not incorporate projected changes in our balance sheet.

We had a positive duration gap of 4.75 months as of August 31, 2021, compared with a positive duration gap of 1.69 months as of May 31, 2021. We experienced an increase in long-term fixed-rate loans of \$134 million during the current quarter; however, our long-term debt decreased \$444 million and our short-term borrowings increased \$796 million, which together contributed to the widening of the duration gap as of August 31, 2021.

### Limitations of Interest Rate Risk Measures

While we believe that the interest income sensitivities and duration gap measures provided are useful tools in assessing our interest rate risk exposure, there are inherent limitations in any methodology used to estimate the exposure to changes in market interest rates. These measures should be understood as estimates rather than as precise measurements. The interest rate sensitivity analyses only contemplate certain hypothetical movements in interest rates and are performed at a particular point in time based on the existing balance sheet and, in some cases, expected future business growth and funding mix assumptions. The strategic actions that management may take to manage our balance sheet may differ significantly from our projections, which could cause our actual interest income to differ substantially from the above sensitivity analysis.

<sup>(2)</sup> Floored at a zero percent interest rate.

<sup>(3)</sup> We include net periodic derivative cash settlement interest expense amounts as a component of interest expense in deriving adjusted net interest income. See the section "Non-GAAP Financial Measures" for a reconciliation of the non-GAAP measures presented in this Report to the most comparable U.S. GAAP measure.

#### **LIBOR Transition**

In July 2017, the United Kingdom's Financial Conduct Authority ("FCA"), which regulates the LIBOR index, announced that it intended to stop compelling banks to submit the rates required to calculate LIBOR after December 31, 2021. Following this announcement, the Federal Reserve Board and the Federal Reserve Bank of New York established the Alternative Reference Rates Committee ("ARRC") which is comprised of private-market participants and ex-officio members representing banking and financial sector regulators. The ARRC has recommended the Secured Overnight Financing Rate ("SOFR") as the alternative reference rate.

In November 2020, the Board of Governors of the Federal Reserve System, the Office of the Comptroller of the Currency and the Federal Deposit Insurance Corporation issued a joint statement encouraging financial institutions to cease entering into new contracts that use U.S. dollar-denominated ("USD") LIBOR as a reference rate as soon as practicable and in any event by December 31, 2021, in order to facilitate an orderly, safe and sound LIBOR transition. The joint statement indicated that new contracts entered into before December 31, 2021 should either utilize a reference rate other than LIBOR or have robust fallback language that includes a clearly defined alternative reference rate after LIBOR's discontinuation.

In March 2021, the FCA and the Intercontinental Exchange ("ICE") Benchmark Administration, the administrator for LIBOR, concurrently confirmed the intention to stop requiring banks to submit the rates required to calculate LIBOR after December 31, 2021 for one-week and two-month LIBOR and June 30, 2023 for all remaining LIBOR tenors. Pursuant to the announcement, one-week and two-month LIBOR will cease to be published or lose representativeness immediately after December 31, 2021, and all remaining USD LIBOR tenors will cease to be published or lose representativeness immediately after June 30, 2023.

We established a cross-functional LIBOR working group to identify CFC's exposure, assess the potential risks related to the transition from LIBOR to a new index and develop a strategic transition plan. The LIBOR working group has been closely monitoring and assessing developments with respect to the LIBOR transition and providing regular reports to our Chief Financial Officer and the CFC Board of Directors. An assessment of all of CFC's LIBOR-based contracts and financial instruments and the systems, models and processes that may be impacted has been completed. Table 26 summarizes our outstanding LIBOR-indexed financial instruments as of August 31, 2021 that have a contractual maturity date after June 30, 2023. These financial instruments are included in amounts reported on our consolidated balance sheets.

**Table 26: LIBOR-Indexed Financial Instruments** 

(Dollars in millions)	Aug	ust 31, 2021
Loans to members, performing	\$	342
Investment securities		50
Debt		1,716

In addition to the financial instruments presented in Table 26, we have outstanding LIBOR-indexed interest rate swaps that have a contractual maturity date after June 30, 2023. The aggregate notional amount of these interest rate swaps was \$7,411 million as of August 31, 2021, which represented 86% of the total notional amount of our outstanding interest rate swaps of \$8,604 million as of August 31, 2021.

We plan to stop originating new LIBOR-based loans prior to December 31, 2021, and we have been working to ensure that new LIBOR-based loans and existing LIBOR-based loans otherwise being amended include hardwired fallback language. We have confirmed CFC's adherence to the International Swaps and Derivatives Association, Inc. 2020 LIBOR Fallbacks Protocol for our derivative instruments. We are also closely monitoring the development of alternative credit-sensitive rates in addition to SOFR such as the Bloomberg Short Term Bank Yield index.

We discuss the risks related to the uncertainty as to the nature of potential changes and other reforms associated with the transition away from and expected replacement of LIBOR as a benchmark interest rate under "Item 1A. Risk Factors" in our 2021 Form 10-K.

### NON-GAAP FINANCIAL MEASURES

As discussed above in the section "Summary of Selected Financial Data," in addition to financial measures determined in accordance with U.S. GAAP, management evaluates performance based on certain non-GAAP measures, which we refer to as "adjusted" measures. Below we provide a reconciliation of our adjusted measures presented in this Report to the most comparable U.S. GAAP measures. See "Item 7. MD&A—Non-GAAP Measures" in our 2021 Form 10-K for a discussion of each of our non-GAAP measures and an explanation of the adjustments to derive these measures.

### Net Income and Adjusted Net Income

Table 27 provides a reconciliation of adjusted interest expense, adjusted net interest income, adjusted total revenue and adjusted net income to the comparable U.S. GAAP measures for the three months ended August 31, 2021 and 2020. These adjusted measures are used in the calculation of our adjusted net interest yield and adjusted TIER.

Table 27: Adjusted Net Income

	Three Months Ended August 31,				
(Dollars in thousands)	2021			2020	
Adjusted net interest income:					
Interest income	\$	283,268	\$	279,584	
Interest expense		(174,777)		(179,976)	
Include: Derivative cash settlements interest expense <sup>(1)</sup>		(27,563)		(26,972)	
Adjusted interest expense		(202,340)		(206,948)	
Adjusted net interest income	\$	80,928	\$	72,636	
Adjusted total revenue:					
Net interest income	\$	108,491	\$	99,608	
Fee and other income		3,941		3,516	
Total revenue		112,432		103,124	
Include: Derivative cash settlements interest expense <sup>(1)</sup>		(27,563)		(26,972)	
Adjusted total revenue	\$	84,869	\$	76,152	
Adjusted net income:					
Net income (loss)	\$	(90,332)	\$	144,587	
Exclude: Derivative forward value gains (losses) <sup>(2)</sup>		(144,600)		87,248	
Adjusted net income	\$	54,268	\$	57,339	

<sup>(1)</sup>Represents the net periodic contractual interest expense amount on our interest-rate swaps during the reporting period.

We primarily fund our loan portfolio through the issuance of debt. However, we use derivatives as economic hedges as part of our strategy to manage the interest rate risk associated with funding our loan portfolio. We therefore consider the interest expense incurred on our derivatives to be part of funding cost in addition to the interest expense on our debt. As such, we add net periodic derivative cash settlements interest expense amounts to our reported interest expense to derive our adjusted interest expense and adjusted net interest income. We exclude unrealized derivative forward value gains and losses from our adjusted total revenue and adjusted net income.

<sup>(2)</sup> Represents the change in fair value of our interest rate swaps during the reporting period due to changes in expected future interest rates over the remaining life of our derivative contracts.

### **TIER and Adjusted TIER**

Table 28 displays the calculation of our TIER and adjusted TIER for the three months ended August 31, 2021 and 2020.

### Table 28: TIER and Adjusted TIER

_	Three Months Ended August 31		
	2021	2020	
TIER (1)	0.48	1.80	
Adjusted TIER (2)	1.27	1.28	

<sup>(1)</sup> TIER is calculated based on our net income (loss) plus interest expense for the period divided by interest expense for the period.

### Liabilities and Equity and Adjusted Liabilities and Equity

Table 29 provides a reconciliation between our total liabilities and total equity and the adjusted amounts used in the calculation of our adjusted debt-to-equity ratio as of August 31, 2021 and May 31, 2021. As indicated in Table 29, subordinated debt is treated in the same manner as equity in calculating our adjusted-debt-to-equity ratio.

Table 29: Adjusted Liabilities and Equity

(Dollars in thousands)	August 31, 2021		May 31, 2021	
Adjusted total liabilities:				
Total liabilities	\$	28,837,527	\$	28,238,484
Exclude:				
Derivative liabilities		718,921		584,989
Debt used to fund loans guaranteed by RUS		137,170		139,136
Subordinated deferrable debt		986,364		986,315
Subordinated certificates		1,253,906		1,254,660
Adjusted total liabilities	\$	25,741,166	\$	25,273,384
Adjusted total equity:		_		
Total equity	\$	1,254,220	\$	1,399,879
Exclude:				
Prior fiscal year-end cumulative derivative forward value losses <sup>(1)</sup>		(467,036)		(1,088,982)
Year-to-date derivative forward value gains (losses) <sup>(1)</sup>		(144,600)		621,946
Period-end cumulative derivative forward value losses <sup>(1)</sup>		(611,636)		(467,036)
Accumulated other comprehensive income attributable to derivatives <sup>(2)</sup>		1,621		1,718
Subtotal		(610,015)		(465,318)
Include:		_		_
Subordinated deferrable debt		986,364		986,315
Subordinated certificates		1,253,906		1,254,660
Subtotal		2,240,270		2,240,975
Adjusted total equity	\$	4,104,505	\$	4,106,172

<sup>(1)</sup> Represents consolidated total derivative forward value gains (losses).

<sup>(2)</sup> Adjusted TIER is calculated based on adjusted net income (loss) plus adjusted interest expense for the period divided by adjusted interest expense for the period.

<sup>(2)</sup> Represents the AOCI amount related to derivatives. See "Note 10—Equity" for the additional components of AOCI.

### Debt-to-Equity and Adjusted Debt-to-Equity Ratios

Table 30 displays the calculations of our debt-to-equity and adjusted debt-to-equity ratios as of August 31, 2021 and May 31, 2021.

Table 30: Debt-to-Equity Ratio and Adjusted Debt-to-Equity Ratio

(Dollars in thousands)	A	ugust 31, 2021	May 31, 2021		
Debt-to equity ratio:					
Total liabilities	\$	28,837,527	\$	28,238,484	
Total equity		1,254,220		1,399,879	
Debt-to-equity ratio (1)		22.99		20.17	
Adjusted debt-to-equity ratio:					
Adjusted total liabilities <sup>(2)</sup>	\$	25,741,166	\$	25,273,384	
Adjusted total equity <sup>(2)</sup>		4,104,505		4,106,172	
Adjusted debt-to-equity ratio (3)		6.27		6.15	

<sup>(1)</sup> Calculated based on total liabilities at period end divided by total equity at period end.

### **Total CFC Equity and Members' Equity**

Members' equity excludes the noncash impact of derivative forward value gains (losses) and foreign currency adjustments recorded in net income and amounts recorded in accumulated other comprehensive income. Because these amounts generally have not been realized, they are not available to members and are excluded by the CFC Board of Directors in determining the annual allocation of adjusted net income to patronage capital, to the members' capital reserve and to other member funds. Table 31 provides a reconciliation of members' equity to total CFC equity as of August 31, 2021 and May 31, 2021. We present the components of accumulated other comprehensive income in "Note 10—Equity."

Table 31: Members' Equity

(Dollars in thousands)	Αι	igust 31, 2021	May 31, 2021		
Members' equity:					
Total CFC equity	\$	1,227,510	\$	1,374,948	
Exclude:					
Accumulated other comprehensive income (loss)		365		(25)	
Period-end cumulative derivative forward value losses attributable to CFC <sup>(1)</sup>		(605,626)		(461,162)	
Subtotal		(605,261)		(461,187)	
Members' equity	\$	1,832,771	\$	1,836,135	

<sup>(1)</sup> Represents period-end cumulative derivative forward value losses for CFC only, as total CFC equity does not include the noncontrolling interests of the variable interest entities NCSC and RTFC, which we are required to consolidate. We report the separate results of operations for CFC in "Note 14—Business Segments." The period-end cumulative derivative forward value total loss amounts as of August 31, 2021 and May 31, 2021 are presented above in Table 29.

<sup>(2)</sup> See Table 29 above for details on the calculation of these non-GAAP adjusted measures and the reconciliation to the most comparable U.S. GAAP measures.

<sup>(3)</sup> Calculated based on adjusted total liabilities at period end divided by adjusted total equity at period end.

## **Item 1.** Financial Statements

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# NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION CONSOLIDATED STATEMENTS OF OPERATIONS (UNAUDITED)

	Three Months Ended August 31,						
(Dollars in thousands)		2021	2020				
Interest income	\$	283,268	\$	279,584			
Interest expense		(174,777)		(179,976)			
Net interest income		108,491		99,608			
Provision for credit losses		(4,003)		(326)			
Net interest income after provision for credit losses		104,488		99,282			
Non-interest income:							
Fee and other income		3,941		3,516			
Derivative gains (losses)		(172,163)		60,276			
Investment securities gains (losses)		(2,225)		4,659			
Total non-interest income		(170,447)		68,451			
Non-interest expense:							
Salaries and employee benefits		(13,310)		(13,133)			
Other general and administrative expenses		(10,900)		(9,530)			
Other non-interest expense		(256)		(332)			
Total non-interest expense		(24,466)		(22,995)			
Income (loss) before income taxes		(90,425)		144,738			
Income tax benefit (provision)		93		(151)			
Net income (loss)		(90,332)		144,587			
Less: Net (income) loss attributable to noncontrolling interests		438		(171)			
Net income (loss) attributable to CFC	\$	(89,894)	\$	144,416			

# NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION CONSOLIDATED STATEMENTS OF COMPREHENSIVE INCOME (LOSS) (UNAUDITED)

	7	Three Months Ended August 31,				
(Dollars in thousands)		2021	2020			
Net income (loss)	\$	(90,332)	\$	144,587		
Other comprehensive income (loss):						
Reclassification of derivative gains to earnings		(97)		(105)		
Unrealized gains on cash flow hedge		416		_		
Defined benefit plan adjustments		71		188		
Other comprehensive income		390		83		
Total comprehensive income (loss)		(89,942)		144,670		
Less: Total comprehensive (income) loss attributable to noncontrolling interests		438		(171)		
Total comprehensive income (loss) attributable to CFC	\$	(89,504)	\$	144,499		

## NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION CONSOLIDATED BALANCE SHEETS (UNAUDITED)

(Dollars in thousands)	August 31, 2021		May 31, 2021		
Assets:					
Cash and cash equivalents	\$	302,610	\$	295,063	
Restricted cash (1)		9,351		8,298	
Total cash, cash equivalents and restricted cash		311,961		303,361	
Investment securities:					
Debt securities trading, at fair value (\$235,802 and \$210,894 pledged as collateral).		569,574		576,175	
Equity securities, at fair value		35,711		35,102	
Total investment securities, at fair value		605,285		611,277	
Loans to members		28,882,633		28,426,961	
Less: Allowance for credit losses		(89,535)		(85,532)	
Loans to members, net		28,793,098		28,341,429	
Accrued interest receivable		106,221		107,856	
Other receivables		38,114		37,197	
Fixed assets, net		94,313		91,882	
Derivative assets		110,909		121,259	
Other assets		31,846		24,102	
Total assets	\$	30,091,747	\$	29,638,363	
Liabilities:					
Accrued interest payable	\$	171,542	\$	123,672	
Debt outstanding:	Ψ	171,542	Ψ	123,072	
Short-term borrowings		5,378,417		4,582,096	
Long-term debt		20,158,891		20,603,123	
Subordinated deferrable debt		986,364		986,315	
Members' subordinated certificates:		700,504		960,313	
Membership subordinated certificates		628,594		628,594	
Loan and guarantee subordinated certificates		386,142		386,896	
Member capital securities		239,170		239,170	
Total members' subordinated certificates		1,253,906	_	1,254,660	
Total debt outstanding		27,777,578	_	27,426,194	
Patronage capital retirement payable		55,345		27,420,174	
Deferred income		48,775		51,198	
Derivative liabilities		718,921		584,989	
Other liabilities		65,366		52,431	
Total liabilities		28,837,527		28,238,484	
		20,037,327		20,230,404	
Equity:					
CFC equity:					
Retained equity		1,227,145		1,374,973	
Accumulated other comprehensive income (loss)		365		(25)	
Total CFC equity		1,227,510		1,374,948	
Noncontrolling interests		26,710	_	24,931	
Total equity		1,254,220	_	1,399,879	
Total liabilities and equity	\$	30,091,747	\$	29,638,363	

<sup>(1)</sup> Restricted cash consists primarily of member funds held in escrow for certain specifically designed cooperative programs.

## NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION CONSOLIDATED STATEMENTS OF CHANGES IN EQUITY (UNAUDITED)

	Three Months Ended August 31, 2021									
(Dollars in thousands)	F	mbership Tees and ucational Fund	Patronage Capital Allocated	Members' Capital Reserve	Unallocated Net Income (Loss)	CFC Retained Equity	Accumulated Other Comprehensive Income (Loss)	Total CFC Equity	Non- controlling Interests	Total Equity
Balance as of May 31, 2021	\$	3,125	\$ 923,970	\$ 909,749	\$ (461,871)	\$1,374,973	\$ (25)	\$1,374,948	\$ 24,931	\$ 1,399,879
Net loss		_	_	_	(89,894)	(89,894)	_	(89,894)	(438)	(90,332)
Other comprehensive income		_	_	_	_	_	390	390	_	390
Patronage capital retirement		_	(57,565)	_	_	(57,565)	_	(57,565)	_	(57,565)
Other		(369)	_	_	_	(369)	_	(369)	2,217	1,848
Balance as of August 31, 2021	\$	2,756	\$ 866,405	\$ 909,749	\$ (551,765)	\$1,227,145	\$ 365	\$1,227,510	\$ 26,710	\$ 1,254,220
					Three M	onths Ended A	ugust 31, 2020			
(Dollars in thousands)	F	mbership Tees and ucational Fund	Patronage Capital Allocated	Members' Capital Reserve	Unallocated Net Income (Loss)	CFC Retained Equity	Accumulated Other Comprehensive Income (Loss)	Total CFC Equity	Non- controlling Interests	Total Equity
Balance as of May 31, 2020	\$	3,193	\$ 894,066	\$ 807,320	\$(1,076,548)	\$ 628,031	\$ (1,910)	\$ 626,121	\$ 22,701	\$ 648,822
Cumulative effect from adoption of new accounting										

(3,900)

(1,080,448)

144,416

(936,032)

(3,900)

624,131

144,416

(59,857)

708,436

(254)

(3,900)

22,701

171

2,023

24,895

622,221

144,416

(59,857)

706,609

(254)

83

(1.910)

83

(1,827)

(3,900)

644,922

144,587

(59,857)

731,504

1,769

83

standard

Net income.

income..

Other ..

Balance as of June 1, 2020.

Patronage capital retirement

Balance as of August 31, 2020

Other comprehensive

3,193

(254)

2,939

894,066

(59,857)

\$ 834,209

807,320

\$ 807,320

## NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION CONSOLIDATED STATEMENTS OF CASH FLOWS (UNAUDITED)

Const flows from operating activities:         2021         2020           Net income (loss)         \$ (90,332)         \$ 144,587           Adjustments to reconcile net income to net cash provided by operating activities:         (2,155)         (2,460)           Amortization of deferred loan fees         (2,155)         (2,460)           Amortization of debt issuance costs and deferred charges         2,371         2,172           Amortization of discount on long-term debt         3,145         2,876           Amortization of issuance costs for bank revolving lines of credit         1,223         1,118           Depreciation and amortization         2,018         1,819           Provision for credit losses         4,003         326           Unrealized (gains) losses on equity and debt securities         2,332         (4,366)           Derivative forward value (gains) losses         144,600         (87,248)           Changes in operating assets and liabilities:           Accrued interest receivable         1,635         12,376           Accrued interest payable         47,870         42,546           Deferred income         (268)         383
Net income (loss) \$ (90,332) \$ 144,587  Adjustments to reconcile net income to net cash provided by operating activities:  Amortization of deferred loan fees \$ (2,155) \$ (2,460)  Amortization of debt issuance costs and deferred charges \$ 2,371 \$ 2,172  Amortization of discount on long-term debt \$ 3,145 \$ 2,876  Amortization of issuance costs for bank revolving lines of credit \$ 1,223 \$ 1,118  Depreciation and amortization \$ 2,018 \$ 1,819  Provision for credit losses \$ 4,003 \$ 326  Unrealized (gains) losses on equity and debt securities \$ 2,332 \$ (4,366)  Derivative forward value (gains) losses \$ 144,600 \$ (87,248)  Changes in operating assets and liabilities:  Accrued interest receivable \$ 1,635 \$ 12,376  Accrued interest payable \$ 47,870 \$ 42,546
Adjustments to reconcile net income to net cash provided by operating activities:  Amortization of deferred loan fees (2,155) (2,460)  Amortization of debt issuance costs and deferred charges 2,371 2,172  Amortization of discount on long-term debt 3,145 2,876  Amortization of issuance costs for bank revolving lines of credit 1,223 1,118  Depreciation and amortization 2,018 1,819  Provision for credit losses 4,003 326  Unrealized (gains) losses on equity and debt securities 2,332 (4,366)  Derivative forward value (gains) losses 144,600 (87,248)  Changes in operating assets and liabilities:  Accrued interest receivable 1,635 12,376  Accrued interest payable 47,870 42,546
Amortization of deferred loan fees(2,155)(2,460)Amortization of debt issuance costs and deferred charges2,3712,172Amortization of discount on long-term debt3,1452,876Amortization of issuance costs for bank revolving lines of credit1,2231,118Depreciation and amortization2,0181,819Provision for credit losses4,003326Unrealized (gains) losses on equity and debt securities2,332(4,366)Derivative forward value (gains) losses144,600(87,248)Changes in operating assets and liabilities:Accrued interest receivable1,63512,376Accrued interest payable47,87042,546
Amortization of debt issuance costs and deferred charges  Amortization of discount on long-term debt  Amortization of issuance costs for bank revolving lines of credit  Depreciation and amortization  Provision for credit losses  Unrealized (gains) losses on equity and debt securities  Derivative forward value (gains) losses  Changes in operating assets and liabilities:  Accrued interest receivable  Accrued interest payable  2,371  2,172  2,876  4,870  4,903  1,819  1
Amortization of discount on long-term debt 3,145 2,876  Amortization of issuance costs for bank revolving lines of credit 1,223 1,118  Depreciation and amortization 2,018 1,819  Provision for credit losses 4,003 326  Unrealized (gains) losses on equity and debt securities 2,332 (4,366)  Derivative forward value (gains) losses 144,600 (87,248)  Changes in operating assets and liabilities:  Accrued interest receivable 1,635 12,376  Accrued interest payable 47,870 42,546
Amortization of issuance costs for bank revolving lines of credit 1,223 1,118  Depreciation and amortization 2,018 1,819  Provision for credit losses 4,003 326  Unrealized (gains) losses on equity and debt securities 2,332 (4,366)  Derivative forward value (gains) losses 144,600 (87,248)  Changes in operating assets and liabilities:  Accrued interest receivable 1,635 12,376  Accrued interest payable 47,870 42,546
Depreciation and amortization2,0181,819Provision for credit losses4,003326Unrealized (gains) losses on equity and debt securities2,332(4,366)Derivative forward value (gains) losses144,600(87,248)Changes in operating assets and liabilities:Accrued interest receivable1,63512,376Accrued interest payable47,87042,546
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Derivative forward value (gains) losses  Changes in operating assets and liabilities:  Accrued interest receivable  Accrued interest payable  1,635  12,376  42,546
Changes in operating assets and liabilities:  Accrued interest receivable  Accrued interest payable  1,635  12,376  47,870  42,546
Accrued interest receivable       1,635       12,376         Accrued interest payable       47,870       42,546
Accrued interest payable 47,870 42,546
1 3
Deformed income
Deferred income (268) 383
Other
Net cash provided by operating activities 122,316 104,027
Cash flows from investing activities:
Advances on loans, net (455,651) (226,245)
Investments in fixed assets, net (4,136) (837)
Purchase of trading securities (28,006) (245,095)
Proceeds from sales and maturities of trading securities 31,773 30,097
Net cash used in investing activities (456,020) (442,080)
Cash flows from financing activities:
Proceeds from short-term borrowings $\leq 90$ days, net <b>849,729</b> 585,021
Proceeds from short-term borrowings with original maturity > 90 days
Repayments of short-term borrowings with original maturity > 90 days (758,237) (829,756)
Payments for issuance costs for revolving bank lines of credit
Proceeds from issuance of long-term debt, net of discount and issuance costs 44,229 8,050
Payments for retirement of long-term debt (493,929) (543,555)
Proceeds from issuance of members' subordinated certificates 33 3,257
Payments for retirement of members' subordinated certificates (787) (44,030)
Net cash provided by financing activities 342,304 15,228
Net increase (decrease) in cash, cash equivalents and restricted cash
Beginning cash, cash equivalents and restricted cash 303,361 680,019
Ending cash, cash equivalents and restricted cash \$ 311,961 \$ 357,194
Supplemental disclosure of cash flow information:
Cash paid for interest
Cash paid for income taxes 2 —

### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### The Company

National Rural Utilities Cooperative Finance Corporation ("CFC") is a tax-exempt, member-owned cooperative association incorporated under the laws of the District of Columbia in April 1969. CFC's principal purpose is to provide its members with financing to supplement the loan programs of the Rural Utilities Service ("RUS") of the United States Department of Agriculture ("USDA"). CFC makes loans to its rural electric members so they can acquire, construct and operate electric distribution systems, electric generation and transmission ("power supply") systems and related facilities. CFC also provides its members with credit enhancements in the form of letters of credit and guarantees of debt obligations. As a cooperative, CFC is owned by and exclusively serves its membership, which consists of not-for-profit entities or subsidiaries or affiliates of not-for-profit entities.

### **Basis of Presentation and Use of Estimates**

The accompanying unaudited interim consolidated financial statements have been prepared in accordance with accounting principles generally accepted in the United States ("U.S. GAAP") and for interim financial statements. These consolidated financial statements include the accounts of CFC, variable interest entities ("VIEs") where CFC is the primary beneficiary and subsidiary entities created and controlled by CFC to hold foreclosed assets. National Cooperative Services Corporation ("NCSC") and Rural Telephone Finance Cooperative ("RTFC") are VIEs that are required to be consolidated by CFC. NCSC is a taxable member-owned cooperative that may provide financing to members of CFC, government or quasi-government entities which own electric utility systems that meet the Rural Electrification Act definition of "rural," and forprofit and nonprofit entities that are owned, operated or controlled by, or provide significant benefits to certain members of CFC. RTFC is a taxable Subchapter T cooperative association that provides financing for its rural telecommunications members and their affiliates. CFC has not had entities that held foreclosed assets since fiscal year 2017. All intercompany balances and transactions have been eliminated.

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts and related disclosures during the period. Management's most significant estimates and assumptions involve determining the allowance for credit losses and the fair value of financial assets and liabilities. Actual results could differ from these estimates. We believe these financial statements reflect all adjustments of a normal, recurring nature that are, in the opinion of management, necessary for the fair presentation of the results for the interim period. The results of operations in the interim financial statements are not necessarily indicative of results that may be expected for the full fiscal year. Certain reclassifications have been made to prior periods to conform to the current presentation. Unless stated otherwise, references to "we," "our" or "us" relate to CFC and its consolidated entities.

#### COVID-19

Although many of the initial restrictions imposed at the onset of the pandemic in the U.S. have been relaxed or lifted as a result of the distribution of vaccines, the recent surge in COVID-19 cases could cause federal, state and local governments to reimpose certain measures and restrictions to contain the spread of COVID-19 and mitigate public health risks in jurisdictions where significant outbreaks are detected. We continue to closely monitor developments; however, we cannot predict the future impact of COVID-19 on our operational and financial performance, or the specific ways the pandemic may uniquely impact our members, all of which continue to involve significant uncertainties that depend on future developments, which include, among others, the severity and duration of the recent COVID-19 resurgence, vaccination rates, the longer-term efficacy of vaccinations and the potential emergence of new, more transmissible severe variants.

#### **New Accounting Standards**

### Amendments of Certain Securities and Exchange ("SEC") Disclosure Guidance

In August 2021, the Financial Accounting Standards Board ("FASB") issued Accounting Standards Update ("ASU") 2021-06, Presentation of Financial Statements (Topic 205), Financial Services—Depository and Lending (Topic 942), and Financial Services—Investment Companies (Topic 946), Amendments to SEC Paragraphs Pursuant to SEC Final Rule Releases No. 33-10786, Amendments to Financial Disclosures About Acquired and Disposed Businesses, and No.33-10835, Update of Statistical Disclosures for Bank and Savings and Loan Registrants. This update amends certain SEC disclosure guidance that is included in the accounting standards codification to reflect the SEC's recent issuance of rules intended to modernize and streamline disclosure requirements. We adopted the SEC's guidance on the presentation of financial statements and update of statistical disclosures for bank and savings and loan registrants in conjunction with the completion of our Annual Report on Form 10-K for the fiscal year ended May 31, 2021 ("2021 Form 10-K"), which we filed with the SEC on July 30, 2021. The adoption of this disclosure guidance did not have a material impact on our consolidated financial statements.

### Reference Rate Reform

On March 12, 2020, the Financial Accounting Standards Board issued ASU 2020-04, *Reference Rate Reform (Topic 848): Facilitation of the Effects of Reference Rate Reform on Financial Reporting*, which provides temporary optional expedients and exceptions for applying U.S. GAAP on contracts, hedging relationships and other transactions subject to modification due to the expected discontinuance of the London Interbank Offered Rate ("LIBOR") and other reference rate reform changes to ease the potential accounting and financial burdens related to the expected transition in market reference rates. This guidance permits entities to elect not to apply certain modification accounting requirements to contracts affected by reference rate transition, if certain criteria are met. An entity that makes this election would not be required to remeasure modified contracts at the modification date or reassess a previous accounting determination. The guidance was effective upon issuance on March 12, 2020, and can generally be applied through December 31, 2022. We expect to apply certain of the practical expedients and are in the process of evaluating the timing and application of those elections. Based on our current assessment, we do not believe that the application of this guidance will have a material impact on our consolidated financial statements.

### NOTE 2—INTEREST INCOME AND INTEREST EXPENSE

The following table displays the components of interest income, by interest-earning asset type, and interest expense, by debt product type, presented on our consolidated statements of operations for the three months ended August 31, 2021 and 2020.

**Table 2.1: Interest Income and Interest Expense** 

	Three Months Ended August 31,				
(Dollars in thousands)		2021	2020		
Interest income:					
Loans <sup>(1)(2)</sup>	\$	278,819	\$	275,698	
Investment securities		4,449		3,886	
Total interest income		283,268		279,584	
Interest expense: (3)(4)					
Short-term borrowings		3,393		4,341	
Long-term debt		144,873		148,913	
Subordinated debt		26,511		26,722	
Total interest expense		174,777		179,976	
Net interest income	\$	108,491	\$	99,608	

<sup>(1)</sup> Includes loan conversion fees, which are generally deferred and recognized in interest income over the period to maturity using the effective interest method.

Deferred income reported on our consolidated balance sheets of \$49 million and \$51 million as of August 31, 2021 and May 31, 2021, respectively, consists primarily of deferred loan conversion fees of \$43 million and \$45 million as of each respective date.

<sup>(2)</sup> Includes late payment fees, commitment fees and net amortization of deferred loan fees and loan origination costs.

<sup>(3)</sup> Includes amortization of debt discounts and debt issuance costs, which are generally deferred and recognized as interest expense over the period to maturity using the effective interest method. Issuance costs related to dealer commercial paper, however, are recognized in interest expense immediately as incurred.

<sup>&</sup>lt;sup>(4)</sup> Includes fees related to funding arrangements, such as up-front fees paid to banks participating in our committed bank revolving line of credit agreements. Based on the nature of the fees, the amount is either recognized immediately as incurred or deferred and recognized in interest expense ratably over the term of the arrangement.

### **NOTE 3—INVESTMENT SECURITIES**

Our investment securities portfolio consists of equity securities with readily determinable fair values and debt securities classified as trading. We therefore record changes in the fair value of our equity and debt securities in earnings and report the fair value changes on our investment securities as a component of non-interest income in our consolidated statements of operations.

## **Equity Securities**

The following table presents the composition of our equity security holdings and the fair value as of August 31, 2021 and May 31, 2021.

Table 3.1: Investments in Equity Securities, at Fair Value

(Dollars in thousands)	August 31, 2021		Ma	May 31, 2021	
Equity securities, at fair value:					
Farmer Mac—Series C non-cumulative preferred stock	\$	27,830	\$	27,450	
Farmer Mac—Class A common stock		7,881		7,652	
Total equity securities, at fair value	\$ 35,711		\$	35,102	

We recognized net unrealized gains on our equity securities of less than \$1 million for the three months ended August 31, 2021 and net unrealized gains of \$2 million for the three months ended August 31, 2020.

#### **Debt Securities**

The following table presents the composition of our investment debt securities portfolio and the fair value as of August 31, 2021 and May 31, 2021.

Table 3.2: Investments in Debt Securities, at Fair Value

(Dollars in thousands)	August 31, 2021		M	May 31, 2021	
Debt securities, at fair value:					
Certificates of deposit	\$	1,500	\$	1,501	
Commercial paper	10,491			12,365	
Corporate debt securities	492,872			497,944	
Commercial agency mortgage-backed securities ("MBS") <sup>(1)</sup>	8,448			8,683	
U.S. state and municipality debt securities	14,487			11,840	
Foreign government debt securities		999		999	
Other asset-backed securities <sup>(2)</sup>		40,777		42,843	
Total debt securities trading, at fair value	\$	569,574	\$	576,175	

<sup>(1)</sup> Consists of securities backed by the Federal National Mortgage Association ("Fannie Mae") and the Federal Home Loan Mortgage Corporation ("Freddie Mac").

We received cash proceeds of \$2 million on the sale of debt securities during the three months ended August 31, 2021 and recorded gains on the sale of these securities of less than \$1 million for the three months ended August 31, 2021. We

<sup>(2)</sup> Consists primarily of securities backed by auto lease loans, equipment-backed loans, auto loans and credit card loans.

received cash proceeds of \$3 million on the sale of debt securities during the three months ended August 31, 2020 and recorded gains related to the sale of these securities of less than \$1 million during the three months ended August 31, 2020.

We recognized net unrealized losses on our debt securities of \$3 million for the three months ended August 31, 2021 and net unrealized gains of \$3 million for the three months ended August 31, 2020. These realized and unrealized amounts are reported as a component of non-interest income on our consolidated statements of operations.

We have master repurchase agreements with two banks whereby we may sell investment-grade corporate debt securities from our investment securities portfolio subject to an obligation to repurchase the same or similar securities at an agreed-upon price and date. Transactions under these repurchase agreements are accounted for as collateralized financing agreements and not as a sale. The obligation to repurchase the securities is reported as securities sold under repurchase agreements, which we include as a component of short-term borrowings on our consolidated balance sheets. We disclose the fair value of the debt securities underlying repurchase transactions; however, the pledged debt securities remain in the investment debt securities portfolio amount reported on our consolidated balance sheets.

On August 27, 2021, we borrowed \$225 million under a securities repurchase transaction. On September 3, 2021, we repurchased the underlying pledged debt securities, which had a fair value of \$236 million as of August 31, 2021. We had pledged debt securities underlying repurchase transactions with a fair value of \$211 million as of May 31, 2021.

### **NOTE 4—LOANS**

We segregate our loan portfolio into segments based on the borrower member class, which consists of CFC distribution, CFC power supply, CFC statewide and associate, NCSC and RTFC. We offer both long-term and line of credit loans to our borrowers. Under our long-term loan facilities, a borrower may select a fixed interest rate or a variable interest rate at the time of each loan advance. Line of credit loans are revolving loan facilities and generally have a variable interest rate.

#### Loans to Members

Loans to members consist of total loans outstanding, which reflects the unpaid principal balance, net of charge-offs and recoveries, of loans and deferred loan origination costs. The following table presents loans to members, by member class and by loan type, as of August 31, 2021 and May 31, 2021.

Table 4.1: Loans to Members by Member Class and Loan Type

	August 31, 2021				May 31, 2021			
(Dollars in thousands)		Amount		Amount		% of Total		
Member class:								
CFC:								
Distribution	\$	22,410,932	78 %	\$	22,027,423	78 %		
Power supply		5,221,081	18		5,154,312	18		
Statewide and associate		101,412	_		106,121			
Total CFC		27,733,425	96		27,287,856	96		
NCSC		705,891	3		706,868	3		
RTFC		431,442	1		420,383	1		
Total loans outstanding <sup>(1)</sup>		28,870,758	100		28,415,107	100		
Deferred loan origination costs—CFC <sup>(2)</sup>		11,875	_		11,854			
Loans to members	\$	28,882,633	100 %	\$	28,426,961	100 %		
Loan type:								
Long-term loans:								
Fixed rate	<b>\$</b>	25,648,378	89 %	\$	25,514,766	90 %		
Variable rate		883,140	3		658,579	2		
Total long-term loans		26,531,518	92		26,173,345	92		
Lines of credit		2,339,240	8		2,241,762	8		
Total loans outstanding <sup>(1)</sup>		28,870,758	100		28,415,107	100		
Deferred loan origination costs—CFC <sup>(2)</sup>		11,875	_		11,854			
Loans to members		28,882,633	100 %	\$	28,426,961	100 %		
				_				

<sup>(1)</sup> Represents the unpaid principal balance, net of charge-offs and recoveries, of loans as of the end of each period.

### **Loan Sales**

We may transfer whole loans and participating interests to third parties. These transfers are made concurrently with the closing of the loan or participation agreement at par value and meet the accounting criteria required for sale accounting. We did not sell any CFC loans during the three months ended August 31, 2021. We sold CFC loans, at par for cash, totaling \$85 million during the three months ended August 31, 2020. We recorded immaterial losses on the sale of these loans attributable to the unamortized deferred loan origination costs associated with the transferred loans.

## **Accrued Interest Receivable**

We report accrued interest on loans separately on our consolidated balance sheets as a component of the line item accrued interest receivable rather than as a component of loans to members. Accrued interest receivable amounts generally represent three months or less of accrued interest on loans outstanding. Because our policy is to write off past-due accrued interest receivable in a timely manner, we elected not to measure an allowance for credit losses for accrued interest receivable on loans outstanding, which totaled \$91 million and \$93 million as of August 31, 2021 and May 31, 2021, respectively. We also elected to exclude accrued interest receivable from the credit quality disclosures required under CECL.

<sup>(2)</sup> Deferred loan origination costs are recorded on the books of CFC.

#### **Credit Concentration**

Concentrations of credit may exist when a lender has large credit exposures to single borrowers, large credit exposures to borrowers in the same industry sector or engaged in similar activities or large credit exposures to borrowers in a geographic region that would cause the borrowers to be similarly impacted by economic or other conditions in the region. As a tax-exempt, member-owned finance cooperative, CFC's principal focus is to provide funding to its rural electric utility cooperative members to assist them in acquiring, constructing and operating electric distribution systems, power supply systems and related facilities.

Because we lend primarily to our rural electric utility cooperative members, we have had a loan portfolio subject to single-industry and single-obligor concentration risks since our inception in 1969. Loans outstanding to electric utility organizations of \$28,440 million and \$27,995 million as of August 31, 2021 and May 31, 2021, respectively, accounted for 99% of total loans outstanding as of each respective date. The remaining loans outstanding in our portfolio were to RTFC members, affiliates and associates in the telecommunications industry.

### Single-Obligor Concentration

The outstanding loan exposure for our 20 largest borrowers totaled \$6,316 million and \$6,182 million as of August 31, 2021 and May 31, 2021, respectively, representing 22% of total loans outstanding as of each respective date. The 20 largest borrowers consisted of 10 distribution systems and 10 power supply systems as of both August 31, 2021 and May 31, 2021. The largest total outstanding exposure to a single borrower or controlled group represented less than 2% of total loans outstanding as of both August 31, 2021 and May 31, 2021.

As part of our strategy in managing credit exposure to large borrowers, we entered into a long-term standby purchase commitment agreement with Farmer Mac during fiscal year 2016. Under this agreement, we may designate certain long-term loans to be covered under the commitment, subject to approval by Farmer Mac, and in the event any such loan later goes into payment default for at least 90 days, upon request by us, Farmer Mac must purchase such loan at par value. We are required to pay Farmer Mac a monthly fee based on the unpaid principal balance of loans covered under the purchase commitment. The aggregate unpaid principal balance of designated and Farmer Mac approved loans was \$493 million and \$512 million as of August 31, 2021 and May 31, 2021, respectively. Loan exposure to our 20 largest borrowers covered under the Farmer Mac agreement totaled \$304 million and \$309 million as of August 31, 2021 and May 31, 2021, respectively, which reduced our exposure to the 20 largest borrowers to 21% as of each respective date. We have had no loan defaults for loans covered under this agreement; therefore, no loans had been put to Farmer Mac for purchase pursuant to the standby purchase agreement as of August 31, 2021. Our credit exposure is also mitigated by long-term loans guaranteed by RUS. Guaranteed RUS loans totaled \$137 million and \$139 million as of August 31, 2021 and May 31, 2021, respectively.

## Geographic Concentration

Although our organizational structure and mission results in single-industry concentration, we serve a geographically diverse group of electric and telecommunications borrowers throughout the U.S. The consolidated number of borrowers with loans outstanding totaled 896 and 892 as of August 31, 2021 and May 31, 2021, respectively, located in 49 states. Texas, which had 68 and 67 borrowers with loans outstanding as of August 31, 2021 and May 31, 2021, respectively, accounted for the largest number of borrowers with loans outstanding in any one state as of each respective date. Texas also accounted for the largest concentration of loan exposure in any one state as of each respective date. Loans outstanding to Texas-based electric utility organizations totaled \$5,102 million and \$4,878 million as of August 31, 2021 and May 31, 2021, respectively and accounted for approximately 18% and 17% of total loans outstanding as of each respective date. Of the loans outstanding to Texas-based electric utility organizations, \$170 million and \$172 million as of August 31, 2021 and May 31, 2021, respectively, were covered by the Farmer Mac standby repurchase agreement, which slightly reduces our Texas loan exposure.

#### **Credit Quality Indicators**

Assessing the overall credit quality of our loan portfolio and measuring our credit risk is an ongoing process that involves tracking payment status, troubled debt restructurings, nonperforming loans, charge-offs, the internal risk ratings of our borrowers and other indicators of credit risk. We monitor and subject each borrower and loan facility in our loan portfolio to an individual risk assessment based on quantitative and qualitative factors. Payment status trends and internal risk ratings are indicators, among others, of the probability of borrower default and overall credit quality of our loan portfolio.

### Payment Status of Loans

Loans are considered delinquent when contractual principal or interest amounts become past due 30 days or more following the scheduled payment due date. Loans are placed on nonaccrual status when payment of principal or interest is 90 days or more past due or management determines that the full collection of principal and interest is doubtful. The following table presents the payment status, by member class, of loans outstanding as of August 31, 2021 and May 31, 2021.

Table 4.2: Payment Status of Loans Outstanding

			August 3	1, 20	)21		
(Dollars in thousands)	Current	0-89 Days Past Due	> 90 Days Past Due		Total Past Due	Total Loans Outstanding	Nonaccrual Loans
Member class:						<u></u>	
CFC:							
Distribution	\$22,410,932	\$ _	\$ _	\$	_	\$ 22,410,932	<b>\$</b> —
Power supply	5,135,727	85	85,269		85,354	5,221,081	222,892
Statewide and associate	101,412					101,412	
CFC total	27,648,071	 85	85,269		85,354	27,733,425	222,892
NCSC	705,891	_	_		_	705,891	_
RTFC	431,442					431,442	8,750
Total loans outstanding	\$28,785,404	\$ 85	\$ 85,269	\$	85,354	\$ 28,870,758	\$ 231,642
Percentage of total loans	99.70 %	%	0.30 %		0.30 %	100.00 %	0.80 %
			May 31	, 202	21		
(Dollars in thousands)	Current	0-89 Days Past Due	May 31 > 90 Days Past Due	, 202	Total Past Due	Total Loans Outstanding	Nonaccrual Loans
(Dollars in thousands)  Member class:	Current		> 90 Days	, 202	Total		
	Current		> 90 Days		Total		
Member class:	Current \$ 22,027,423		\$ > 90 Days	\$	Total		
Member class: CFC:			\$ > 90 Days		Total	Outstanding	Loans
Member class: CFC: Distribution	\$ 22,027,423	Past Due	\$ > 90 Days Past Due		Total Past Due	Outstanding \$ 22,027,423	Loans \$ —
Member class: CFC: Distribution Power supply	\$ 22,027,423 5,069,316	Past Due	\$ > 90 Days Past Due		Total Past Due	* 22,027,423 5,154,312	Loans \$ —
Member class: CFC: Distribution Power supply Statewide and associate	\$ 22,027,423 5,069,316 106,121	3,400	\$ > 90 Days Past Due		Total Past Due  84,996	\$ 22,027,423 5,154,312 106,121	\$ — 228,312 —
Member class: CFC: Distribution Power supply Statewide and associate CFC total	\$ 22,027,423 5,069,316 106,121 27,202,860	3,400	\$ > 90 Days Past Due		Total Past Due  84,996	\$ 22,027,423 5,154,312 106,121 27,287,856	\$ — 228,312 —
Member class: CFC: Distribution Power supply Statewide and associate CFC total NCSC	\$ 22,027,423 5,069,316 106,121 27,202,860 706,868 420,383	3,400	\$ > 90 Days Past Due		Total Past Due  84,996	\$ 22,027,423 5,154,312 106,121 27,287,856 706,868	\$ — 228,312 — 228,312 — —

We had one delinquent loan totaling \$86 million and \$85 million as of August 31, 2021 and May 31, 2021, respectively, to Brazos Electric Power Cooperative, Inc. ("Brazos"), a CFC Texas-based power supply borrower, which we classified as

nonperforming and placed on nonaccrual status in the third quarter of fiscal year 2021 due to Brazos' bankruptcy filing in March 2021. Brazos is not permitted to make scheduled loan payments without the approval of the bankruptcy court.

The decrease in loans on nonaccrual status of \$5 million to \$232 million as of August 31, 2021 was due to the receipt of loan principal payments. See "Nonperforming Loans" below for additional information.

## Troubled Debt Restructurings ("TDR")

We have not had any loan modifications that were required to be accounted for as a TDR since fiscal year 2016. The following table presents the outstanding balance of modified loans accounted for as TDRs in prior periods and the performance status, by member class, of these loans as of August 31, 2021 and May 31, 2021.

**Table 4.3: Trouble Debt Restructurings** 

		Auş	gust 31, 2021			Ma	May 31, 2021			
(Dollars in thousands)	Number of Borrowers	Oı A	utstanding mount <sup>(1)</sup>	% of Total Loans Outstanding	Number of Borrowers		tstanding mount <sup>(1)</sup>	% of Total Loans Outstanding		
TDR loans:										
Member class:										
CFC—Distribution	1	\$	5,379	0.02 %	1	\$	5,379	0.02 %		
RTFC	1		4,467	0.01	1		4,592	0.02		
Total TDR loans	2	\$	9,846	0.03 %	2	\$	9,971	0.04 %		
Performance status of TDR loans:										
Performing TDR loans	2	\$	9,846	0.03 %	2	\$	9,971	0.04 %		
Total TDR loans	2	\$	9,846	0.03 %	2	\$	9,971	0.04 %		

<sup>(1)</sup> Represents the unpaid principal balance net of charge-offs and recoveries as of the end of each period.

There were no unadvanced commitments related to these loans as of August 31, 2021 and May 31, 2021. These loans, which have been performing in accordance with the terms of their respective restructured loan agreement for an extended period of time, were classified as performing and on accrual status as of August 31, 2021 or May 31, 2021. We did not have any TDR loans classified as nonperforming as of August 31, 2021 or May 31, 2021.

#### Nonperforming Loans

In addition to TDR loans that may be classified as nonperforming, we also may have nonperforming loans that have not been modified as a TDR. The following table presents the outstanding balance of nonperforming loans, by member class, as of August 31, 2021 and May 31, 2021.

**Table 4.4: Nonperforming Loans** 

		August 31, 202	1		May 31, 2021	
(Dollars in thousands)	Number of Borrowers	Outstanding Amount (1)	% of Total Loans Outstanding	Number of Borrowers	Outstanding Amount (1)	% of Total Loans Outstanding
Nonperforming loans:						
CFC—Power supply <sup>(2)</sup>	2	\$ 222,892	0.77 %	2	\$ 228,312	0.81 %
RTFC	2	8,750	0.03	2	9,185	0.03
Total nonperforming loans	4	\$ 231,642	0.80 %	4	\$ 237,497	0.84 %

<sup>(1)</sup> Represents the unpaid principal balance net of charge-offs and recoveries as of the end of each period.

We had loans to four borrowers, including Brazos, totaling \$232 million as of August 31, 2021, and \$237 million as of May 31, 2021, classified as nonperforming as of each respective date. These nonperforming loans represented 0.80% and 0.84% of total loans outstanding as of August 31, 2021 and May 31, 2021, respectively. Each of the borrowers with loans outstanding classified as nonperforming, except Brazos, has continued to make scheduled loan payments. Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court. As a result, we have not received payments from Brazos, and its loans outstanding of \$86 million and \$85 million as of August 31, 2021 and May 31, 2021, respectively, were delinquent as of each respective date. Prior to Brazos' bankruptcy filing, we had not experienced any defaults or charge-offs in our electric utility and telecommunications loan portfolios since fiscal years 2013 and 2017, respectively.

### Net Charge-Offs

We had no loan charge-offs during the three months ended August 31, 2021, nor during the same prior year-to-date period. Prior to Brazos' bankruptcy filing, we had not experienced any defaults or charge-offs in our electric utility and telecommunications loan portfolios since fiscal year 2013 and 2017, respectively.

### **Borrower Risk Ratings**

As part of our management of credit risk, we maintain a credit risk rating framework under which we employ a consistent process for assessing the credit quality of our loan portfolio. We evaluate each borrower and loan facility in our loan portfolio and assign internal borrower and loan facility risk ratings based on consideration of a number of quantitative and qualitative factors. We categorize loans in our portfolio based on our internally assigned borrower risk ratings, which are intended to assess the general creditworthiness of the borrower and probability of default. Our borrower risk ratings align with the U.S. federal banking regulatory agencies credit risk definitions of pass and criticized categories, with the criticized category further segmented among special mention, substandard and doubtful. Pass ratings reflect relatively low probability of default, while criticized ratings have a higher probability of default.

The following is a description of the borrower risk rating categories.

- Pass: Borrowers that are not experiencing difficulty and/or not showing a potential or well-defined credit weakness.
- *Special Mention*: Borrowers that may be characterized by a potential credit weakness or deteriorating financial condition that is not sufficiently serious to warrant a classification of substandard or doubtful.
- Substandard: Borrowers that display a well-defined credit weakness that may jeopardize the full collection of principal and interest.

<sup>(2)</sup> In addition, we had less than \$1 million letters of credit outstanding to Brazos as of May 31, 2021.

• *Doubtful*: Borrowers that have a well-defined credit weakness or weaknesses that make full collection of principal and interest, on the basis of currently known facts, conditions and collateral values, highly questionable and improbable.

Our internally assigned borrower risk ratings serve as the primary credit quality indicator for our loan portfolio. Because our internal borrower risk ratings provide important information on the probability of default, they are a key input in determining our allowance for credit losses.

Table 4.5 displays total loans outstanding, by borrower risk rating category and by member class, as of August 31, 2021 and May 31, 2021. The borrower risk rating categories presented below correspond to the borrower risk rating categories used in calculating our collective allowance for credit losses. If a parent company provides a guarantee of full repayment of loans of a subsidiary borrower, we include the loans outstanding in the borrower risk-rating category of the guarantor parent company rather than the risk rating category of the subsidiary borrower for purposes of calculating the collective allowance.

We present term loans outstanding as of August 31, 2021, by fiscal year of origination for each year during the five-year annual reporting period beginning in fiscal year 2018, and in the aggregate for periods prior to fiscal year 2018. The origination period represents the date CFC advances funds to a borrower, rather than the execution date of a loan facility for a borrower. Revolving loans are presented separately due to the nature of revolving loans. The substantial majority of loans in our portfolio represent fixed-rate advances under secured long-term facilities with terms up to 35 years, and as indicated in Table 4.5 below, term loan advances made to borrowers prior to fiscal year 2018 totaled \$17,401 million, representing 60% of our total loans outstanding of \$28,871 million as of August 31, 2021. The average remaining maturity of our long-term loans, which accounted for 92% of total loans outstanding as of August 31, 2021, was 18 years.

As discussed above, as a member-owned finance cooperative, CFC's principal focus is to provide funding to its rural electric utility cooperative members to assist them in acquiring, constructing and operating electric distribution systems, power supply systems and related facilities. As such, since our inception in 1969 we have had an extended repeat lending and repayment history with substantially all of member borrowers through our various loan programs. Our secured long-term loan commitment facilities typically provide a five-year draw period under which a borrower may draw funds prior to the expiration of the commitment. Because our electric utility cooperative borrowers must make substantial annual capital investments to maintain operations and ensure delivery of the essential service provided by electric utilities, they require a continuous inflow of funds to finance infrastructure upgrades and new asset purchases. Due to the funding needs of electric utility cooperatives, a CFC borrower generally has multiple loans outstanding under advances drawn in different years.

While the number of borrowers with loans outstanding was 896 borrowers as of August 31, 2021, the number of loans outstanding was 16,557 as of August 31, 2021, resulting in an average of 18 loans outstanding per borrower. Our borrowers, however, are subject to cross-default under the terms of our loan agreements. Therefore, if a borrower defaults on one loan, the borrower is considered in default on all outstanding loans. Due to these factors, we historically have not observed a correlation between the year of origination of our loans and default risk. Instead, default risk on our loans has typically been more closely correlated to the risk rating of our borrowers.

Table 4.5: Loans Outstanding by Borrower Risk Ratings and Origination Year

								Augus	t 31,	2021								
				Term	Loan	s by Fisc	al Y	ear of Ori	igina	tion								
(Dollars in thousands)	(	Q1 2022		2021		2020		2019		2018		Prior	R	levolving Loans		Total	N	May 31, 2021
Pass																		
CFC:																		
Distribution	\$	472,263	\$1	,749,604	\$1,	922,216	\$1	,219,102	\$1,	485,389	\$1	3,961,703	\$1	,368,611	\$ 2	22,178,888	\$2	1,808,099
Power supply		242,032		566,970		197,161		343,104	:	250,960		2,708,825		285,507		4,594,559	4	4,517,408
Statewide and associate		1,500		2,431		21,181		3,587		_		22,962		34,038		85,699		90,261
CFC total		715,795	2	,319,005	2,	140,558	1	,565,793	1,	736,349	1	6,693,490	1	,688,156		26,859,146	20	6,415,768
NCSC		_		41,170		239,189		4,302		43,410		256,994		120,826		705,891		706,868
RTFC		11,224		96,314		48,794		11,621		26,082		193,843		30,346		418,224		406,606
Total pass	\$	727,019	\$2	,456,489	\$2,	428,541	\$1	,581,716	\$1,	805,841	\$1	7,144,327	\$1	,839,328	\$ 2	27,983,261	\$2	7,529,242
Special mention																		
CFC:																		
Distribution	\$	_	\$	4,973	\$	_	\$	5,174	\$	945	\$	12,937	\$	208,015	\$	232,044	\$	219,324
Power supply		_		_		_		_		_		29,000		_		29,000		29,611
Statewide and																		
associate			_				_	5,000		3,982	_	6,731	_	<u> </u>	_	15,713		15,860
CFC total		_		4,973		_		10,174		4,927		48,668		208,015		276,757		264,795
RTFC							_					4,467	_		_	4,467		4,592
Total special mention	\$		\$	4,973	\$		\$	10,174	\$	4,927	\$	53,135	\$	208,015	\$	281,224	\$	269,387
Substandard																		
CFC:																		
Power supply	\$		\$	23,200	\$		\$	83,854	\$		\$	63,015	\$	204,560	\$	374,629	\$	378,981
Total substandard	\$		\$	23,200	\$		\$	83,854	\$		\$	63,015	\$	204,560	\$	374,629	\$	378,981
Doubtful																		
CFC:																		
Power supply	\$	_	\$	_	\$	_	\$	_	\$	_	\$	137,373	\$	85,520	\$	222,893	\$	228,312
CFC total		_		_		_				_		137,373		85,520		222,893		228,312
RTFC								1,348		2,815		2,771		1,817		8,751		9,185
Total doubtful	\$		\$		\$		\$	1,348	\$	2,815	\$	140,144	\$	87,337	\$	231,644	\$	237,497
Total criticized loans	\$	_	\$	28,173	\$		\$	95,376	\$	7,742	\$	256,294	\$	499,912	\$	887,497	\$	885,865
Total loans outstanding	\$	727,019	\$2	,484,662	\$2,	428,541	\$1	,677,092	\$1,	813,583	\$1	7,400,621	\$2	2,339,240	\$ 2	28,870,758	\$2	8,415,107

Criticized loans totaled \$887 million and \$886 million as of August 31, 2021 and May 31, 2021, respectively, and represented approximately 3% of total loans outstanding as of each respective date. Each of the borrowers with loans outstanding in the criticized category, with the exception of Brazos, was current with regard to all principal and interest amounts due as of August 31, 2021 and May 31, 2021. Brazos is not permitted to make scheduled loan payments without approval of the bankruptcy court.

### Special Mention

One CFC electric distribution borrower with loans outstanding of \$232 million and \$219 million as of August 31, 2021 and May 31, 2021, respectively, accounted for the substantial majority of loans in the special mention loan category amount of \$281 million and \$269 million as of each respective date. This borrower experienced an adverse financial impact from restoration costs incurred to repair damage caused by two successive hurricanes. We expect that the borrower will receive grant funds from the Federal Emergency Management Agency and the state where it is located for reimbursement of the hurricane damage-related restoration costs.

#### Substandard

Loans outstanding to Rayburn Country Electric Cooperative, Inc. ("Rayburn"), a CFC Texas-based electric power supply cooperative that experienced a significant adverse financial impact due to its exposure to the elevated power costs during the February 2021 polar vortex, of \$375 million and \$379 million as of August 31, 2021 and May 31, 2021, respectively, account for the loan amounts in the substandard category as of each respective date. The loans outstanding to Rayburn of \$375 million as of August 31, 2021 consist of secured loans totaling \$163 million and unsecured loans totaling \$212 million

### Doubtful

Loans outstanding in the doubtful category totaled \$232 million and \$237 million as of August 31, 2021 and May 31, 2021, respectively, and were also classified as nonperforming, as discussed above under "Nonperforming Loans."

#### **Unadvanced Loan Commitments**

Unadvanced loan commitments represent approved and executed loan contracts for which funds have not been advanced to borrowers. The following table presents unadvanced loan commitments, by member class and by loan type, as of August 31, 2021 and May 31, 2021.

Table 4.6: Unadvanced Commitments by Member Class and Loan Type

(Dollars in thousands)	A	august 31, 2021	 May 31, 2021
Member class:			_
CFC:			
Distribution	\$	9,444,692	\$ 9,387,070
Power supply		3,861,763	3,970,698
Statewide and associate		168,352	 161,340
Total CFC		13,474,807	13,519,108
NCSC		630,864	551,125
RTFC		288,061	 286,806
Total unadvanced commitments	\$	14,393,732	\$ 14,357,039
Loan type:(1)			 
Long-term loans:			
Fixed rate	\$	_	\$ 
Variable rate		5,637,457	 5,771,813
Total long-term loans		5,637,457	 5,771,813
Lines of credit		8,756,275	8,585,226
Total unadvanced commitments	····· \$	14,393,732	\$ 14,357,039

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The following table displays, by loan type, the available balance under unadvanced loan commitments as of August 31, 2021, and the related maturities in each fiscal year during the five-year period ended May 31, 2026, and thereafter.

**Table 4.7: Unadvanced Loan Commitments** 

	Available		Notional M	laturities of Una	dvanced Loan Co	ommitments	
(Dollars in thousands)	Balance	2022	2023	2024	2025	2026	Thereafter
Line of credit loans	\$ 8,756,275	\$ 788,441	\$4,538,824	\$1,166,917	\$1,525,703	\$ 402,696	\$ 333,694
Long-term loans	5,637,457	440,451	736,294	1,406,309	722,760	985,884	1,345,759
Total	\$14,393,732	\$1,228,892	\$5,275,118	\$2,573,226	\$2,248,463	\$1,388,580	\$1,679,453

Unadvanced line of credit commitments accounted for 61% of total unadvanced loan commitments as of August 31, 2021, while unadvanced long-term loan commitments accounted for 39% of total unadvanced loan commitments. Unadvanced line of credit commitments are typically revolving facilities for periods not to exceed five years. Unadvanced line of credit commitments generally serve as supplemental back-up liquidity to our borrowers. Historically, borrowers have not drawn the full commitment amount for line of credit facilities, and we have experienced a very low utilization rate on line of credit loan facilities regardless of whether or not we are obligated to fund the facility where a material adverse change exists.

Our unadvanced long-term loan commitments have a five-year draw period under which a borrower may draw funds prior to the expiration of the commitment. We expect that the majority of the long-term unadvanced loan commitments of \$5,637 million will be advanced prior to the expiration of the commitment.

Because we historically have experienced a very low utilization rate on line of credit loan facilities, which account for the majority of our total unadvanced loan commitments, we believe the unadvanced loan commitment total of \$14,394 million as of August 31, 2021 is not necessarily representative of our future funding requirements.

#### Unadvanced Loan Commitments—Conditional

The substantial majority of our line of credit commitments and all of our unadvanced long-term loan commitments include material adverse change clauses. Unadvanced loan commitments subject to material adverse change clauses totaled \$11,203 million and \$11,312 million as of August 31, 2021 and May 31, 2021, respectively. Prior to making an advance on these facilities, we confirm that there has been no material adverse change in the business or condition, financial or otherwise, of the borrower since the time the loan was approved and confirm that the borrower is currently in compliance with loan terms and conditions. In some cases, the borrower's access to the full amount of the facility is further constrained by the designated purpose, imposition of borrower-specific restrictions or by additional conditions that must be met prior to advancing funds.

### Unadvanced Loan Commitments—Unconditional

Unadvanced loan commitments not subject to material adverse change clauses at the time of each advance consisted of unadvanced committed lines of credit totaling \$3,191 million and \$3,045 million as of August 31, 2021 and May 31, 2021, respectively. As such, we are required to advance amounts on these committed facilities as long as the borrower is in compliance with the terms and conditions of the facility. The following table summarizes the available balance under unconditional committed lines of credit as of August 31, 2021, and the related maturity amounts in each fiscal year during the five-year period ending May 31, 2026, and thereafter.

<sup>(1)</sup> The interest rate on unadvanced loan commitments is not set until an advance is made; therefore, all unadvanced long-term loan commitments are reported as variable rate. However, the borrower may select either a fixed or a variable rate when an advance is drawn under a loan commitment.

Table 4.8: Unconditional Committed Lines of Credit—Available Balance

	Available	1	Notional Matur	ities	of Uncondit	ional Committe	d Lines of Cred	lit
(Dollars in thousands)	Balance	2022	2023		2024	2025	2026	Thereafter
Committed lines of credit	\$ 3,190,563	\$ 1,708	\$ 829,407	\$	662,550	\$1,243,715	\$ 220,279	\$ 232,904

## Pledged Collateral—Loans

We are required to pledge eligible mortgage notes in an amount at least equal to the outstanding balance of our secured debt. Table 4.9 displays the borrowing amount under each of our secured borrowing agreements and the corresponding loans outstanding pledged as collateral as of August 31, 2021 and May 31, 2021. See "Note 6—Short-Term Borrowings" and "Note 7—Long-Term Debt" for information on our secured borrowings and other borrowings.

**Table 4.9: Pledged Loans** 

(Dollars in thousands)	Αυ	igust 31, 2021	N	1ay 31, 2021
Collateral trust bonds:				
2007 indenture:				
Collateral trust bonds outstanding	\$	7,422,711	\$	7,422,711
Pledged collateral:				
Distribution system mortgage notes pledged		8,299,296		8,400,293
RUS-guaranteed loans qualifying as permitted investments pledged		119,956		121,679
Total pledged collateral		8,419,252		8,521,972
1994 indenture:				<u>.</u>
Collateral trust bonds outstanding	\$	30,000	\$	30,000
Pledged collateral:				
Distribution system mortgage notes pledged		34,161		34,924
Guaranteed Underwriter Program:				
Notes payable outstanding	\$	6,229,957	\$	6,269,303
Pledged collateral:				
Distribution and power supply system mortgage notes pledged		7,080,577		7,150,240
Farmer Mac:				
Notes payable outstanding	\$	3,359,744	\$	2,977,909
Pledged collateral:				
Distribution and power supply system mortgage notes pledged		3,571,083		3,440,307
Clean Renewable Energy Bonds Series 2009A:				
Notes payable outstanding	\$	4,412	\$	4,412
Pledged collateral:				
Distribution and power supply system mortgage notes pledged		4,823		5,316
Cash		787		394
Total pledged collateral		5,610		5,710

### NOTE 5—ALLOWANCE FOR CREDIT LOSSES

We are required to maintain an allowance based on a current estimate of credit losses that are expected to occur over the remaining contractual term of the loans in our portfolio. Our allowance for credit losses consists of a collective allowance and an asset-specific allowance. The collective allowance is established for loans in our portfolio that share similar risk characteristics and are therefore evaluated on a collective, or pool, basis in measuring expected credit losses. The asset-specific allowance is established for loans in our portfolio that do not share similar risk characteristics with other loans in our portfolio and are therefore evaluated on an individual basis in measuring expected credit losses.

#### Allowance for Credit Losses—Loan Portfolio

The following tables summarize, by member class, changes in the allowance for credit losses for our loan portfolio for the three months ended August 31, 2021 and 2020.

Table 5.1: Changes in Allowance for Credit Losses

				Tl	ree Mont	ths E	Ended August	31,	2021				
(Dollars in thousands)	Di	stribution	Power Supply		atewide and ssociate	(	CFC Total		NCSC		RTFC		Total
Balance as of May 31, 2021	\$	13,426	\$ 64,646	\$	1,391	\$	79,463	\$	1,374	\$	4,695	\$	85,532
Provision for credit losses		1,943	1,823		31		3,797		81		125		4,003
Balance as of August 31, 2021	\$	15,369	\$ 66,469	\$	1,422	\$	83,260	\$	1,455	\$	4,820	\$	89,535
				Ti	ree Mont	ths E	Ended August	31,	2020		_		
			Power	St	atewide and								
(Dollars in thousands)	Di	stribution	 Supply	A	ssociate		CFC Total		NCSC		RTFC		Total
Balance as of May 31, 2020	\$	8,002	\$ 38,027	\$	1,409	\$	47,438	\$	806	\$	4,881	\$	53,125
Cumulative-effect adjustment from adoption of CECL accounting standard		3,586	2,034		25		5,645		(15)		(1,730)		3,900
Balance as of June 1, 2020		11,588	 40,061		1,434		53,083	_	791	_	3,151	_	57,025
· · · · · · · · · · · · · · · · · · ·		11,300	40,001		1,434		33,063		/91		3,131		37,023
Provision (benefit) for credit losses		449	(779)		(23)		(353)		38		641		326
Balance as of August 31, 2020	\$	12,037	\$ 39,282	\$	1,411	\$	52,730	\$	829	\$	3,792	\$	57,351

The following tables present, by member class, the components of our allowance for credit losses as of August 31, 2021 and May 31, 2021.

**Table 5.2: Allowance for Credit Losses Components** 

						I	Augu	st 31, 2021					
				Power		tewide and							
(Dollars in thousands)	Dist	ribution	_	Supply	Ass	ociate	C	FC Total	NCSC		RTFC		Total
Allowance components:													
Collective allowance	\$	15,369	\$	25,624	\$ 1	,422	\$	42,415	\$ 1,455	\$	1,249	\$	45,119
Asset-specific allowance				40,845				40,845			3,571		44,416
Total allowance for credit losses.	\$	15,369	\$	66,469	\$ 1	,422	\$	83,260	\$ 1,455	\$	4,820	\$	89,535
Loans outstanding:(1)													
Collectively evaluated loans	\$22,	405,553	\$4	1,998,189	\$10	1,412	\$27	7,505,154	\$705,891	1 \$	418,225	\$2	8,629,270
Individually evaluated loans		5,379		222,892				228,271			13,217		241,488
Total loans outstanding	\$22,	410,932	\$5	5,221,081	\$10	1,412	\$27	7,733,425	\$705,891	1 \$	431,442	\$2	8,870,758
Allowance ratios:													
Collective allowance coverage ratio <sup>(2)</sup>		0.07 %		0.51 %	1	.40 %		0.15 %	0.21 %	, O	0.30 %		0.16 %
Asset-specific allowance coverage ratio <sup>(3)</sup>		_		18.33		_		17.89	_	2	27.02		18.39
Total allowance coverage ratio <sup>(4)</sup>		0.07		1.27	1	.40		0.30	0.21		1.12		0.31
							May	31, 2021					
				_		tewide	May	31, 2021					
(Dollars in thousands)	Dist	ribution		Power Supply	:	tewide and sociate		y 31, 2021 FFC Total	NCSC		RTFC		Total
(Dollars in thousands) Allowance components:	Dist	ribution			:	and			NCSC		RTFC		Total
Allowance components: Collective allowance		ribution	\$		Ass	and			NCSC \$ 1,374		<b>RTFC</b> 1,147	\$	Total 42,442
Allowance components:			\$	Supply	Ass	and sociate	C	FC Total				\$	
Allowance components: Collective allowance	\$		\$	25,104	**Ass	and sociate	C	39,921			1,147	\$	42,442
Allowance components: Collective allowance Asset-specific allowance <sup>(5)</sup>	\$	13,426	_	25,104 39,542	**Ass	and sociate .,391	\$	39,921 39,542	\$ 1,374 —		1,147 3,548	_	42,442 43,090
Allowance components: Collective allowance Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses	\$	13,426	\$	25,104 39,542	\$ 1 \$ 1	,391 	\$ \$	39,921 39,542	\$ 1,374 ————————————————————————————————————	\$	1,147 3,548 4,695	\$	42,442 43,090
Allowance components: Collective allowance Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses Loans outstanding: <sup>(1)</sup>	\$ \$22,0	13,426 — 13,426	\$	25,104 39,542 64,646	\$ 1 \$ 1	,391 	\$ \$	39,921 39,542 79,463	\$ 1,374 ————————————————————————————————————	\$	1,147 3,548 4,695	\$	42,442 43,090 85,532
Allowance components: Collective allowance Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses  Loans outstanding: <sup>(1)</sup> Collectively evaluated loans	\$ \$ \$22,0	13,426 — 13,426 022,044 5,379	\$	25,104 39,542 64,646 4,926,000 228,312	\$ 1 \$ 1 \$ 1	,391 	\$ \$ \$27	39,921 39,542 79,463 7,054,165	\$ 1,374 ————————————————————————————————————	\$ \$ \$ \$	1,147 3,548 4,695 406,606 13,777	\$2	42,442 43,090 85,532 8,167,639
Allowance components: Collective allowance Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses  Loans outstanding: <sup>(1)</sup> Collectively evaluated loans Individually evaluated loans <sup>(5)</sup>	\$ \$ \$22,0	13,426 — 13,426 022,044 5,379	\$	25,104 39,542 64,646 4,926,000 228,312	\$ 1 \$ 1 \$ 1	,391 	\$ \$ \$27	39,921 39,542 79,463 7,054,165 233,691	\$ 1,374 ————————————————————————————————————	\$ \$ \$ \$	1,147 3,548 4,695 406,606 13,777	\$2	42,442 43,090 85,532 8,167,639 247,468
Allowance components:  Collective allowance  Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses.  Loans outstanding: <sup>(1)</sup> Collectively evaluated loans  Individually evaluated loans <sup>(5)</sup> Total loans outstanding  Allowance ratios:  Collective allowance coverage ratio <sup>(2)</sup>	\$ \$ \$22,0	13,426 — 13,426 022,044 5,379	\$	25,104 39,542 64,646 4,926,000 228,312	\$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1	,391 	\$ \$ \$27	39,921 39,542 79,463 7,054,165 233,691	\$ 1,374 ————————————————————————————————————	\$ \$ \$ \$ \$ \$	1,147 3,548 4,695 406,606 13,777	\$2	42,442 43,090 85,532 8,167,639 247,468
Allowance components:  Collective allowance  Asset-specific allowance <sup>(5)</sup> Total allowance for credit losses  Loans outstanding: <sup>(1)</sup> Collectively evaluated loans  Individually evaluated loans <sup>(5)</sup> Total loans outstanding  Allowance ratios:  Collective allowance coverage	\$ \$ \$22,0	13,426 ————————————————————————————————————	\$	25,104 39,542 64,646 4,926,000 228,312 5,154,312	\$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1	391 	\$ \$ \$27	39,921 39,542 79,463 7,054,165 233,691 7,287,856	\$ 1,374 	\$\frac{\$}{\$}\$\$	1,147 3,548 4,695 406,606 13,777 420,383	\$2	42,442 43,090 85,532 8,167,639 247,468 8,415,107

(1)Represents the unpaid principal amount of loans as of the end of each period. Excludes unamortized deferred loan origination costs of \$12 million as of both August 31, 2021 and May 31, 2021.

<sup>(2)</sup> Calculated based on the collective allowance component at period end divided by collectively evaluated loans outstanding at period end.

<sup>(3)</sup> Calculated based on the asset-specific allowance component at period end divided by individually evaluated loans outstanding at period end.

<sup>(4)</sup>Calculated based on the total allowance for credit losses at period end divided by total loans outstanding at period end.

<sup>(5)</sup> In addition, we had less than \$1 million of letters of credit outstanding to Brazos, for which the reserve is included asset-specific allowance as of May 31, 2021

Our allowance for credit losses and allowance coverage ratio increased to \$90 million and 0.31%, respectively, as of August 31, 2021, from \$86 million and 0.30%, respectively as of May 31, 2021, resulting from a current-quarter addition to the allowance of \$4 million, predominantly attributable to an increase in the collective allowance due to higher expected default rates derived from third-party utility sector default data, which we use to inform the default rates used in measuring our collective allowance for credit losses, and an increase in the asset-specific allowance for loans outstanding to Brazos.

#### February 2021 Polar Vortex—CFC Texas Exposure

We continue to believe that the significant adverse financial impact from the surge in wholesale power costs in Texas during the February 2021 polar vortex was primarily limited to our outstanding loan exposure to Brazos and Rayburn of \$86 million and \$375 million, respectively, as of August 31, 2021. In June 2021, Texas enacted securitization legislation that offers financing programs for qualifying electric cooperatives exposed to elevated power costs during the February 2021 polar vortex. We believe Brazos and Rayburn qualify for the financing programs, but we are currently uncertain whether Brazos will utilize the provisions available under this legislation. In filings made with the Public Utility Commission of Texas, Rayburn has stated that it intends to utilize the securitization legislation to finance its elevated power costs and has taken steps to begin the process to do so. However, there are many factors that may impact the outcome of a securitization transaction and the ultimate collectibility of Rayburn's loans outstanding, which we are unable to predict.

#### Reserve for Credit Losses—Unadvanced Loan Commitments

In addition to the allowance for credit losses for our loan portfolio, we maintain an allowance for credit losses for unadvanced loan commitments, which we refer to as our reserve for credit losses because this amount is reported as a component of other liabilities on our consolidated balance sheets. Upon adoption of CECL on June 1, 2020, we began measuring the reserve for credit losses for unadvanced loan commitments based on expected credit losses over the contractual period of our exposure to credit risk arising from our obligation to extend credit, unless that obligation is unconditionally cancellable by us. The reserve for credit losses related to our off-balance sheet exposure for unadvanced loan commitments was less than \$1 million as of both August 31, 2021 and May 31, 2021.

#### NOTE 6—SHORT-TERM BORROWINGS

Short-term borrowings consist of borrowings with an original contractual maturity of one year or less and do not include the current portion of long-term debt. Our short-term borrowings totaled \$5,378 million and accounted for 19% of total debt outstanding as of August 31, 2021, compared with \$4,582 million and 17% of total debt outstanding as of May 31, 2021. The following table provides comparative information on our short-term borrowings as of August 31, 2021 and May 31, 2021.

**Table 6.1: Short-Term Borrowings Sources** 

		August 31	, 2021	May 31,	2021
(Dollars in thousands)		Amount	% of Total Debt Outstanding	Amount	% of Total Debt Outstanding
Short-term borrowings:					
Commercial paper:					
Commercial paper dealers, net of discounts	\$	1,009,967	4 %	\$ 894,977	3 %
Commercial paper members, at par		1,135,587	4	1,124,607	4
Total commercial paper		2,145,554	8	2,019,584	7
Select notes to members		1,699,382	6	1,539,150	6
Daily liquidity fund notes		449,266	1	460,556	2
Medium-term notes sold to members		358,780	1	362,691	1
Farmer Mac notes payable (1)		500,000	2	_	
Securities sold under repurchase agreements		225,435	1	200,115	1
Total short-term borrowings	\$	5,378,417	19 %	\$ 4,582,096	17 %

<sup>(1)</sup> Advanced under the revolving purchase agreement with Farmer Mac dated March 24, 2011. See "Note 7—Long-Term Debt" for additional information on this revolving note purchase agreement.

We have master repurchase agreements with two banks whereby we may sell investment-grade corporate debt securities from our investment portfolio subject to an obligation to repurchase the same or similar securities at an agreed-upon price and date. Transactions under these repurchase agreements are accounted for as collateralized financing agreements and not as a sale. The obligation to repurchase the securities is reported as securities sold under repurchase agreements, which we include as a component of short-term borrowings on our consolidated balance sheets. We disclose the fair value of the debt securities underlying repurchase transactions; however, the pledged debt securities remain in the investment debt securities portfolio amount reported on our consolidated balance sheets. On August 27, 2021, we borrowed \$225 million under a securities repurchase transaction. On September 3, 2021, we repurchased the underlying pledged debt securities, which had a fair value of \$236 million as of August 31, 2021. We had borrowings under repurchase agreements of \$200 million as of May 31, 2021.

#### **Committed Bank Revolving Line of Credit Agreements**

The following table presents the amount available for access under our bank revolving line of credit agreements as of August 31, 2021.

Table 6.2: Committed Bank Revolving Line of Credit Agreements Available Amounts

			Aug	gust 31, 2021			
(Dollars in millions)	Coi	Total mmitment		Letters of Credit Outstanding	Available Amount	Maturity	Annual Facility Fee (1)
Bank revolving agreements:							
3-year agreement	\$	1,245	\$	_	\$ 1,245	November 28, 2024	7.5 bps
5-year agreement		1,355		3	1,352	November 28, 2025	10 bps
Total	\$	2,600	\$	3	\$ 2,597		

<sup>(1)</sup> Facility fee determined by CFC's senior unsecured credit ratings based on the pricing schedules put in place at the inception of the related agreement.

On June 7, 2021, we amended the three-year and five-year committed bank revolving line of credit agreements to extend the maturity dates to November 28, 2024 and November 28, 2025, respectively, and to terminate certain bank commitments totaling \$70 million under the three-year agreement and \$55 million under the five-year agreement. As a result, the total commitment amount under the three-year facility and the five-year facility is \$1,245 million and \$1,355 million, respectively, resulting in a combined total commitment amount under the two facilities of \$2,600 million. These agreements allow us to request up to \$300 million of letters of credit, which, if requested, results in a reduction in the total amount available for our use.

As indicated in the table above, we had no borrowings outstanding under our committed bank revolving line of credit agreements as of August 31, 2021 or May 31, 2021. We were in compliance with all covenants and conditions under the agreements as of each respective date.

#### NOTE 7—LONG-TERM DEBT

The following table displays, by debt product type, long-term debt outstanding as of August 31, 2021 and May 31, 2021. Long-term debt outstanding totaled \$20,159 million and accounted for 73% of total debt outstanding as of August 31, 2021, compared with \$20,603 million and 75% of total debt outstanding as of May 31, 2021.

Table 7.1: Long-Term Debt by Debt Product Type

(Dollars in thousands)	August 31, 2021	May 31, 2021
Secured long-term debt:		
Collateral trust bonds \$	7,452,711	\$ 7,452,711
Unamortized discount	(224,080)	(227,046)
Debt issuance costs	(32,509)	(33,721)
Total collateral trust bonds	7,196,122	7,191,944
Guaranteed Underwriter Program notes payable	6,229,957	6,269,303
Farmer Mac notes payable	2,859,744	2,977,909
Other secured notes payable	4,412	4,412
Debt issuance costs	(19)	(22)
Total other secured notes payable	4,393	4,390
Total secured notes payable	9,094,094	9,251,602
Total secured long-term debt	16,290,216	16,443,546
Unsecured long-term debt:		
Medium-term notes sold through dealers	3,664,195	3,943,728
Medium-term notes sold to members	220,096	232,346
Medium term notes sold through dealers and to members	3,884,291	4,176,074
Unamortized discount	(2,135)	(2,307)
Debt issuance costs	(17,337)	(18,036)
Total unsecured medium-term notes	3,864,819	4,155,731
Unsecured notes payable	3,886	3,886
Unamortized discount	(27)	(35)
Debt issuance costs	(3)	(5)
Total unsecured notes payable	3,856	3,846
Total unsecured long-term debt	3,868,675	4,159,577
Total long-term debt	20,158,891	\$ 20,603,123

### **Secured Debt**

Long-term secured debt of \$16,290 million and \$16,444 million as August 31, 2021 and May 31, 2021, respectively, represented 81% and 80% of total long-term debt outstanding as of each respective date. The decrease in long-term secured debt of \$154 million during the three months ended August 31, 2021 was primarily attributable to debt maturities and amortization under the Farmer Mac revolving note purchase agreement and GUP. We were in compliance with all covenants and conditions under our debt indentures as of August 31, 2021 and May 31, 2021.

We are required to pledge eligible mortgage notes in an amount at least equal to the outstanding balance of our secured debt. See "Note 4—Loans" for information on pledged collateral under our secured debt agreements.

#### Collateral Trust Bonds

Collateral trust bonds outstanding increased \$4 million to \$7,196 million as of August 31, 2021, due to discount amortization.

### Guaranteed Underwriter Program Notes Payable

Notes payable outstanding under the Guaranteed Underwriter Program decreased \$39 million to \$6,230 million as of August 31, 2021, due to principal amortization. We had up to \$975 million available for access under the Guaranteed Underwriter Program as of August 31, 2021.

The notes outstanding under the Guaranteed Underwriter Program contain a provision that if during any portion of the fiscal year, our senior secured credit ratings do not have at least two of the following ratings: (i) A3 or higher from Moody's Investors Service ("Moody's"), (ii) A- or higher from S&P Global Inc. ("S&P"), (iii) A- or higher from Fitch Ratings ("Fitch") or (iv) an equivalent rating from a successor rating agency to any of the above rating agencies, we may not make cash patronage capital distributions in excess of 5% of total patronage capital. We are required to pledge eligible distribution system or power supply system loans as collateral in an amount at least equal to the total principal amount of notes outstanding under the Guaranteed Underwriter Program.

#### Farmer Mac Notes Payable

We have a revolving note purchase agreement with Farmer Mac, dated March 24, 2011, as amended, under which we can borrow up to \$5,500 million from Farmer Mac at any time, subject to market conditions, through June 30, 2026, with successive automatic one-year renewals without notice by either party. Beginning June 30, 2025, the revolving note purchase agreement is subject to termination of the draw period by Farmer Mac upon 425 days' prior written notice. Pursuant to this revolving note purchase agreement, we can borrow, repay and re-borrow funds at any time through maturity, as market conditions permit, provided that the outstanding principal amount at any time does not exceed the total available under the agreement. Each borrowing under the revolving note purchase agreement is evidenced by a pricing agreement setting forth the interest rate, maturity date and other related terms as we may negotiate with Farmer Mac at the time of each such borrowing. We may select a fixed rate or variable rate at the time of each advance with a maturity as determined in the applicable pricing agreement. The amount outstanding under this agreement included \$500 million of short-term borrowings and \$2,860 million of long-term debt as of August 31, 2021. The amount available for borrowing totaled \$2,140 million as of August 31, 2021.

#### **Unsecured Debt**

Long-term unsecured debt of \$3,869 million and \$4,160 million as of August 31, 2021 and May 31, 2021, respectively, represented 19% and 20% of total long-term debt outstanding as of each respective date. The decrease in long-term unsecured debt of \$291 million for the three months ended August 31, 2021 was primarily attributable to dealer medium-term notes maturities.

See "Note 7—Long-Term Debt" in our 2021 Form 10-K for additional information on our various long-term debt product types.

#### NOTE 8—SUBORDINATED DEFERRABLE DEBT

Subordinated deferrable debt represents long-term debt that is subordinated to all debt other than subordinated certificates held by our members. We had subordinated deferrable debt outstanding of \$986 million as of August 31, 2021, unchanged from May 31, 2021. See "Note 8—Subordinated Deferrable Debt" in our 2021 Form 10-K for additional information on the terms and conditions, including maturity and call dates, of our subordinated deferrable debt outstanding.

#### NOTE 9—DERIVATIVE INSTRUMENTS AND HEDGING ACTIVITIES

We are an end user of derivative financial instruments and do not engage in derivative trading. Derivatives may be privately negotiated contracts, which are often referred to as over-the-counter ("OTC") derivatives, or they may be listed and traded on an exchange. We generally engage in OTC derivative transactions. Our derivative instruments are an integral part of our interest rate risk-management strategy. Our principal purpose in using derivatives is to manage our aggregate interest rate risk profile within prescribed risk parameters. The derivative instruments we use primarily include interest rate swaps, which we typically hold to maturity. In addition, we may on occasion use treasury locks to manage the interest rate risk associated with future debt issuance or debt that is scheduled to reprice in the future.

#### **Accounting for Derivatives**

In accordance with the accounting standards for derivatives and hedging activities, we record derivative instruments at fair value as either a derivative asset or derivative liability on our consolidated balance sheets. We report derivative asset and liability amounts on a gross basis based on individual contracts, which does not take into consideration the effects of master netting agreements or collateral netting. Derivatives in a gain position are reported as derivative assets on our consolidated balance sheets, while derivatives in a loss position are reported as derivative liabilities. Accrued interest related to derivatives is reported on our consolidated balance sheets as a component of either accrued interest receivable or accrued interest payable.

If we do not elect hedge accounting treatment, changes in the fair value of derivative instruments, which consist of net accrued periodic derivative cash settlements expense and derivative forward value amounts, are recognized in our consolidated statements of operations under derivative gains (losses). If we elect hedge accounting treatment for derivatives, we formally document, designate and assess the effectiveness of the hedge relationship. Changes in the fair value of derivatives designated as qualifying fair value hedges are recorded in earnings together with offsetting changes in the fair value of the hedged item and any related ineffectiveness. Changes in the fair value of derivatives designated as qualifying cash flow hedges are recorded as a component of other comprehensive income ("OCI"), to the extent that the hedge relationships are effective, and reclassified from accumulated other comprehensive income ("AOCI") to earnings using the effective interest method over the term of the forecasted transaction. Any ineffectiveness in the hedging relationship is recognized as a component of derivative gains (losses) in our consolidated statement of operations.

We generally do not designate interest rate swaps, which represent the substantial majority of our derivatives, for hedge accounting. Accordingly, changes in the fair value of interest rate swaps are reported in our consolidated statements of operations under derivative gains (losses). Net periodic cash settlements expense related to interest rate swaps are classified as an operating activity in our consolidated statements of cash flows.

We typically designate Treasury rate locks as cash flow hedges of forecasted debt issuances or repricings. Changes in the fair value of treasury locks designated as cash flow hedges are recorded as a component of OCI and reclassified from AOCI into interest expense when the forecasted transaction occurs using the effective interest method. Any ineffectiveness is recognized as a component of derivative gains (losses) in our consolidated statements of operations.

#### Notional Amount of Derivatives Not Designated as Accounting Hedges

The notional amount is used only as the basis on which interest payments are determined and is not the amount exchanged, nor recorded on our consolidated balance sheets. The following table shows, by derivative instrument type, the notional amount, the weighted-average rate paid and the weighted-average interest rate received for our interest rate swaps as of August 31, 2021 and May 31, 2021. For the substantial majority of interest rate swap agreements, a LIBOR index is currently used as the basis for determining variable interest payment amounts each period.

Table 9.1: Derivative Notional Amount and Weighted Average Rates

		A	August 31, 2021		May 31, 2021										
(Dollars in thousands)	Notional Amount		Weighted- Average Rate Paid	Weighted- Average Rate Received		Notional Amount	Weighted- Average Rate Paid	Weighted- Average Rate Received							
Pay-fixed swaps	\$	6,204,603	2.62 %	0.14 %	\$	6,579,516	2.65 %	0.20 %							
Receive-fixed swaps		2,399,000	0.88	2.80		2,399,000	0.92	2.80							
Total interest rate swaps	\$	8,603,603	2.13	0.88	\$	8,978,516	2.19	0.89							

### **Cash Flow Hedges**

On July 20, 2021, we executed two treasury lock agreements with an aggregate notional amount of \$250 million to lock in the underlying U.S. Treasury interest rate component of interest rate payments on anticipated debt issuances and repricings. The treasury locks, which mature on October 29, 2021, were designated and qualify as cash flow hedges. We therefore recorded changes in the fair value of the treasury locks in AOCI during the current quarter. We had an unrealized gain related to these treasury locks of less than \$1 million recorded in AOCI as of August 31, 2021.

#### **Impact of Derivatives on Consolidated Balance Sheets**

The following table displays the fair value of the derivative assets and derivative liabilities, by derivatives type, recorded on our consolidated balance sheets and the related outstanding notional amount as of August 31, 2021 and May 31, 2021.

Table 9.2: Derivative Assets and Liabilities at Fair Value

		August	31, 2	021		21		
Dollars in thousands)		Fair Value		ional Amount	I	Fair Value	Notional Amount	
Derivative assets:								
Treasury rate lock—cash flow hedge	\$	416	\$	250,000	\$	_	\$	
Interest rate swaps		110,493		2,566,879		121,259		2,560,618
Total derivative assets	\$	110,909	\$	2,816,879	\$	121,259	\$	2,560,618
Derivative liabilities:								
Interest rate swaps	\$	718,921	\$	6,036,724	\$	584,989	\$	6,417,898
Total derivative liabilities	\$	718,921	\$	6,036,724	\$	584,989	\$	6,417,898

While all of our master swap agreements include netting provisions that allow for offsetting of all contracts with a given counterparty in the event of default by one of the two parties, we report derivative asset and liability amounts on a gross basis by individual contract. The following table presents the gross fair value of derivative assets and liabilities reported on our consolidated balance sheets as of August 31, 2021 and May 31, 2021, and provides information on the impact of netting provisions under our master swap agreements and collateral pledged, if any.

**Table 9.3: Derivative Gross and Net Amounts** 

	August 31, 2021												
	Cr	oss Amount				t Amount of Assets/ Liabilities		Gross A Not Offse Balance	t in th				
(Dollars in thousands)	of	Recognized Assets/ Liabilities	Off	ss Amount fset in the ance Sheet	mount Presented in the			Financial struments	Coll	ash ateral dged		Net Amount	
<b>Derivative assets:</b>													
Treasury rate lock—cash flow hedge	\$	416	\$	_	\$	416	\$	_	\$	_	\$	416	
Interest rate swaps		110,493		_		110,493		110,493		_			
Derivative liabilities:													
Interest rate swaps		718,921		_		718,921		110,493		_		608,428	
						May 31, 2	021						
	Gr	oss Amount	(	Gross		Amount of Assets/ iabilities		Gross An Not Offse Balance	t in th				
(Dollars in thousands)	of	Recognized Assets/ Liabilities	Ai Offs	mount set in the nce Sheet	P	resented in the ance Sheet		Financial struments	Col	Cash lateral edged		Net Amount	
<b>Derivative assets:</b>		_											
Interest rate swaps	\$	121,259	\$		\$	121,259	\$	121,259	\$		\$		
Derivative liabilities:													
Interest rate swaps		584,989				584,989		121,259				463,730	

### **Impact of Derivatives on Consolidated Statements of Operations**

The primary factors affecting the fair value of our derivatives and the derivative gains (losses) recorded in our consolidated statements of operations include changes in interest rates, the shape of the swap curve and the composition of our derivative portfolio. We generally record derivative losses when interest rates decline and derivative gains when interest rates rise, as our derivative portfolio consists of a higher proportion of pay-fixed swaps than receive-fixed swaps.

The following table presents the components of the derivative gains (losses) reported in our consolidated statements of operations for the three months ended August 31, 2021 and 2020. Derivative cash settlements interest expense represents the net periodic contractual interest amount for our interest-rate swaps during the reporting period. Derivative forward value gains (losses) represent the change in fair value of our interest rate swaps during the reporting period due to changes in expected future interest rates over the remaining life of our derivative contracts. We classify the derivative cash settlement amounts for the net periodic contractual interest expense on our interest rate swaps as an operating activity in our consolidated statements of cash flows.

**Table 9.4: Derivative Gains (Losses)** 

	Three Months E	nded A	August 31,
(Dollars in thousands)	2021		2020
Derivative gains (losses) attributable to:			
Derivative cash settlements interest expense	\$ (27,563)	\$	(26,972)
Derivative forward value gains (losses)	(144,600)		87,248
Derivative gains (losses)	\$ (172,163)	\$	60,276

As described above, we entered into two treasury rate lock agreements that were designated as cash flow hedges of forecasted transactions. Related unrealized gains of less than \$1 million were recorded in AOCI for the three months ended August 31, 2021. These cash flow hedges mature on October 29, 2021, when we will reassess the hedges for effectiveness. We did not have any derivatives designated as accounting hedges as of May 31, 2021.

### **Credit Risk-Related Contingent Features**

Our derivative contracts typically contain mutual early-termination provisions, generally in the form of a credit rating trigger. Under the mutual credit rating trigger provisions, either counterparty may, but is not obligated to, terminate and settle the agreement if the credit rating of the other counterparty falls below a level specified in the agreement. If a derivative contract is terminated, the amount to be received or paid by us would be equal to the prevailing fair value, as defined in the agreement, as of the termination date.

On August 6, 2021, S&P revised its outlook on CFC to stable from negative, stating that the outlook revision mainly reflected its view that the risk of CFC experiencing substantial further losses stemming from the February 2021 polar vortex had diminished. S&P also affirmed CFC's issuer ratings. Our senior unsecured credit ratings from Moody's, S&P and Fitch were A2, A- and A, respectively, as of August 31, 2021. Moody's, S&P and Fitch had our ratings on stable outlook as of August 31, 2021. The following table displays the notional amounts of our derivative contracts with rating triggers as of August 31, 2021, and the payments that would be required if the contracts were terminated as of that date because of a downgrade of our unsecured credit ratings or the counterparty's unsecured credit ratings below A3/A-, below Baa1/BBB+, to or below Baa2/BBB, or to or below Ba2/BB+ by Moody's or S&P, respectively. In calculating the payment amounts that would be required upon termination of the derivative contracts, we assume that amounts for each counterparty would be netted in accordance with the provisions of the master netting agreements with the counterparty. The net payment amounts are based on the fair value of the underlying derivative instrument, excluding the credit risk valuation adjustment, plus any unpaid accrued interest amounts.

**Table 9.5: Derivative Credit Rating Trigger Exposure** 

(Dollars in thousands)		Notional Amount	ayable Due from CFC	 Receivable Due to CFC	N	let Payable
Impact of rating downgrade trigger:						
Falls below A3/A- <sup>(1)</sup>	\$	41,080	\$ (7,997)	\$ _	\$	(7,997)
Falls below Baa1/BBB+		5,685,695	(399,054)	_		(399,054)
Falls to or below Baa2/BBB (2)		403,306	(19,655)			(19,655)
Total	\$	6,130,081	\$ (426,706)	\$ 	\$	(426,706)

<sup>(1)</sup> Rating trigger for CFC falls below A3/A-, while rating trigger for counterparty falls below Baa1/BBB+ by Moody's or S&P, respectively.

We have interest rate swaps with one counterparty that are subject to a ratings trigger and early termination provision in the event of a downgrade of CFC's senior unsecured credit ratings below Baa3, BBB- or BBB- by Moody's, S&P or Fitch, respectively. The outstanding notional amount of these swaps, which is not included in the above table, totaled \$224 million as of August 31, 2021. These swaps were in an unrealized loss position of \$33 million as of August 31, 2021.

Our largest counterparty exposure, based on the outstanding notional amount, accounted for approximately 24% the total outstanding notional amount of derivatives as of both August 31, 2021 and May 31, 2021. The aggregate fair value amount, including the credit valuation adjustment, of all interest rate swaps with rating triggers that were in a net liability position was \$450 million as of August 31, 2021.

<sup>(2)</sup> Rating trigger for CFC falls to or below Baa2/BBB, while rating trigger for counterparty falls to or below Ba2/BB+ by Moody's or S&P, respectively.

#### **NOTE 10—EQUITY**

Total equity decreased \$146 million to \$1,254 million as of August 31, 2021, attributable to the combined impact of our reported net loss of \$90 million for the three months ended August 31, 2021 and the allocation of patronage capital retirement of \$58 million authorized by the CFC Board of Directors in July 2021.

### Allocation of Earnings and Retirement of Patronage Capital

In May 2021, the CFC Board of Directors authorized the allocation of \$1 million of net earnings for fiscal year 2021 to the cooperative educational fund. In July 2021, the CFC Board of Directors authorized the allocation of net earnings for fiscal year 2021 as follows: \$90 million to members in the form of patronage capital and \$102 million to the members' capital reserve. The amount of patronage capital allocated each year by CFC's Board of Directors is based on adjusted net income, which excludes the impact of derivative forward value gains (losses). See "MD&A—Non-GAAP Financial Measures" for information on adjusted net income.

In July 2021, the CFC Board of Directors also authorized the retirement of allocated net earnings totaling \$58 million, of which \$45 million represented 50% of the patronage capital allocation for fiscal year 2021 and \$13 million represented the portion of the allocation from net earnings for fiscal year 1996 that has been held for 25 years pursuant to the CFC Board of Directors policy. The authorized patronage capital retirement amount of \$58 million was returned to members in cash in September 2021. The remaining portion of the amount allocated for fiscal year 2021 will be retained by CFC for 25 years under current guidelines adopted by the CFC Board of Directors in June 2009.

See "Note 11—Equity" in our 2021 Form 10-K for additional information on our policy for allocation and retirement of patronage capital.

#### **Accumulated Other Comprehensive Income (Loss)**

The following table presents, by component, changes in AOCI for the three months ended August 31, 2021 and 2020 and the balance of each component as of the end of each respective period.

**Table 10.1: Changes in Accumulated Other Comprehensive Income (Loss)** 

Three Months Ended August 31, 2020 2021 Defined Defined Unrealized Derivatives **Benefit Plans** Derivatives **Benefit Plans** Gains (Losses) Cash Flow Hedges Unrealized Losses<sup>(2)</sup> Unrealized Losses<sup>(2)</sup> Unrealized Unrealized Gains<sup>(1)</sup> Gains<sup>(1)</sup> (Dollars in thousands) **Total Total** Beginning balance \$ 1,718 \$ \$ 2,130 \$ (1,910)\$ (1,743)\$ (25)(4,040)Unrealized gains 416 416 (Gains) losses reclassified to earnings 71 (26)(105)188 83 Ending balance 416 \$ 1,621 \$ (1,672)365 2.025 (3.852)(1.827)

<sup>(1)</sup> Reclassified to earnings as a component of the derivative gains (losses) line item presented on our consolidated statements of operations.

<sup>(2)</sup> Reclassified to earnings as component of the other non-interest expense line item presented on our consolidated statements of operations.

We expect to reclassify less than \$1 million of amounts in AOCI related to unrealized derivative gains to earnings over the next 12 months.

### **NOTE 11—GUARANTEES**

We guarantee certain contractual obligations of our members so they may obtain various forms of financing. We use the same credit policies and monitoring procedures in providing guarantees as we do for loans and commitments. If a member system defaults on its obligation to pay debt service, then we are obligated to pay any required amounts under our guarantees. Meeting our guarantee obligations satisfies the underlying obligation of our member systems and prevents the exercise of remedies by the guarantee beneficiary based upon a payment default by a member system. In general, the member system is required to repay any amount advanced by us with interest, pursuant to the documents evidencing the member system's reimbursement obligation.

The following table displays the notional amount of our outstanding guarantee obligations, by guarantee type and by member class, as of August 31, 2021 and May 31, 2021.

Table 11.1: Guarantees Outstanding by Type and Member Class

(Dollars in thousands)	Au	gust 31, 2021	M	ay 31, 2021
Guarantee type:				
Long-term tax-exempt bonds <sup>(1)</sup>	\$	144,325	\$	145,025
Letters of credit <sup>(2)</sup>		356,055		389,735
Other guarantees		156,317		154,320
Total	\$	656,697	\$	689,080
Member class:				
CFC:				
Distribution	\$	259,767	\$	251,023
Power supply		376,081		415,984
Statewide and associate <sup>(3)</sup>		5,757		5,523
CFC total		641,605		672,530
NCSC		15,092		16,550
Total	\$	656,697	\$	689,080

<sup>(1)</sup> Represents the outstanding principal amount of long-term variable-rate guaranteed bonds.

Long-term tax-exempt bonds of \$144 million and \$145 million as of August 31, 2021 and May 31, 2021, respectively, consist of adjustable or variable-rate bonds that may be converted to a fixed rate as specified in the applicable indenture for each bond offering. We are unable to determine the maximum amount of interest that we may be required to pay related to the remaining adjustable and variable-rate bonds. Many of these bonds have a call provision that allows us to call the bond in the event of a default, which would limit our exposure to future interest payments on these bonds. Our maximum potential exposure generally is secured by mortgage liens on the members' assets and future revenue. If a member's debt is accelerated because of a determination that the interest thereon is not tax-exempt, the member's obligation to reimburse us for any guarantee payments will be treated as a long-term loan. The maturities for long-term tax-exempt bonds and the related guarantees extend through calendar year 2037.

<sup>(2)</sup>Reflects our maximum potential exposure for letters of credit.

<sup>(3)</sup> Includes CFC guarantees to NCSC and RTFC members totaling \$3 million as of both August 31, 2021 and May 31, 2021.

Of the outstanding letters of credit of \$356 million and \$390 million as of August 31, 2021 and May 31, 2021, respectively, \$104 million were secured at each respective date. We did not have any letters of credit outstanding that provided for standby liquidity for adjustable and floating-rate tax-exempt bonds issued for the benefit of our members as of August 31, 2021. The maturities for the outstanding letters of credit as of August 31, 2021 extend through calendar year 2040.

In addition to the letters of credit listed in the table above, under master letter of credit facilities in place as of August 31, 2021, we may be required to issue up to an additional \$65 million in letters of credit to third parties for the benefit of our members. All of our master letter of credit facilities were subject to material adverse change clauses at the time of issuance as of August 31, 2021. Prior to issuing a letter of credit, we would confirm that there has been no material adverse change in the business or condition, financial or otherwise, of the borrower since the time the loan was approved and confirm that the borrower is currently in compliance with the letter of credit terms and conditions.

The maximum potential exposure for other guarantees was \$156 million and \$154 million as of August 31, 2021 and May 31, 2021, respectively, of which \$25 million was secured as of both August 31, 2021 and May 31, 2021. The maturities for these other guarantees listed in the table above extend through calendar year 2025. Guarantees under which our right of recovery from our members was not secured totaled \$383 million and \$415 million and represented 58% and 60% of total guarantees as of August 31, 2021 and May 31, 2021, respectively.

In addition to the guarantees described above, we were also the liquidity provider for \$144 million of variable-rate tax-exempt bonds as of August 31, 2021, issued for our member cooperatives. While the bonds are in variable-rate mode, in return for a fee, we have unconditionally agreed to purchase bonds tendered or put for redemption if the remarketing agents are unable to sell such bonds to other investors. We were not required to perform as liquidity provider pursuant to these obligations during the three months ended August 31, 2021 or the prior fiscal year.

### **Guarantee Liability**

We recorded a total guarantee liability for noncontingent and contingent exposures related to guarantees and liquidity obligations of \$10 million as of both August 31, 2021 and May 31, 2021. The noncontingent guarantee liability, which pertains to our obligation to stand ready to perform over the term of our guarantees and liquidity obligations we have entered into or modified since January 1, 2003, was \$10 million and \$9 million as of August 31, 2021 and May 31, 2021, respectively. The contingent guarantee liability, which is based on management's estimate of exposure to losses within our guarantee portfolio, was less than \$1 million and \$1 million as of August 31, 2021 and May 31, 2021, respectively.

### NOTE 12—FAIR VALUE MEASUREMENT

Fair value, also referred to as an exit price, is defined as the price that would be received for an asset or paid to transfer a liability in an orderly transaction between market participants on the measurement date. The fair value accounting guidance provides a three-level fair value hierarchy for classifying financial instruments. This hierarchy is based on the markets in which the assets or liabilities trade and whether the inputs to the valuation techniques used to measure fair value are observable or unobservable. The fair value measurement of a financial asset or liability is assigned a level based on the lowest level of any input that is significant to the fair value measurement in its entirety. The levels, in priority order based on the extent to which observable inputs are available to measure fair value, are Level 1, Level 2 and Level 3. The accounting guidance for fair value measurements requires that we maximize the use of observable inputs and minimize the use of unobservable inputs in determining fair value.

The following table presents the carrying value and estimated fair value of all of our financial instruments, including those carried at amortized cost, as of August 31, 2021 and May 31, 2021. The table also displays the classification level within the fair value hierarchy based on the degree of observability of the inputs used in the valuation technique for estimating fair value.

**Table 12.1: Fair Value of Financial Instruments** 

	August	31, 2021		Fair V	Value Measuremen	t Level	
(Dollars in thousands)	Carrying Value	Fair Value		Level 1	Level 2	Level 3	
Assets:							
Cash and cash equivalents		\$ 302,610	\$	302,610	<b>\$</b> —	<b>\$</b> —	
Restricted cash		9,351		9,351	_	_	
Equity securities, at fair value	35,711	35,711		35,711	_	_	
Debt securities trading, at fair value	569,574	569,574			569,574		
Deferred compensation investments	7,694	7,694		7,694	_	_	
Loans to members, net	28,793,098	31,066,489		_	_	31,066,489	
Accrued interest receivable	106,221	106,221		_	106,221	_	
Derivative assets	110,909	110,909		_	110,909		
Total financial assets	\$ 29,935,168	\$ 32,208,559	\$	355,366	\$ 786,704	\$ 31,066,489	
Liabilities:							
Short-term borrowings	\$ 5,378,417	\$ 5,378,714	\$	_	\$ 4,878,702	\$ 500,012	
Long-term debt	20,158,891	21,617,017		_	12,314,531	9,302,486	
Accrued interest payable	171,542	171,542		_	171,542		
Guarantee liability	9,827	10,594		_	_	10,594	
Derivative liabilities	718,921	718,921		_	718,921	_	
Subordinated deferrable debt	986,364	1,070,253		271,100	799,153		
Members' subordinated certificates	1,253,906	1,253,906		_	_	1,253,906	
Total financial liabilities	\$ 28,677,868	\$ 30,220,947	\$	271,100	\$ 18,882,849	\$ 11,066,998	
Total Illianolai Ilaolitios			_				
Total Interior numbers	May 3	1, 2021		Fair V	Value Measuremen	t Level	
(Dollars in thousands)	May 3 Carrying Value	1, 2021 Fair Value	_	Fair V Level 1	Value Measuremen Level 2	t Level Level 3	
(Dollars in thousands) Assets:	Carrying Value	Fair Value		Level 1	Level 2	Level 3	
(Dollars in thousands)  Assets:  Cash and cash equivalents	Carrying Value \$ 295,063	Fair Value \$ 295,063	\$	Level 1 295,063			
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash	\$ 295,063 8,298	Fair Value  \$ 295,063	\$	295,063 8,298	Level 2	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value	\$ 295,063 8,298 35,102	\$ 295,063 8,298 35,102	\$	Level 1 295,063	\$	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value	\$ 295,063 8,298 35,102 576,175	Fair Value  \$ 295,063	\$	295,063 8,298 35,102	Level 2	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments	\$ 295,063 8,298 35,102 576,175 7,222	\$ 295,063 8,298 35,102 576,175 7,222	\$	295,063 8,298	\$	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692	\$	295,063 8,298 35,102	S — 576,175 — —	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856	\$	295,063 8,298 35,102	S — 576,175 — 107,856	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259		295,063 8,298 35,102 — 7,222 —	\$ 576,175  107,856 121,259	\$ — — — — — — — — — — — — — — — — — — —	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856	\$	295,063 8,298 35,102	S — 576,175 — 107,856	Level 3	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259		295,063 8,298 35,102 — 7,222 —	\$ 576,175  107,856 121,259	\$ — — — — — — — — — — — — — — — — — — —	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259		295,063 8,298 35,102 — 7,222 —	\$ 576,175  107,856 121,259	\$ — — — — — — — — — — — — — — — — — — —	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities:	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667	\$	295,063 8,298 35,102 — 7,222 —	\$ 576,175 107,856 121,259 \$ 805,290	\$	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities: Short-term borrowings	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404 \$ 4,582,096	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667	\$	295,063 8,298 35,102 — 7,222 —	\$ 576,175 107,856 121,259 \$ 805,290 \$ 4,582,329	\$	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities: Short-term borrowings Long-term debt	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404 \$ 4,582,096 20,603,123	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667 \$ 4,582,329 21,799,736	\$	295,063 8,298 35,102 — 7,222 —	\$ 576,175 107,856 121,259 \$ 805,290  \$ 4,582,329 12,476,073	\$	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities: Short-term borrowings Long-term debt Accrued interest payable	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404 \$ 4,582,096 20,603,123 123,672	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667 \$ 4,582,329 21,799,736 123,672	\$	295,063 8,298 35,102 — 7,222 —	\$ 576,175 107,856 121,259 \$ 805,290  \$ 4,582,329 12,476,073	\$	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities: Short-term borrowings Long-term debt Accrued interest payable Guarantee liability Derivative liabilities Subordinated deferrable debt	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404 \$ 4,582,096 20,603,123 123,672 10,041	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667 \$ 4,582,329 21,799,736 123,672 10,841	\$	295,063 8,298 35,102 — 7,222 —	\$ 576,175 107,856 121,259 \$ 805,290 \$ 4,582,329 12,476,073 123,672	\$	
(Dollars in thousands)  Assets: Cash and cash equivalents Restricted cash Equity securities, at fair value Debt securities trading, at fair value Deferred compensation investments Loans to members, net Accrued interest receivable Derivative assets Total financial assets  Liabilities: Short-term borrowings Long-term debt Accrued interest payable Guarantee liability Derivative liabilities	\$ 295,063 8,298 35,102 576,175 7,222 28,341,429 107,856 121,259 \$ 29,492,404 \$ 4,582,096 20,603,123 123,672 10,041 584,989	\$ 295,063 8,298 35,102 576,175 7,222 29,967,692 107,856 121,259 \$ 31,118,667 \$ 4,582,329 21,799,736 123,672 10,841 584,989	\$	295,063 8,298 35,102 — 7,222 — — 345,685	\$ 576,175 107,856 121,259 \$ 805,290  \$ 4,582,329 12,476,073 123,672 584,989	\$	

For additional information regarding fair value measurements, the fair value hierarchy and a description of the methodologies we use to estimate fair value, see "Note 14—Fair Value Measurement" to the Consolidated Financial Statements in our 2021 Form 10-K.

#### **Transfers Between Levels**

We monitor the availability of observable market data to assess the appropriate classification of financial instruments within the fair value hierarchy and transfer between Level 1, Level 2, and Level 3 accordingly. Observable market data includes but is not limited to quoted prices and market transactions. Changes in economic conditions or market liquidity generally will drive changes in availability of observable market data. Changes in availability of observable market data, which also may result in changes in the valuation technique used, are generally the cause of transfers between levels. We did not have any transfers into or out of Level 3 of the fair value hierarchy during the three months ended August 31, 2021 and 2020.

#### Assets and Liabilities Measured at Fair Value on a Recurring Basis

The following table presents the carrying value and fair value of financial instruments reported in our consolidated financial statements at fair value on a recurring basis as of August 31, 2021 and May 31, 2021, and the classification of the valuation technique within the fair value hierarchy. We did not have any assets and liabilities measured at fair value on a recurring basis using significant unobservable inputs during the three months ended August 31, 2021 and 2020.

Table 12.2: Assets and Liabilities Measured at Fair Value on a Recurring Basis

			Au	gust 31, 2021	l		May 31, 2021					
(Dollars in thousands)		Level 1		Level 2		Total		Level 1		Level 2	Total	
Assets:												
Equity securities, at fair value	\$	35,711	\$	_	\$	35,711	\$	35,102	\$	_	\$ 3	35,102
Debt securities trading, at fair value		_		569,574		569,574		_		576,175	57	76,175
Deferred compensation investments		7,694				7,694		7,222				7,222
Derivative assets		_		110,909		110,909				121,259	12	21,259
Liabilities:												
Derivative liabilities	\$	_	\$	718,921	\$	718,921	\$		\$	584,989	\$ 58	84,989

#### Assets and Liabilities Measured at Fair Value on a Nonrecurring Basis

We may be required, from time to time, to measure certain assets and liabilities at fair value on a nonrecurring basis on our consolidated balance sheets. These assets and liabilities are not measured at fair value on an ongoing basis but are subject to fair value adjustments in certain circumstances, such as in the application of lower of cost or fair value accounting or when we evaluate assets for impairment. We had certain loans measured at fair value on a nonrecurring basis as of and during the three months ended August 31, 2021. We did not have any assets or liabilities measured at fair value on a nonrecurring basis during the three months ended August 31, 2020.

# Collateral-Dependent Loans

Because our loans are classified as held for investment and carried at amortized cost, we generally do not record loans at fair value on a recurring basis. However, we periodically record nonrecurring fair value adjustments for nonperforming collateral-dependent loans through the allowance for credit losses and provision for credit losses. We had nonperforming collateral-dependent loans outstanding to two affiliated RTFC telecommunications borrowers totaling \$9 million as of both August 31, 2021 and May 31, 2021. The collateral underlying these loans consisted primarily of U.S. Federal Communications Commission ("FCC") wireless spectrum licenses. Our estimate of the fair value of these loans was

\$6 million as of both August 31, 2021 and May 31, 2021. As a result, we recorded a nonrecurring fair value adjustment for these loans of less than \$1 million during the three months ended August 31, 2021.

Significant Unobservable Level 3 Inputs

We employ various approaches and techniques to estimate the fair value of loans where we expect repayment to be provided solely by the continued operation or sale of the underlying collateral, including estimated cash flows from the collateral, valuations obtained from third-party specialists and comparable sales data. The technique depends on the nature of the collateral and the extent to which observable inputs are available. Our Credit Risk Management group reviews the valuation technique, including the use of any significant inputs that are not readily observable by market participants, to assess the appropriateness of the technique and the reasonableness of the assumptions involved. The estimated fair value of \$6 million as of both August 31, 2021 and May 31, 2021 for the two affiliated RTFC nonperforming collateral-dependent loans totaling \$9 million as of both August 31, 2021 and May 31, 2021, was derived primarily based on the lower end of limited publicly available sales data for the underlying FCC spectrum licenses collateral.

#### NOTE 13—VARIABLE INTEREST ENTITIES

NCSC and RTFC meet the definition of a VIE because they do not have sufficient equity investment at risk to finance their activities without financial support. CFC is the primary source of funding for NCSC and the sole source of funding for RTFC. Under the terms of management agreements with each company, CFC manages the business operations of NCSC and RTFC. CFC also unconditionally guarantees full indemnification for any loan losses of NCSC and RTFC pursuant to guarantee agreements with each company. CFC earns management and guarantee fees from its agreements with NCSC and RTFC.

All loans that require NCSC board approval also require CFC board approval. CFC is not a member of NCSC and does not elect directors to the NCSC board. If CFC becomes a member of NCSC, it would control the nomination process for one NCSC director. NCSC members elect directors to the NCSC board based on one vote for each member. NCSC is a Class C member of CFC. All loans that require RTFC board approval also require approval by CFC for funding under RTFC's credit facilities with CFC. CFC is not a member of RTFC and does not elect directors to the RTFC board. RTFC is a non-voting associate of CFC. RTFC members elect directors to the RTFC board based on one vote for each member.

NCSC and RTFC creditors have no recourse against CFC in the event of a default by NCSC and RTFC, unless there is a guarantee agreement under which CFC has guaranteed NCSC or RTFC debt obligations to a third party. The following table provides information on incremental consolidated assets and liabilities of VIEs included in CFC's consolidated financial statements, after intercompany eliminations, as of August 31, 2021 and May 31, 2021.

Table 13.1: Consolidated Assets and Liabilities of Variable Interest Entities

(Dollars in thousands)	Αι	igust 31, 2021	N	1ay 31, 2021
Assets:				
Loans outstanding	\$	1,137,333	\$	1,127,251
Other assets		9,868		11,343
Total assets	\$	1,147,201	\$	1,138,594
Liabilities:				
Total liabilities	\$	30,081	\$	30,187

The following table provides information on CFC's credit commitments to NCSC and RTFC and potential exposure to loss under these commitments as of August 31, 2021 and May 31, 2021.

Table 13.2: CFC Exposure Under Credit Commitments to NCSC and RTFC

(Dollars in thousands)	August 31, 2021		May 31, 2021	
CFC credit commitments to NCSC and RTFC:				
Total CFC credit commitments	\$	5,500,000	\$	5,500,000
Outstanding commitments:				
Borrowings payable to CFC <sup>(1)</sup>		1,116,370		1,107,185
Credit enhancements:				
CFC third-party guarantees		15,092		16,550
Other credit enhancements		8,523		8,386
Total credit enhancements <sup>(2)</sup>		23,615		24,936
Total outstanding commitments		1,139,985		1,132,121
CFC credit commitments available <sup>(3)</sup>	\$	4,360,015	\$	4,367,879

<sup>(1)</sup> Intercompany borrowings payable by NCSC and RTFC to CFC are eliminated in consolidation.

CFC loans to NCSC and RTFC are secured by all assets and revenue of NCSC and RTFC. CFC's maximum potential exposure, including interest due, for the credit enhancements totaled \$23 million as of August 31, 2021. The maturities for obligations guaranteed by CFC extend through 2031.

#### **NOTE 14—BUSINESS SEGMENTS**

Our activities are conducted through three operating segments, which are based on each of the legal entities included in our consolidated financial statements: CFC, NCSC and RTFC. We report segment information for CFC separately; however, we aggregate segment information for NCSC and RTFC into one reportable segment because neither entity meets the quantitative materiality threshold for separate reporting under the accounting guidance governing segment reporting guidance.

#### **Basis of Presentation**

We present the results of our business segments on the basis in which management internally evaluates operating performance to establish short- and long-term performance goals, develop budgets and forecasts, identify potential trends, allocate resources and make compensation decisions. During the current quarter, we changed the presentation of our segment results to align more closely to the presentation of financial information reviewed regularly by our Chief Executive Officer, the chief operating decision maker, to assess performance and inform the decision-making process in managing our business operations. This presentation change excludes derivative forward value derivative gains and losses from the results of operations results for each segment and includes net periodic derivative cash settlement expense amounts as a component of interest expense, which represents the only difference between the accounting and reporting for our business segment results of operations and our consolidated total results of operations. We recast the presentation of our business segment results for the prior fiscal year period to align with the current period presentation.

<sup>(2)</sup> Excludes interest due on these instruments.

<sup>(3)</sup> Represents total CFC credit commitments less outstanding commitments as of each period end.

#### **Business Segment Reporting Methodology**

The results of our business segments are intended to present the separate results for each of the legal entities included in our consolidated financial statements. As discussed in "Note 13—Variable Interest Entities," all of NCSC's and RTFC's funding is either provided by CFC or guaranteed by CFC, the terms and conditions of which are stipulated in a loan and security agreement and a guarantee agreement between CFC and each legal entity. Pursuant to the guarantee agreement, CFC unconditionally guarantees full indemnification to NCSC and RTFC for any credit losses. In addition, CFC manages the business operations of NCSC and RTFC under a management agreement that automatically renews on an annual basis unless the agreement is terminated by either party.

We report loans and interest and fees earned on loans based on the legal entity that holds the loans. CFC borrows from various sources to fund the operations of CFC, NCSC and RTFC, the cost of which is reflected in CFC's interest expense. NCSC and RTFC each borrow from CFC to fund loans to their members, the cost of which is reported as interest expense by each legal entity. CFC charges NCSC and RTFC a management fee, which CFC reports as a component of fee and other income. NCSC and RTFC report the management fee charged by CFC as a component of non-interest expense. CFC and NCSC use derivatives, primarily interest rate swaps, to manage interest rate risk. Because we generally do not elect to apply hedge accounting to our interest rate swaps, changes in the fair value of our interest rate swaps are recorded in earnings in our consolidated total results of operations. However, management excludes the impact of derivative forward value gains and losses and includes the net periodic derivative cash settlement interest expense amounts as a component of interest expense in reporting our segment results of operations.

### **Segment Results and Reconciliation**

The following tables display segment results of operations for the three months ended August 31, 2021 and 2020, assets attributable to each segment as of August 31, 2021 and August 31, 2020 and a reconciliation of total segment amounts to our consolidated total amounts.

**Table 14.1: Business Segment Information** 

	Three Months Ended August 31, 2021					
(Dollars in thousands)	CFC	NCSC and RTFC	Segment Total	Reclasses and Adjustments <sup>(1)</sup>	Intersegment Eliminations <sup>(2)</sup>	Consolidated Total
Results of operations:				Tagasements		
Interest income	\$ 281,307	\$ 10,453	\$ 291,760	s —	\$ (8,492)	\$ 283,268
Interest expense	(174,777)	(8,492)	,	_	8,492	(174,777)
Derivative cash settlements	( , ,	,	, , ,		,	(
expense	(27,145)	(418)	(27,563)	27,563	_	
Interest expense	(201,922)	(8,910)	(210,832)	27,563	8,492	(174,777)
Net interest income	79,385	1,543	80,928	27,563		108,491
Provision for credit losses	(4,003)	(206)	(4,209)		206	(4,003)
Net interest income after provision for credit losses	75,382	1,337	76,719	27,563	206	104,488
Non-interest income:						
Fee and other income	5,323	884	6,207		(2,266)	3,941
Derivative losses:						
Derivative cash settlements expense	_	_	_	(27,563)	_	(27,563)
Derivative forward value losses				(144,600)	_	(144,600)
Derivative losses		_	_	(172,163)		(172,163)
Investment securities losses	(2,225)		(2,225)			(2,225)
Total non-interest income	3,098	884	3,982	(172,163)	(2,266)	(170,447)
Non-interest expense:						
General and administrative						
expenses	(23,654)				1,595	(24,210)
Other non-interest expense		·			465	(256)
Total non-interest expense	(23,910)				2,060	(24,466)
Income (loss) before income taxes	54,570	(395)		(144,600)	_	(90,425)
Income tax benefit		93	93			93
Net income (loss)	\$ 54,570	\$ (302)	\$ 54,268	\$ (144,600)	<u>\$</u>	\$ (90,332)
	August 31, 2021					
	CFC	NCSC and RTFC	Segment Total	Reclasses and Adjustments <sup>(1)</sup>	Intersegment Eliminations <sup>(2)</sup>	Consolidated Total
Assets:					***************************	
Total loans outstanding		\$ 1,137,333	\$29,987,128	<b>\$</b>	\$(1,116,370)	\$28,870,758
Deferred loan origination costs	11,875		11,875			11,875
Loans to members	28,861,670	1,137,333	29,999,003	_	(1,116,370)	28,882,633
Less: Allowance for credit losses	(89,535)		(89,535)			(89,535)
Loans to members, net	28,772,135	1,137,333	29,909,468	_	(1,116,370)	28,793,098
Other assets	1,288,781	98,855	1,387,636		(88,987)	1,298,649
Total assets	\$30,060,916	\$ 1,236,188	\$31,297,104	<u>s — </u>	\$(1,205,357)	\$30,091,747

	Three Months Ended August 31, 2020						
(Dollars in thousands)	CFC	NCSC and RTFC	Segment Total	Reclasses and Adjustments <sup>(1)</sup>	Intersegment Eliminations <sup>(2)</sup>	Consolidated Total	
Results of operations:							
Interest income	\$ 277,596	\$ 11,009	\$ 288,605	\$ —	\$ (9,021)	\$ 279,584	
Interest expense	(179,976)	(9,021)	(188,997)		9,021	(179,976)	
Derivative cash settlements		, , ,	, , ,			, , ,	
expense	(26,563)	(409)	(26,972)	26,972			
Interest expense	(206,539)	(9,430)	(215,969)	26,972	9,021	(179,976)	
Net interest income	71,057	1,579	72,636	26,972		99,608	
Benefit (provision) for credit losses.	(326)	1,066	740		(1,066)	(326)	
Net interest income after benefit (provision) for credit losses	70,731	2,645	73,376	26,972	(1,066)	99,282	
Non-interest income:							
Fee and other income	4,775	(516)	4,259		(743)	3,516	
Derivative losses:							
Derivative cash settlements expense	_	_	_	(26,972)	_	(26,972)	
Derivative forward value gains	_	_		87,248		87,248	
Derivative gains				60,276		60,276	
Investment securities gains	4,659	_	4,659			4,659	
Total non-interest income	9,434	(516)	8,918	60,276	(743)	68,451	
Non-interest expense:							
General and administrative expenses	(22,200)	(2,057)	(24,257)	_	1,594	(22,663)	
Other non-interest expense	(332)	(215)	(547)		215	(332)	
Total non-interest expense	(22,532)	(2,272)	(24,804)		1,809	(22,995)	
Income (loss) before income taxes	57,633	(143)	57,490	87,248		144,738	
Income tax provision		(151)	(151)			(151)	
Net income (loss)	\$ 57,633	\$ (294)	\$ 57,339	\$ 87,248	\$ —	\$ 144,587	
			August 31, 2020				
	CFC	NCSC and RTFC	Segment Total	Reclasses and Adjustments <sup>(1)</sup>	Intersegment Eliminations <sup>(2)</sup>	Consolidated Total	
Assets:			'				
Total loans outstanding	\$26,895,639	\$ 1,077,439	\$27,973,078	\$ —	\$(1,055,979)	\$26,917,099	
Deferred loan origination costs	11,778		11,778			11,778	
Loans to members	26,907,417	1,077,439	27,984,856	_	(1,055,979)	26,928,877	
Less: Allowance for credit losses	(57,351)		(57,351)			(57,351)	
Loans to members, net	26,850,066	1,077,439	27,927,505		(1,055,979)	26,871,526	
Other assets	1,380,724	104,924	1,485,648		(94,553)	1,391,095	
Total assets	\$28,230,790	\$ 1,182,363	\$29,413,153	<u>\$</u>	\$(1,150,532)	\$28,262,621	

<sup>(1)</sup> Consists of (i) the reclassification of net periodic derivative settlement interest expense amounts, which we report as a component of interest expense for business segment reporting purposes but is included in derivatives gains (losses) in our consolidated total results and (ii) derivative forward value gains and losses, which we exclude from our business segment results but is included in derivatives gains (losses) in our consolidated total results.

<sup>(2)</sup> Consists of intercompany borrowings payable by NCSC and RTFC to CFC and the interest related to those borrowings, management fees paid by NCSC and RTFC to CFC and other intercompany amounts, all of which are eliminated in consolidation.

#### Item 3. Quantitative and Qualitative Disclosures About Market Risk

For quantitative and qualitative disclosures about market risk, see "Part I—Item 2. MD&A—Market Risk" and "Note 9—Derivative Instruments and Hedging Activities."

#### Item 4. Controls and Procedures

As of the end of the period covered by this report, senior management, including the Chief Executive Officer and Chief Financial Officer, evaluated the effectiveness of our disclosure controls and procedures as defined in Rules 13a-15(e) and 15d-15(e) of the Securities Exchange Act of 1934. Based on this evaluation process, the Chief Executive Officer and Chief Financial Officer concluded that our disclosure controls and procedures are effective. There were no changes in our internal control over financial reporting that occurred during the three months ended August 31, 2021 that have materially affected, or are reasonably likely to materially affect, our internal control over financial reporting.

#### PART II—OTHER INFORMATION

### Item 1. Legal Proceedings

From time to time, CFC is subject to certain legal proceedings and claims in the ordinary course of business, including litigation with borrowers related to enforcement or collection actions. Management presently believes that the ultimate outcome of these proceedings, individually and in the aggregate, will not materially harm our financial position, liquidity or results of operations. CFC establishes reserves for specific legal matters when it determines that the likelihood of an unfavorable outcome is probable and the loss is reasonably estimable. Accordingly, no reserve has been recorded with respect to any legal proceedings at this time.

#### Item 1A. Risk Factors

Our financial condition, results of operations and liquidity are subject to various risks and uncertainties, some of which are inherent in the financial services industry and others of which are more specific to our own business. We identify and discuss the most significant risk factors of which we are currently aware that could have a material adverse impact on our business, results of operations, financial condition or liquidity in the section "Part I—Item 1A. Risk Factors" in our 2021 Form 10-K, as filed with the SEC on July 30, 2021. We are not aware of any material changes in the risk factors identified in our 2021 Form 10-K. However, other risks and uncertainties, including those not currently known to us, could also negatively impact our business, results of operations, financial condition and liquidity. Therefore, the risk factors identified and discussed in our 2021 Form 10-K should not be considered a complete discussion of all the risks and uncertainties we may face. For information on how we manage our key risks, see "Item 7. MD&A—Risk Management" in our 2021 Form 10-K.

#### Item 2. Unregistered Sales of Equity Securities and Use of Proceeds

Not applicable.

### **Item 3.** Defaults Upon Senior Securities

Not applicable.

#### Item 4. Mine Safety Disclosures

Not applicable.

#### Item 5. Other Information

None.

# Item 6. Exhibits

The following exhibits are incorporated by reference or filed as part of this Report.

# **EXHIBIT INDEX**

Exhibit No.	<b>Description</b>
31.1*	<ul> <li>Certification of the Chief Executive Officer required by Section 302 of the Sarbanes-Oxley Act of 2002.</li> </ul>
31.2*	<ul> <li>Certification of the Chief Financial Officer required by Section 302 of the Sarbanes-Oxley Act of 2002.</li> </ul>
32.1†	<ul> <li>Certification of the Chief Executive Officer required by Section 906 of the Sarbanes-Oxley Act of 2002.</li> </ul>
32.2†	<ul> <li>Certification of the Chief Financial Officer required by Section 906 of the Sarbanes-Oxley Act of 2002.</li> </ul>
101.INS	<ul> <li>Inline XBRL Instance Document - the instance document does not appear in the Interactive Data File because its XBRL tags are embedded within the Inline XBRL document.</li> </ul>
101.SCH*	— Inline XBRL Taxonomy Extension Schema Document
101.CAL*	Inline XBRL Taxonomy Calculation Linkbase Document
101.LAB*	Inline XBRL Taxonomy Label Linkbase Document
101.PRE*	<ul> <li>Inline XBRL Taxonomy Presentation Linkbase Document</li> </ul>
101.DEF*	Inline XBRL Taxonomy Definition Linkbase Document
104	— Cover Page Interactive Data File (formatted as Inline XBRL and contained in Exhibit 101)

<sup>\*</sup> Filed herewith this Report.

<sup>†</sup> Furnished with this Report, which shall not be deemed "filed" for purposes of Section 18 of the Securities Exchange Act of 1934, or otherwise subject to the liability of that Section.

#### **SIGNATURES**

Pursuant to the requirements of the Securities Exchange Act of 1934, the registrant has duly caused this report to be signed on its behalf by the undersigned thereunto duly authorized.

# NATIONAL RURAL UTILITIES COOPERATIVE FINANCE CORPORATION

Date: October 12, 2021

By: /s/ YU LING WANG

Yu Ling Wang Senior Vice President and Chief Financial Officer

By: /s/ ROBERT E. GEIER

Robert E. Geier

Vice President and Chief Accounting Officer

# National Rural Utilities Cooperative Finance Corporation Certification Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Section 1350)

- I, J. Andrew Don, certify that:
- 1. I have reviewed this report on Form 10-Q of National Rural Utilities Cooperative Finance Corporation;
- 2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;
- 3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;
- 4. The registrant's other certifying officer and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13a-15(f) and 15d-15(f)) for the registrant and we have:
  - a) designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;
  - designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;
  - evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our
    conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered
    by this report based on such evaluation; and
  - d) disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter that has materially affected, or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and
- 5. The registrant's other certifying officer and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the Audit Committee of the registrant's board of directors:
  - a) all significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and
  - b) any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

Date: October 12, 2021

By: <u>/s/ J. ANDREW DON</u>

J. Andrew Don Chief Executive Officer

A signed original of this written statement required by Section 302 has been provided to National Rural Utilities Cooperative Finance Corporation and will be retained by National Rural Utilities Cooperative Finance Corporation and furnished to the Securities and Exchange Commission or its staff upon request.

# **National Rural Utilities Cooperative Finance Corporation** Certification Pursuant to Section 302 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Section 1350)

### I, Yu Ling Wang, certify that:

- 1. I have reviewed this report on Form 10-Q of National Rural Utilities Cooperative Finance Corporation;
- 2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;
- 3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;
- 4. The registrant's other certifying officer and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13a-15(f) and 15d-15(f)) for the registrant and we have:
  - a) designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;
  - b) designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;
  - c) evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered by this report based on such evaluation; and
  - d) disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter that has materially affected, or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and
- 5. The registrant's other certifying officer and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the Audit Committee of the registrant's board of directors:
  - a) all significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and
  - b) any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

Date: October 12, 2021

By: /s/ YU LING WANG
Yu Ling Wang

Senior Vice President and Chief Financial Officer

A signed original of this written statement required by Section 302 has been provided to National Rural Utilities Cooperative Finance Corporation and will be retained by National Rural Utilities Cooperative Finance Corporation and furnished to the Securities and Exchange Commission or its staff upon request.

# National Rural Utilities Cooperative Finance Corporation Certification Pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Section 1350)

Pursuant to the requirements of Section 906 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Sections 1350(a) and (b)), I, the Chief Executive Officer of National Rural Utilities Cooperative Finance Corporation ("CFC"), hereby certify to the best of my knowledge as follows:

- 1. CFC's Quarterly Report on Form 10-Q for the quarter ended August 31, 2021 filed with the Securities and Exchange Commission (the "Report") fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and
- 2. The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of CFC.

Date: October 12, 2021

By: /s/ J. ANDREW DON

J. Andrew Don Chief Executive Officer

A signed original of this written statement required by Section 906 has been provided to National Rural Utilities Cooperative Finance Corporation and will be retained by National Rural Utilities Cooperative Finance Corporation and furnished to the Securities and Exchange Commission or its staff upon request.

# National Rural Utilities Cooperative Finance Corporation Certification Pursuant to Section 906 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Section 1350)

Pursuant to the requirements of Section 906 of the Sarbanes-Oxley Act of 2002 (18 U.S.C. Sections 1350(a) and (b)), I, the Chief Financial Officer of National Rural Utilities Cooperative Finance Corporation ("CFC"), hereby certify to the best of my knowledge as follows:

- 1. CFC's Quarterly Report on Form 10-Q for the quarter ended August 31, 2021 filed with the Securities and Exchange Commission (the "Report") fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and
- 2. The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of CFC.

Date: October 12, 2021

By: /s/ YU LING WANG

Yu Ling Wang

Senior Vice President and Chief Financial Officer

A signed original of this written statement required by Section 906 has been provided to National Rural Utilities Cooperative Finance Corporation and will be retained by National Rural Utilities Cooperative Finance Corporation and furnished to the Securities and Exchange Commission or its staff upon request.